

# INTRODUCTION FROM THE FIRST SELECTMAN

The Auditor's Report for the Town of Monroe was filed with the State of Connecticut Office of Policy and Management on February 12, 2020. Pursuant to the Monroe Town Charter, Chapter III, §2, I hereby submit the Annual Report of the Town.

Included herein is information regarding the growth, changes, and status of the Town. This report is organized as follows:

- Section 1 Reporting as reflected from updates on municipal operations, prepared on February 8, 2020 and developed in concert with the preparation of the annual budget for the subsequent fiscal year.
- Section 2 The Town's Comprehensive Annual Financial Report for the year ending June 30, 2019.

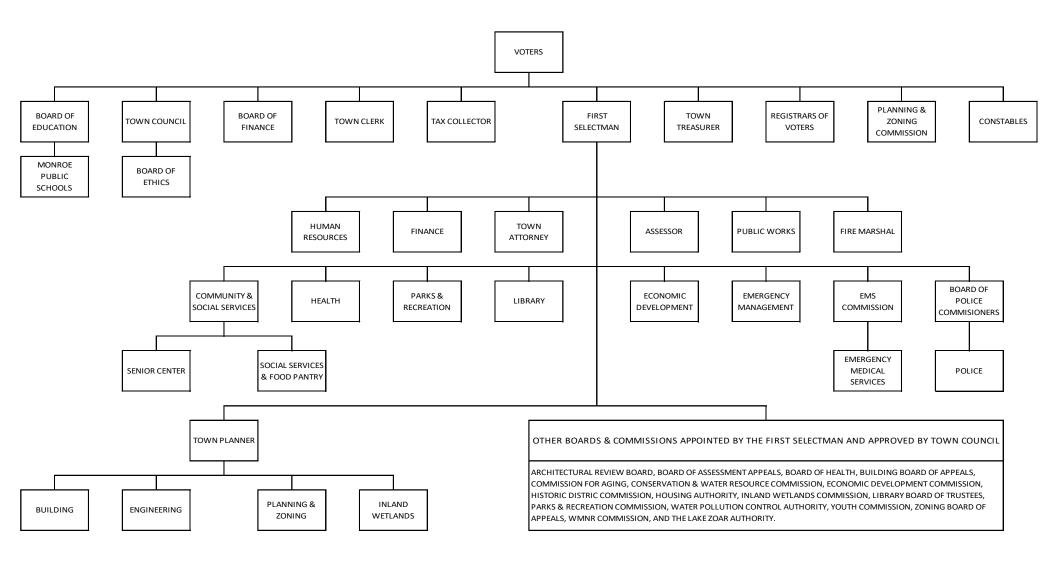
Kenneth M. Kellogg, First Selectman



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# **GRAND LIST AND MILL RATE DATA FOR THE LAST 10 YEARS**

Assessed and Estimated Actual Value of Taxable Property Last Ten Fiscal Years

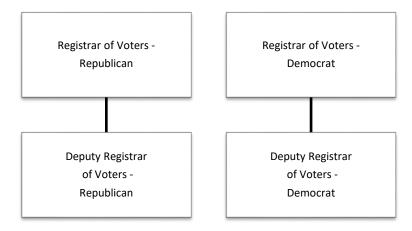
Fiscal Year	Grand List Dated	Residential	Real Estate Commercial/ Industrial/ Public Utility		Land		Motor Vehicles		Personal Property	Exemptions	Total Assessed Value of Taxable Property (Net Grand List)	Mill Rate
2021 (1)	10/1/2019 (2)	\$1,680,027,370	\$ 255,232,560	\$	25,207,820	\$	173,705,195	\$	114,255,747	\$ 23,380,440	\$ 2,225,048,252	36.51 (3)
2020	10/1/2018	\$ 1,653,973,621	\$ 253,040,465	\$	25,903,340	\$	168,786,240	\$	110,567,293	\$ 26,156,285	\$ 2,186,114,674	35.58
2019	10/1/2017	\$1,646,277,486	\$ 251,811,130	\$	27,414,240	\$	168,675,972	\$	102,767,145	\$ 25,323,099	\$ 2,171,622,874	35.24
2018	10/1/2016	\$1,640,527,840	\$246,377,500	\$	30,745,803	\$	167,903,024	\$	95,313,866	\$ 22,090,976	\$ 2,158,777,057	35.76
2017	10/1/2015	\$1,637,841,440	\$ 242,904,936	\$	32,162,073	\$	167,301,230	\$	90,398,935	\$ 17,297,222	\$ 2,153,311,392	35.00
2016	10/1/2014 (2)	\$1,636,392,900	\$ 243,819,216	\$	32,825,420	\$	163,276,216	\$	86,481,284	\$ 16,683,328	\$ 2,146,111,708	34.35
2015	10/1/2013	\$1,788,623,260	\$ 240,281,903	\$	57,092,438	\$	162,084,062	\$	83,973,333	\$ 20,635,956	\$2,311,419,040	31.01
2014	10/1/2012	\$1,785,703,412	\$ 240,872,126	\$	58,103,838	\$	156,954,517	\$	83,513,266	\$ 17,162,517	\$ 2,307,984,642	30.41
2013	10/1/2011	\$1,784,313,791	\$ 237,512,033	\$	58,042,628	\$	156,689,468	\$	80,346,311	\$ 20,188,798	\$ 2,296,715,433	29.26
2012	10/1/2010	\$ 1,781,550,580	\$ 238,448,260	\$	58,617,908	\$	150,399,886	\$	80,587,807	\$ 19,825,455	\$ 2,289,778,986	28.79
(1) Grand list a	as of January 30	, 2020	(2) Revaluation Ye	ear		(3)	Projected Mill R	Rate				

# **REGISTRARS OF VOTERS**

It is the mission of the Monroe Registrars of Voters (ROV) office to guarantee every eligible Monroe voter the opportunity to cast his/her votes in a safe and private environment; to maintain accurate records; to conduct fair and open elections and to remain impartial in all matters.

### **PRIMARY PROGRAMS & SERVICES**

- Registers voters, ensures accuracy of voting records, annually conducts a voter canvass and maintains accurate records for the 13,262 active and 436 inactive voters in Monroe.
- Oversees the operation of the polls during general elections, primaries, referenda, town meetings and adjourned town meetings; appoints and trains election officials; prepares polling places; and organizes Election Day Registration.
- Responsible for the maintenance, testing and security of the optical scan voting machines and the ballot marking system for disabled voters.
- Conducts mandated voter enrollment sessions before elections and special high school student (age 17) registration sessions.
- Collaborates with the Town Clerk's office to ensure the availability, eligibility and accurate counting of Absentee Ballots.
- Attends two annual mandated Registrars of Voters Association of Connecticut (ROVAC) and Secretary of State Conventions; Fairfield County ROVAC meetings, and any other special sessions required by the Secretary of State's office.



#### SIGNIFICANT ACCOMPLISHMENTS

- Completed state recertification of nine Moderators and new certification of five Moderators.
- Trained two Head Moderators in the use of the Secretary of State's mandatory Election Management System.
- Recruited and trained election officials for each municipal election, primary election and budget referendum.
- Conducted referendum, municipal election, town meetings and presidential primary as well as primary petition for municipal election.
- Improved safety measures at the polls while schools are in session and trained election officials in active shooter protocol.
- Training of new Registrar of Voters and new Deputy Registrar of Voters.
- Commenced annual canvass of voters, including the processing of residents moving in/out of town, inactive voters and the identification and removal of duplicate registrations.
- Continued to improve communication with election officials, school officials, and the Town Clerk's Office.
- Integration of any legislative changes made to elections and election enforcement due to state legislation.
- Made initial improvements to ROV office space for better organization and efficiency.

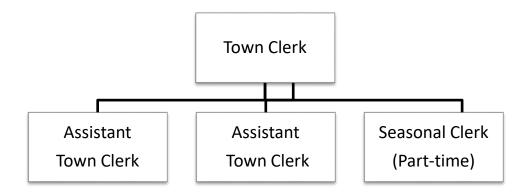
- Improve organization and efficiency of voting opportunities, including election procedural changes.
- Accurate counting and reporting of election and referenda results.
- Enhance and reorganize training sessions of election officials.
- Recruitment of more election officials and certified Moderators.
- State certification of new Registrar of Voters.
- Continue networking with other Registrar of Voters offices in the state to identify and implement best practices.

# OFFICE OF THE TOWN CLERK

The mission of the Monroe Town Clerk's Office is to provide the citizens of Monroe quality service in a courteous and efficient manner while conforming to State of Connecticut General Statutes, Secretary of the State of Connecticut and the Monroe Town Charter. Additional responsibilities include elections administration, act as the registrar of vital statistics, service veterans in conjunction with the Connecticut Department of Veterans Affairs, manage public records, maintain and publish municipal ordinances/town code, notice and record Town Meetings and act as custodian of the official Town Seal. The office is a resource for boards, commissions and elected officials.

#### **PRIMARY PROGRAMS & SERVICES**

- Recording and permanently storing land records and maps.
- State's agent for permits and certificates and registrar of vital statistics. Issuance of liquor permits, notary public certificates, hunting and fishing licenses, trade name certificates, birth, marriage and death certificates, burial permits and dog licenses.
- Elections law administration through the Secretary of the State of Connecticut. Generates documents involving absentee ballots, sample ballots, creating the list of offices to be filled, candidate committees and campaign financing and legal ads.
- Serves as the Veterans Service Contact for the CT Department of Veterans Affair.
- Manage appointed and elected officials term dates. Keeper of the record for agendas, voting records and minutes of boards and commissions following the Freedom of Information Act.
- Maintain Municipal Ordinances/Town Code as well as clerk for Town Meetings.



### **SIGNIFICANT ACCOMPLISHMENTS**

- Successfully obtained Connecticut Town Clerk licensing for Town Clerk and Assistant Town Clerk.
- CT State Library approved grant in the amount of \$5,500 for historic preservation.
- Reorganized certain records in Town Clerk's vault for improved efficiency and organization.

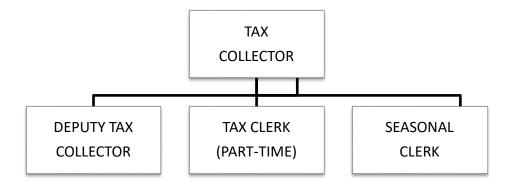
- Implement online dog license renewals.
- Implement ability to pay with debit/credit card with Finance Department.
- Apply for historic preservation grant to continue preservation projects.
- Continue upgrading the Town Clerk's webpage.
- Relocate public computer access from the vault to main office.

# OFFICE OF THE TAX COLLECTOR

The Tax Collector's Department mission is to serve the public in a courteous and efficient manner while providing the tax collection effort in conformance with applicable state statutes.

#### **PRIMARY PROGRAMS & SERVICES**

- Collect current and delinquent taxes, representing over 92% of the total revenue for the Town.
- Mailing of tax bills, delinquent notices, balance due notices and intent to lien notices.
- Conduct tax sales.
- Process Certificate of Corrections and transfers.
- Track escrow and delinquent accounts, bankruptcies, and refunds.
- Produce and file tax liens.
- Interface with DMV, collection agencies, and auditors.
- Provide regular reporting to the Board of Finance and Director of Finance.
- Coordinate with vendor and Parks and Recreation Department for distribution of park stickers.



# PERFORMANCE METRICS

	FY15	FY16	FY17	FY18	FY19
Collection Rate	98.82%	99.06%	98.97%	98.95%	99.07%

# **SIGNIFICANT ACCOMPLISHMENTS**

- Reduced operational costs.
- Exceeded revenue target as set by Board of Finance.
- Implemented distribution of park stickers to residents by mail in collaboration with the Parks & Recreation Department.

# **GOALS & OBJECTIVES**

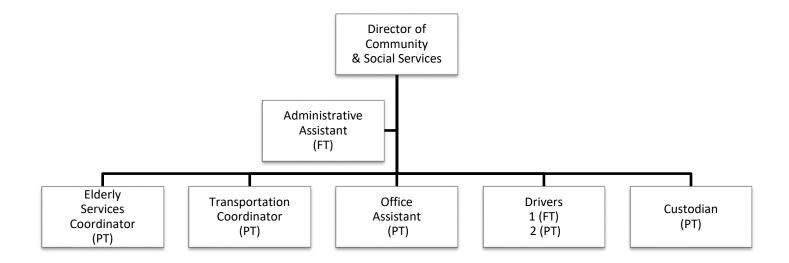
• Maintain the high collection rate as set by the Board of Finance.

# **COMMUNITY & SOCIAL SERVICES – SENIOR CENTER**

The mission of the Senior Center is to create opportunities for mindful aging through physical activity, social engagement, creativity, lifelong learning and guidance, which creates a positive impact on our entire community.

#### **PRIMARY PROGRAMS & SERVICES**

- Provide a balance of social, recreational, educational, wellness and financial programs to adults, age 55 and older.
- Aging and Disability Resource Center, which is a single point of entry to provide seamless access to services and support to seniors, family and the community.
- Provide transportation to residents age 60 and over and/or disabled.
- Conduct outreach to those in the community who are homebound.



# **PERFORMANCE METRICS**

• Senior Center Programs

Fiscal Year	<u>Total Attendance</u>	Total Members
2012-2013	10,960	640
2013-2014	11,562	699
2014-2015	11,684	628
2015-2016	12,984	610
2016-2017	15,484	671
2017-2018	14,108	655
2018-2019	15,868	640

• Senior Services - Information, Referrals & Assistance:

<u>Service</u>	# Contacts		<u>Description</u>
	2018	2019	
Energy	395	366	Federal & State Funding, Operation Fuel, Project Warmth, Utility Hardship, Below Budget & NuStart
Nutrition	172	207	SNAP – Food Stamps, Meals on Wheels, Food Pantry & Farmer's Market Coupons
Medicare Savings Plan	192	216	Low Income Subsidy & Applications
Medicaid	47	26	Claims & Applications
Insurance	308	346	Information, Special Needs Plan, Medicare Advantage Plan, Medigap, Part D – Prescriptions & Claims
Housing	64	49	Low Income, Skilled Nursing & Assisted Living
Financial	209	136	Taxes, Senior Tax Credit, Renter's Rebate, Bill Assistance, Social Security
Legal	99	100	Conservator/Power of Attorney, Protective Services, Attorney, Wills/Trusts
In Home Services	288	265	Non-medical, Medical, CT Home Care, Respite, Lifeline/Personal Alarm/Cell Phone & Well Being Check
Transportation	91	103	Monroe Senior, Bridgeport Transit, Private & Volunteer
Adult Day Care	3	4	Information & Referral
Veteran	6	65	Benefits & Services
Evacuation List	43	0	Monroe residents who would need assistance in an emergency or evacuation event
Support	500	789	Case Management/Education
Totals	2,417	2,672	10% increase in service

### **SIGNIFICANT ACCOMPLISHMENTS**

- Continued to receive a grant to support Caregiver Assistance Program through Southwestern Connecticut Agency on Aging.
- Applied for and received 55 % increase to the grant from the Southwestern Connecticut Agency on Aging for transportation.
- Collaborated with local restaurant for the meal program.
- Increased recreational activities offered through Parks and Recreation department with the Water Aerobics class.
- Increased recreational activities, luncheons, and holiday programs at Senior Center through Masuk High School student volunteers.

- Explore a new funding / grant opportunity identified for the Wilton Cafe.
- Complete ongoing efforts to Increase recreational offerings while evaluating associated costs (e.g., volunteers, in-kind services, sponsorships, reduced instructor fees, etc.)
- Increase marketing to help raise membership.

# **ECONOMIC DEVELOPMENT COMMISSION**

The Economic Development Commission's role is to conduct research into the economic conditions and trends in the town, make recommendations to appropriate officials and agencies regarding action to improve our economic condition and development, and seek to coordinate the activities of and cooperate with unofficial bodies organized to promote such economic development. The EDC may advertise and prepare, print and distribute books, maps, charts and pamphlets which in its judgment will further its official purposes.

Our mission is to promote planned, proactive investment in Monroe's economic future consistent with Monroe's community character, commitment to conservation and quality of life.

#### **PRIMARY PROGRAMS & SERVICES**

The Economic Development Commission works directly with the First Selectman's Office and through partnerships with the public, community organizations, elected officials, town departments and other boards and commissions, to:

- Attract new commercial development to increase the grand list, expand the commercial tax base, and reduce the tax burden on residents.
- Support retention of existing commercial businesses.
- Have a robust marketing strategy to promote Monroe.
- Increase local employment base and attract skilled workers.

### **ORGANIZATION CHART**

The Economic Development commission consists of seven members appointed by the First Selectman, each for a term of 3 years.



### **SIGNIFICANT ACCOMPLISHMENTS**

- Hosted a well-received meeting of the Fairfield County Commercial Brokers, highlighting new project proposals, opportunities, and vision of current administration.
- Created new marketing materials for distribution to commercial brokers.
- Commenced grant assessment efforts with First Selectman's Office.
- Continued success with Monroe's Restaurant Week, including improved webpage with information on specific restaurant participation and links.
- Continued success and partnership with Chamber of Commerce on all grand openings and joint ribbon cuttings.
- Launching new business retention event this spring, to complement Restaurant Week and support all retail businesses in Monroe.

- Focus on new commercial development growth.
- Identify and market commercial space open land and vacant retail space with commercial developers, brokers, and prospects.
- Pursue grant opportunities as appropriate.
- Rebuild and improve the EDC pages on the Town website.

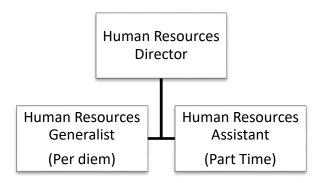
# **HUMAN RESOURCES DEPARTMENT**

The Human Resources Department provides quality services and support in the areas of talent acquisition, benefits administration, employee and labor relations, as well as overseeing the training and safety of our staff. The delivery of these services to our employees enables them to better serve the Town's internal and external clients.

#### **PRIMARY PROGRAMS & SERVICES:**

- Talent acquisition, interview process, and on-boarding of all staff, and volunteers
- Benefits administration (enrollment and coordination) for all eligible personnel, including medical, dental, life/disability, retirement, flexible spending accounts.
- Employee relations Develop and disseminate employee information, referral resource, conflict resolution.
- Labor Relations Assist in negotiation of all union contracts, grievances, and employee investigations.
- Risk Management Chair of Safety Committee; claims processing and review of all worker's compensation and liability claims.
- ADA Coordinator for Town of Monroe
- Management of employee benefit accruals / time management, Leave management.
- Administration of retirement savings plans, including defined benefit and contribution plans, e.g., 401a, 457 plans, include BOE.
- Management of occupational health program for volunteer firefighter and EMS personnel.
- Performance management administration.
- Training Programs for staff.
- Maintain records and oversee compliance for staff required to have a Commercial Driver's License, and Random drug testing program.

#### **ORGANIZATION CHART**



### **PERFORMANCE METRICS**

• Recruitment and on-boarding of all Town personnel, includes full time, part time, seasonal, and volunteers:

<u>Calendar Year</u>	<u>Positions</u>	<u>Applications</u>	<u>Interviews</u>	New Hires
	<u>Posted</u>	<u>Reviewed</u>	<u>Conducted</u>	<u>Processed</u>
2015	19	302	61	40
2016	18	327	74	61
2017	12	242	34	53 <sup>(1)</sup>
2018	20	277	32	85
2019	18	154	67	65

(1) Additionally two transfers.

### **SIGNIFICANT ACCOMPLISHMENTS**

- Conducted annual review, update and training of certain safety plans (e.g., emergency evacuation, hostile intrude, CPR and first aid.)
- Supported the successful negotiation of bargaining unit agreements.
- Collaborated with Finance to develop and roll out an updated travel expense policy.
- Created and launched a new employee orientation video.
- Reviewed and updated ADA Plan/Program.
- Updated Performance Management Program.

- Continue review and finalize updating of Human Resource policies and procedures.
- Continue clerical job description review.
- Improve delivery of all human resources services.
- Full implementation of Performance Management Program.
- Manage communication and enrollment process for changes to benefits programs.
- Ensure compliance with new state-mandated training.

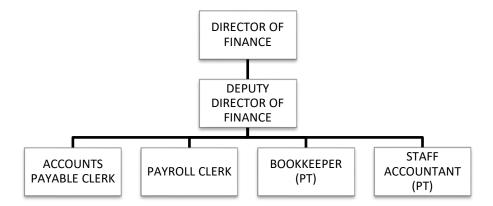
# **FINANCE DEPARTMENT**

The mission of the Finance Department is to provide timely and accurate financial information to all members of the Public, Elected Officials, Town Departments and all Boards and Commissions; in an effort to promote better decision making and fiscal resource management; while maintaining a high level of compliance with the Town Charter, State Statute, Federal Regulations, Generally Accepted Accounting Principles, and Government Accounting Standards.

#### **PRIMARY PROGRAMS & SERVICES**

- Provides support to the First Selectman, the Town Council and the Board of Finance during the preparation and review of the Town's Annual Budget.
- Manages the Annual Audit of the Town's Financial Statements and the preparation of the Comprehensive Annual Financial Report (CAFR).
- Schedules the issuance of all authorized and appropriated general obligation bonds; working in conjunction with the First Selectman, Bond Council and the Town's Independent Financial Advisor. This process includes the preparation of the Town's Official Statement and meeting with our rating agency to review the Town's financial information to obtain a rating for the bond issue.
- Reports budget vs. actual revenues and expenditures of the Town to the Board of Finance on a monthly basis for their review.
- Provides support to the Pension Committee in working with our actuary for the preparation of required financial disclosures; and the investment adviser with regard to managing the Town's pension assets for the defined benefit pension plan.
- Processes bi-weekly payroll for Town employees, accounts payable and accounts receivable.
- Reconciles all Town bank accounts and prepares the monthly report of cash and investments for the Town Treasurer, which is reported to the Board of Finance.

#### **ORGANIZATION CHART**



#### SIGNIFICANT ACCOMPLISHMENTS

- Awarded the Certificate of Achievement for Excellence in Financial Reporting for our Comprehensive Annual Financial Report (CAFR) from the Government Finance Officers Association for the third year in a row.
- Collaborated with the First Selectman, the Town Council and the Board of Finance:
  - 2019-2020 Annual Town Budget prepared and reviewed in an efficient and transparent process, which was helpful in getting it adopted at the first Budget Referendum on May 7, 2019,
  - \$10,355,000 of Refunding Bonds on December 3, 2019 and January 16, 2020, saving the Town approximately \$380,000 in debt service over the next 10 years,
     and
  - o Issuing \$2,315,000 of General Obligation Bonds on December 3, 2019 for Phase I of the EMS Facility Project, Town Hall Campus Safety & Security Improvements, Phase 6 of the Road Construction/Reconstruction Plan and the 2018-19 Vehicle Replacement Plan & DPW Trucks.

- In collaboration with the Board of Finance, issue a Request for Proposal (RFP) for audit services for fiscal years 2021 through 2023.
- Continue the Town of Monroe's excellence in financial reporting.
- Work with the First Selectman, Town Council, Board of Finance and Board of Education to explore the establishment of a joint Finance Department.

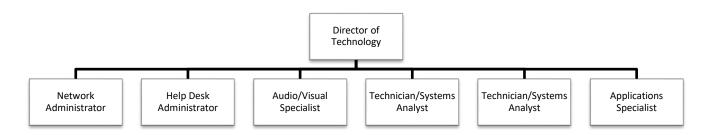
# **TECHNOLOGY DEPARTMENT**

The Town of Monroe Technology Department's mission is to use information technology to increase the capabilities of the organization by improving service delivery, supporting policy development, and enabling information access. The IT Department is a shared service between the Town and Board of Education.

### **PRIMARY PROGRAMS & SERVICES**

- Technology infrastructure.
- Cyber security.
- Telephony systems, including VOIP Audio / Visual (AV) systems Application support.
- Desktop / laptop support and maintenance.
- Printer systems.
- Wireless technologies.
- Town-wide cellular.
- Email systems.
- Websites and social media accounts.
- Card access control systems.
- Security camera systems.
- Police Department body/vehicle camera systems.
- Vendor management.

### **ORGANIZATION CHART**



### **PERFORMANCE METRICS**

	FY 16	FY 17	FY 18	FY 19
HELP DESK TICKET COUNTS	4,026	5,830	4,468	4,774

# **Help Desk Ticket Counts (FY19)**

Total Tickets: 4,774

monroe.local -- Master (Root) Domain

monroeboe.monroe.local 307 Monroe Board of Education

monroepsd.monroe.local 3,345 Monroe Public Schools

monroect.monroe.local 753 Town of Monroe

monroelib.monroe.local 110 Edith Wheeler Memo Library monroepd.local 259 Monroe Police Department

# User Accounts (Current – Excludes generic, test and service accounts)

Total User Accounts: 4,452

monroe.local 7 Master (Root) Domain

monroeboe.monroe.local	36	Monroe Board of Education
monroepsd.monroe.local	4,085	Monroe Public Schools
monroect.monroe.local	196	Town of Monroe
monroelib.monroe.local	40	Edith Wheeler Memo Library
monroepd.local	88	Monroe Police Department

# **SIGNIFICANT ACCOMPLISHMENTS**

- Replaced town-wide firewalls.
- Reducing overall server counts.
- Deploying desktop operating system upgrades from Windows 7 to Windows 10.
- Centralized antivirus and patch management.
- Completion of upgrade to Microsoft Office Suite.
- Conducted Cybersecurity presentations for staff.

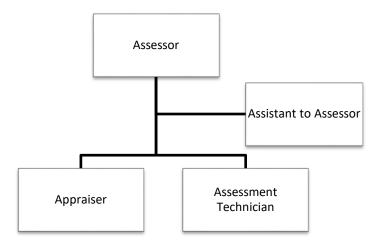
- · Continue to replace aging switching equipment.
- Continue to replace aging desktops and police mobile data terminals.
- Municipal IT Plan appropriation to include backup resiliency project for cyberattack mitigation, response, and recovery.

# **OFFICE OF THE ASSESSOR**

The Assessor's Office ensures Monroe property owners share the tax burden through the discovery, listing, and equitable valuation of all real estate, business personal property, and motor vehicles in accordance with governing state statutes and the Uniform Standards of Professional Appraisal Practice. The overwhelming majority of the town's revenue is generated through the assessment process.

#### **PRIMARY PROGRAMS & SERVICES**

- The primary function of the department is the development, oversight, and management of the town's annual Grand List.
- Implements state mandated town-wide property revaluations every 5 years.
- Updates and maintains accurate property record and assessment information.
- Generates and files mandatory reports for the State of Connecticut as prescribed by state statute.
- Administers various town and state mandated exemption programs.
- Generates valuation estimates for prospective real estate projects.
- Provides property valuation, exemption information, mapping, and ownership records to the general public.



### **PERFORMANCE METRICS**

Grand List Account Totals	<u>2016 GL</u>	<u>2017 GL</u>	2018 GL
	<u>FY 18</u>	FY 19	<u>FY 20</u>
Real Estate Parcels	7,814	7,811	7,812
Motor Vehicles	22,160	22,136	22,057
Personal Property	1,382	1,378	1,380
Senior Tax Relief Program Applicants	502	473	449
Total Board of Assessment Appeals	36	45	34

### **SIGNIFICANT ACCOMPLISHMENTS**

- Completion of the 2019 town-wide revaluation project on schedule and in accordance with state-mandated performance standards.
- Resolution of all appeals stemming from the 2017 & 2018 Grand Lists.
- GIS mapping and records database updated to reflect all recent land changes and integrated with current property record information.

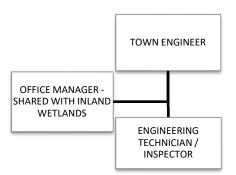
- Resolve any appeals stemming from the 2019 revaluation in a fair and cost-effective fashion.
- Work with the Connecticut Association of Assessing Officers to maintain an open dialogue with the State of Connecticut regarding any proposed assessment-related legislation that may have a fiscal impact.
- Create an online fillable Income & Expense form for posting on the Town website.
- Continue working to enhance customer service through communication with residents and website/software integration and upgrades.
- Continue professional training to remain current with legislative changes, software upgrades, and market trends.

# **ENGINEERING DEPARTMENT**

The Engineering Department provides design and project development/coordination, and technical support and services to the various local boards and commissions, the Town administration, other Town departments, applicants and/or their representatives, and the general public, in addition to coordination with the State Department of Environmental Protection, State Department of Transportation, Metropolitan Council of Governments, utility companies, and other applicable agencies and/or organizations.

#### **PRIMARY PROGRAMS & SERVICES**

- Review relative to engineering related issues associated with applicable administrative Building Department/Land Use applications, and technical review for application submissions to various boards and commissions.
- Design services for Town projects, and coordination of Town involvement with State projects.
- Preliminary design and technical assistance for local, state, and/or federal applications respective to procurement of project permits/approvals, grant applications, and requests for funding.
- Coordination and implementation of the Town MS4 General Stormwater Discharge Permit functions.
- Coordination of consultant services for project design and other engineering functions.
- Supervision and inspection services relative to private development, and Town projects.
- Map updating and drafting services, and technical and mapping assistance with GIS.
- Reviews of commission approval requirements, and recommendations for the establishment or release of bonding.



# **PERFORMANCE METRICS**

The following table lists the approximate number of engineering tasks completed for each of the service categories listed. However, note that services vary considerably within each category, contingent on the type and magnitude of application/project/development.

Service/Category	Description	2016	2017	2018	2019
Technical reviews for PZC applications (Commission applications)	Review of hydrology, traffic, layout, bonding, E&S control, public improvements, grading, details, etc.	61	48	27	46
Technical reviews for IWC applications	Review of hydrology, layout, bonding, E&S control, grading, details	47	34	19	46
Technical reviews and recommendations for flood plain permits	Engineering assistance in processing technical data relative to compliance with FEMA requirements	1	6	1	3
Engineering reviews for building permits (BPs, COs,CCs)	Review of drainage, grading, E&S control, sight line, parking (new houses, garages, and commercial buildings)	34	45	80	63
Town projects	Applications for funding, preliminary design, drainage calculations/design, traffic, permitting, ROW issues, bidding, inspection	6	11	13	7
State projects	Coordination of Town issues relative to State projects (easements, permitting, ROW, alterations to Town infrastructure, etc.)	4	5	5	3
Oversight of development inspection (PZC & IWC)	Assistance in resolving engineering issues during site construction	N/A	approx. 60 (active)	approx. 60 (active)	approx. 60 (active)
Bond release reports (PZC & IWC)	Review of construction status and reports for bond releases or reductions	13	15	36	41

### **SIGNIFICANT ACCOMPLISHMENTS**

- Coordinated with Inland Wetlands and Planning & Zoning to facilitate disposition of outstanding performance bonds.
- Surveying, design, and estimating for rehabilitation of the pedestrian entrances from the Wolfe Park parking lots and maintenance area adjacent to the pool building.
- Pepper Street rehabilitation project, including the multi-use trail (Grant Rd to Northbrook) coordination efforts with the design consultant and the State for reinstatement of final project design & biding; coordination with the State, design consultant, and contractor for procurement of design and construction authorization; payments for services; acceptance of construction and inspection agreements; utility coordination; and general coordination of construction start-up.
- Coordination for finalization of the Roundabout Project at routes 111 & 110.
- Preparation of plans and coordination of approval and construction for Masuk High School ball field dugouts.
- Continued coordination of the State mandated MS-4 DEEP permit/requirements for the Town, met new goals and objectives/requirements, continued coordination of outfall inspection and screening, implemented procedures and processes detailed in the Illicit Discharge Detection Elimination (IDDE) Plan, and assisted/coordinated in the establishment of a GIS/plan inventory of Town owned and maintained drainage facilities (catch basins, pipe, outfalls, etc.).
- Initiated reconnaissance and planning for Todd Drive culvert replacement.

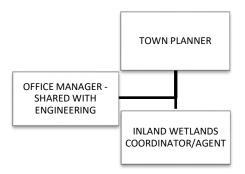
- Complete review and update the Town Standards.
- Continue coordination of the State mandated MS-4 DEEP permit/requirements for the Town, and meet new goals and objectives/requirements.
- Continue technical coordination and support for updating/maintaining, and integrating drainage facility data, into the GIS program.
- Expand engineering and design services for Town/Public Works Projects, and decrease time spent on regulatory commission review.
- Develop a required ADA Self Evaluation and Action Plan for Town facilities and public Right of Ways.

# INLAND WETLANDS DEPARTMENT

The Inland Wetlands Department provides administrative, technical, and enforcement services to the Inland Wetlands Commission, associated boards and commissions, federal agencies, state agencies, applicants, consultants, and the general public, in order to: (a) Assure that the Town of Monroe complies with mandatory requirements (Inland Wetlands and Watercourses Act, pursuant to sections 22a-36 to 22a-45 inclusive of the Connecticut General Statutes as amended), and (b) Provides preservation and protection of the Inland Wetlands and Watercourses within the Town.

#### **PRIMARY PROGRAMS & SERVICES**

- Public outreach and education relative to the mandated Inland Wetlands protection/regulatory program.
- Technical review of application submissions.
- Coordination and processing of agendas, minutes, decision letters, public notices, applications, referrals, reports, etc.
- Updating and re-writing of regulations.
- Enforcement (inspections, notices, coordination, advisement, testimony, research, reporting, litigation, etc.) in response to complaints and/or requests for compliance and assistance with real estate and financial transactions.
- Assistance with retroactive permitting and violation resolution as necessitated per public need (sales, financing, estate planning, etc.)
- Construction coordination of public and private development relative to compliance with wetland regulations.
- Mapping services/assistance to applicants for submission of various applications.
- Inspection and processing of Building Permit applications relative to wetland requirements for new development.



### **PERFORMANCE METRICS**

The following table lists the approximate number of wetland department tasks performed for each of the service categories listed. However, note that services vary considerably within each category, contingent on the type and magnitude of application/project/development.

Service/Category	Description	2017	2018	2019
Inland Wetlands Commission (IWC) Applications	Applications/Permitting through the Commission for significant activities	13	19	16
Agent Approval application	Administrative permitting process for insignificant activities	27	41	29
Permitted Uses	Registration process involving Jurisdictional rulings by the commission	9	14	22
Remediation Submissions	Resolution of violations through the commission	13	5	6
Citations	Process for achieving compliance via the issuance of fines associated with non-responsiveness to enforcement actions	6	3	4
Violations (new)	Most violations are the result of the processing of applications for development (verification of compliance is needed), requests for compliance, real estate transactions, and/or financial changes.	14	16	16
Violations (active)	Currently at some point within the process (research, inspection, report, commission contact, remediation submission, approval, construction/work, follow up reporting)	83	57	47
Violations (resolved)	Note that when considering the above detailed parts of the process, resolution can take a number of years to complete, especially when follow-up monitoring is typically extended to three years after completion of work	14	23	31

# **SIGNIFICANT ACCOMPLISHMENTS**

- Reduced the number of outstanding violations.
- Inland Wetlands Coordinator has made deliberate efforts to establish positive interactions with the residents, property owners, contractors and consultants.
- Inland Wetlands Coordinator completed the course requirements required as Inland Wetlands Agent of the Inland Wetlands Commission.

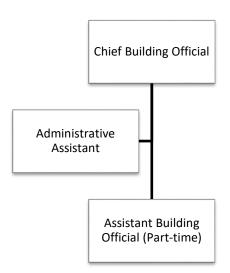
- Continued to assist in updating the Inland Wetlands regulations.
- Develop a public outreach subcommittee and respective program to build on the work done in 2018.
- Develop instructional template (submission data details/instructions, and mapping) for use in resolving violations.
- Improve the Inland Wetlands webpage to include public information and education.

# **BUILDING DEPARTMENT**

The mission of the Building Department is to maximize building safety for the general public, to enforce the State Building Code, to provide efficient record retention, and to maintain positive public relations.

#### **PRIMARY PROGRAMS & SERVICES**

- The Building Department establishes and enforces building, electrical, mechanical, plumbing and energy code requirements necessary to promote the health and life safety for the people of Monroe by reviewing, developing, adopting and administering the State Building Code. (Connecticut General Statutes Chapter 541 including but not limited to Sections 29-262-1a through 29-262-11a.)
- Conduct plan reviews; issues permits; performs inspections and testing; issues Certificates of Occupancies for each form of new, repaired, or altered structures throughout the town.
- Researches state statutes and building codes, and coordinates town department approvals to maximize building safety conditions for the general public involving public, commercial, and residential buildings.
- Investigates complaints, fire and demolition activities; responds to emergencies; issues abatements, cease and desist orders, investigates and processes violations, request orders for condemnation, injunctions, and fines.
- Maintain the high ISO insurance rating for the Town.



### **PERFORMANCE METRICS**

Permit Processed Includes both new and alterations	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Residential	344	221	184	202	210	226
Commercial	76	51	25	41 <sup>(1)</sup>	26	23
Public Buildings				2		4
Other (e.g., pools, sheds)	289	144	199	264	201	223
Mechanical (e.g., electric, HVAC)	1,788	803	884	925	857	985
Totals	2,497	1,219	1,292	1,434	1,294	1,461

<sup>(1)</sup> Driven by increase in alterations.

### **SIGNIFICANT ACCOMPLISHMENTS**

- Completion and submission of the 2019 ISO report.
- Maintained existing ISO rating which is higher than state average.

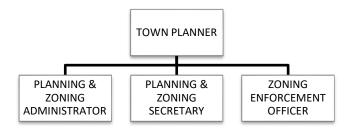
- Evaluation and updating of the Building Department pages on the Town website.
- Collaborative development of an on-line permitting process.
- Preparation for the adoption of the 2020 Connecticut State Building Code.

# PLANNING AND ZONING DEPARTMENT

To protect the public health, safety and general welfare of the community by providing administrative and professional technical services to the Planning and Zoning Commission, Zoning Board of Appeals, associated local boards and commissions, federal agencies, state agencies, and the general public, in order to assist the Town in guiding the orderly development and use of land to provide housing and employment opportunities; to stabilize the property tax base; to foster and enhance the visual image and vernacular character of the Town; and to protect open space and areas of sensitive and unique natural resources within the Town.

### **PRIMARY PROGRAMS & SERVICES**

- Administrative and professional technical services to the Planning and Zoning Commission, Zoning Board of Appeals and related enforcement capacities under the Zoning Enforcement Officer, including Zoning Citation Hearing Officer.
- Record files organization, management and maintenance; land use development application review and processing; and enforcement/permitting inspections, compliance assessment, reports and legal coordination with Town Attorney.
- Responsible for and provides hands-on support services to Town residents and property owners, developers and institutional/civic organizations, as well as in regard to Planning and Zoning Commission and Town initiatives and projects.
- Study and administration of matters relating to the physical, social and economic planning and coordinated development of the Town in accordance with the Town Charter, Plan of Conservation and Development, Zoning Regulations and Subdivision Regulations.
- Preparation of draft amendments to Zoning Regulations and Subdivision Regulations, as well as other Town Ordinances.
- Maintenance of the official Town Plan of Conservation and Development (POCD), Official Zoning Map, Zoning Regulations, Subdivision Regulations and Street
  Index.
- Public and intra-agency government assistance and referral consideration.



PLANNING & ZONING and ZONING BOARD OF APPEALS ACTIVE APPLICATIONS and ACTIONS (1)													
ACTION / PERMIT	2017					20	)18		2019				
ACTION / PERIVIT	PYP	NEW	DET	EYP		PYP	NEW	DET	EYP	PYP	NEW	DET	EYP
Special Exception Permits	4	13	15	2		2	9	9	2	2	13	12	3
Site Development Plan	0	6	6	0		0	4	4	0	0	0	0	0
Minor Site Plan (Staff)		N,	/A				N	/A		N/A	4	4	0
Permit Amendment Modification	1	5	6	0		0	9	9	0	0	7	7	0
Excavation /Filling Permit	0	0	0	0		0	0	0	0	0	3	1	2
Subdivision	1	2	3	0		0	2	2	0	0	2	2	0
Zone Boundary Change	1	2	3	0		0	2	0	2	2	0	2	0
Scenic Road Development Permit	0	0	0	0		0	0	0	0	0	1	1	0
Zoning Text Amendment	4	12	16	0		0	6	5	1	1	6	7	0
Subdivision Text Amendment	0	0	0	0		0	1	1	0	0	0	0	0
CGS §8-24 Municipal Referral	0	2	1	1		1	0	1	0	0	0	0	0
Bond Reduction/Release/Hold	0	8	8	0		0	8	8	0	0	9	11	0
Time Extensions	0	25	25	0		0	30	30	0	0	11	11	0
ZBA Variance Applications	2	6	7	1		1	5	5	1	1	1	2	0
ZBA Zoning Appeals	0	0	0	0		0	1	1	0	0	1	1	0
ZBA Court Appeals	0	1	1	0		0	0	0	0	0	1	0	1
P&Z Court Appeals	1	3	4	0		0	1	1	0	0	1	0	1

INDEX: PYP – Past Year Pending NEW – New Submission DET – Determination Issued EYP – End of Year Pending # – Number Issued

COMMISSION ACTIVITY		2017	2018	2019
Approved Commercial Projects		19	12	11
Approved Subdivision Lots	Residential Lots	6	4	3
Approved Subdivision Lots	Commercial Lots	0	5	0
New House Construction Approved		18	7	8
Counter, Phone and Email Inquires		Thousands	Thousands	Thousands
ZONING ENFORCEMENT OFFICER (ZEO) ACTIVITY		2017	2018	2019
Certificate of Zoning Compliance (Z	oning Permit)	234	288	305
Accessory Apartment Permits		4	4	2
Home Based Business Permits		24	17	18
Sign Permits		26	21	20
Other Building Permit Signoffs		203	167	208
Floodplain Permits		6	1	1
Zoning Compliance Letters		10	3	6
Zoning Notice of Violation		31	27	24
Zoning Citations		4	18	5
Blight Investigations		5	4	5
ZEO Decision Appeals to ZBA		1	0	11
ZEO Decision Appeals to Court		2	1	1

<sup>(1)</sup> NOTE: The above data is purely quantitative and does not distinguish variable complexity, site or applicant specific considerations, and level of interagency coordination required for an individual permit, action taken or service rendered, all of which impact amount of staff time required.

### **SIGNIFICANT ACCOMPLISHMENTS**

- Plan of Conservation and Development (POCD) Update Consultant hired; Advisory Committee formed; POCD Kick-Off meeting held.
- Reduced applicant permit costs by additional reduction in materials submission; reduced number of copies and allowance for digital submission.
- Streamlined Final Approved Site Plan document processing, saving applicants time and resources.
- Open Space mapping integration to GIS with MetroCOG GIS Services.
- Completed identification of Zoning District discrepancies on Assessor Cards prior to revaluation by Assessor.
- Adoption of Zoning Regulations Amendments:
  - Referrals to Conservation Commission (recognition of long standing practice of application advisory referral.)
  - Public Utility Facility (added definition and restored use and applicable permit standards.)
  - Minor Site Plan (established permit thresholds, and procedural and permit regulations for the review and approval of Staff Administrative review and approval of Minor Site Plans.)
  - Alcohol Service Eligibility (repeal 1,500 separation requirement and restaurant 50-seat rule.)
  - Miscellaneous Amendments 2019 (Cross Zone Exceptions; Site Plans; Referrals; Amendments; Definitions; Use Schedule; and Off-Street Parking Schedule amendments, clarifications and corrections.)

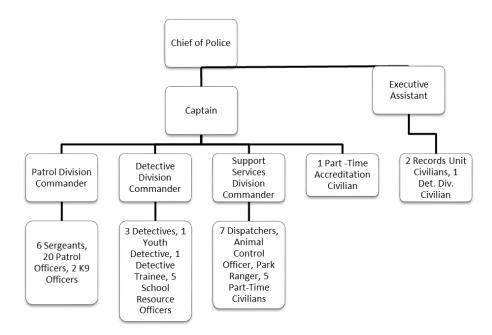
- Plan of Conservation and Development (POCD) 2020 update Completion of data research; holding of public workshops and activities; conduct focus groups and stakeholder interviews; promote and complete online public survey.
- Continued assistance with Planning and Zoning Commission regulation amendments.
- Completion of Conservation Easement identification and integration to GIS mapping with MetroCOG GIS services.
- Conversion from AutoCAD to GIS Digital Zoning Map.
- Support Town Council in amendments to current blight ordinance.
- Collaboration with MetroCOG in implementation of online permitting and workflow support.

# **POLICE DEPARTMENT**

The Monroe Police Department provides a safe and orderly environment in the town through professional services, dedication and partnership with the community to enhance the quality of life, while maintaining the highest moral and ethical standards.

## **PRIMARY PROGRAMS & SERVICES**

- Responsible for all Law Enforcement activity within the Town of Monroe.
- Investigate all criminal offenses, vehicular collisions and serious injury events within this jurisdiction.
- Provide community oriented service to residents and businesses to deter or prevent criminal behavior or anti-social conduct.
- First Responders for Emergency Medical Services.
- Proactive traffic safety initiatives.
- Emphasis on youth/police activities and events.



	FISCAL YEAR						
	<u>2015-2016</u>	2016-2017	2017-2018	2018-2019			
ASSAULTS	3	8	3	2			
BURGLARY	32	21	32	24			
LARCENY	86	84	86	103			
ROBBERY	3	2	3	4			
SEX CRIMES	4	10	4	15			
DOMESTIC VIOLENCE	124	121	124	99			
STOLEN VEHICLE	9	11	9	5			
MOTOR VEHICLE ACCIDENTS	593	546	593	532			
EVADING ACCIDENTS	33	38	33	38			
TRAFFIC STOPS	4,806	5,130	4,806	3,218			
DUI	65	93	65	78			
DRUG/NARCOTICS	52	41	52	51			
WEAPONS VIOLATIONS	12	3	12	15			

### SIGNIFICANT ACCOMPLISHMENTS

- Implemented a software scheduling system that reduces supervisor time filling extra-duty shifts by over 85%, expedites billing contractors, provides users with real-time scheduling of all personnel, and provides projections of future workdays and leave dates. The system reduces paper copies with digital archives of employee work schedules.
- Equipped all line patrol vehicles with new WatchGuard in-car audio/video recording systems, which interact and complement the recordings of the officers' bodyworn cameras. The new system guarantees quality recordings with minimal labor to download, preserve and copy for Superior Court.
- Acquired the FARO Technologies 3-D Scanning, Imaging and Photographic System for vehicle crash and crime-scene recording and presentation. Reduces on-scene time for officers by about 50 percent, minimizing road closures and inconvenience to the public.

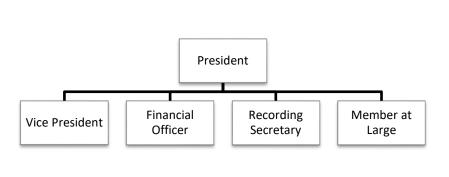
- Continue to research and evaluate the feasibility of advances in technology to reduce staff hours and assist and expedite investigative or administrative functions.
- Utilize improvements in traffic services technology to address specific problem areas with police attention, enforcement, signage or engineering.
- Maintain emphasis on prevention efforts and other community-service activities to enhance the public's perception of police.
- Promote employee wellness initiatives, increase professional development opportunities and retain qualified staff.

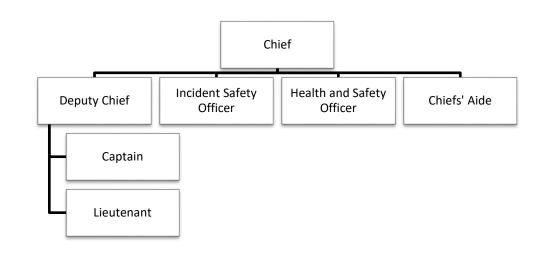
# MONROE VOLUNTEER FIRE DEPARTMENT

The objective of the Monroe Fire Department No. 1, Incorporated is to provide aid in the preservation and protection from damage and destruction by fire and other emergencies of the properties within the limits of such, in any portion of the Town of Monroe and bordering towns, as agreed on by mutual aid agreements as may hereafter be fixed by the Bylaws of this corporation; and to acquire, hold and use such equipment, apparatus and other personal property as may be required in the promotion of such purpose; and to acquire and hold such real property as may be necessary for the housing and care of such personal property.

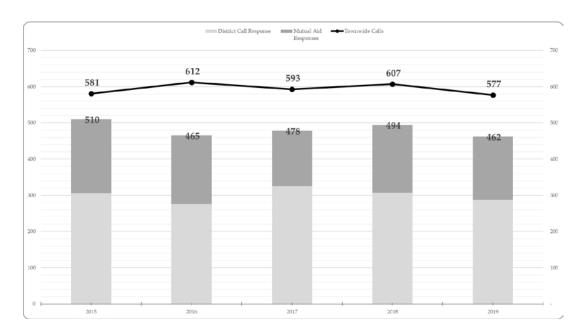
#### **PRIMARY PROGRAMS & SERVICES**

- Fire Prevention
- Fire Suppression
- Rescue Services
- Property and Life Preservation





- For the 2019 calendar year, responded to 462 calls for service, which represents a decrease of 7% over calendar year 2018.
  - Note: For a portion of the year, call volume was reduced due to variations in dispatch protocols for certain motor vehicle accidents, power line and transformer incidents.
- These responses represent 80% of total calls for fire or rescue services in the town of Monroe.
- Of the 462 calls for service, 287 (62%) were within first due response area, while the remainder (38%) represent mutual aid calls to Stepney, Stevenson, or out-of-town response.
- In-district responses (287 incidents) represent approximately 50% of total calls for fire or rescue services in the town of Monroe.



## SIGNIFICANT ACCOMPLISHMENTS

- Developed and presented comprehensive action plan in response to the town-wide fire services study.
- Implemented new tri-company committees overseeing training, recruitment and retention, and communications.
- Maintained 100% response to alarms, had crews assigned to cover 100% of overnight shifts during the year, and crews on duty at the station at least 3 nights per week during the entire year.
- Maintained compliance with strict minimum annual training requirements, held training sessions at least twice per month, conducted both required live burn trainings in Fairfield with Stepney and Stevenson, and finalized certification training on aerial truck.

- Experienced no significant firefighter injuries or civilian fire-related deaths or significant injuries.
- Implemented new ERP system which aligns with the system used by Stepney and Stevenson and new on-line training software program for firefighters.
- Continued to remain active in community events including fire safety presentations at all schools and pre-schools, cub scout and girl scout tours, Library Big Truck Day, Trick or Trunk, National Night Out, Sprint for Monroe, and Christmas visits to families in need.

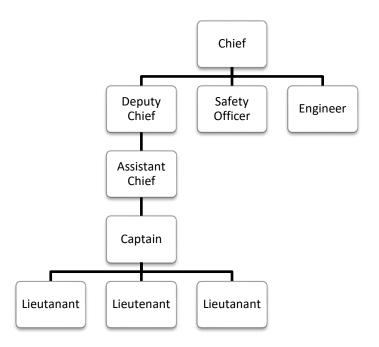
- Maintain 100% response call coverage.
  - o In the past year, had continued success with our designated home responder, or "DHR" program and duty crew programs. These programs have added value to the quality of our call responses.
- Increase recruitment efforts and ranks of active firefighters.
  - Average response per incident remains steady at 5 firefighters as of November 30, 2019, which highlights that even through social media campaigns and membership drives, volunteerism declines are offsetting efforts. Two of the top 10 call responders during 2018 moved out of town during 2019 and two stepped down for career and family commitments. Recruited 4 new members, but only one completed training to the minimum State certification of Firefighter I level to date.
- Maintain superb safety record.
- Continue to realize cost savings through diligent negotiations with vendors and purchasing using volume incentives and state contracted prices.
- Maintain compliance with OSHA and NFPA standards.
- Meet minimum required training mandates.

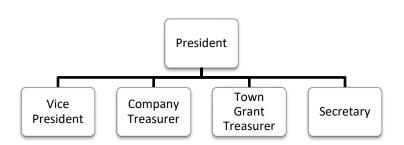
# STEVENSON VOLUNTEER FIRE COMPANY

The purpose of this company is to provide fire and rescue service for the Stevenson section of the Town of Monroe and to provide support for the other sections, Monroe and Stepney, when requested, and also to provide mutual aid to surrounding communities.

# **PRIMARY PROGRAMS & SERVICES**

- Fire Suppression Services.
- Rescue Services.
- Community Education / Outreach in regards to fire safety and prevention.





Calls for Service	2014	2015	2016	2017	2018	2019
Stevenson District	60	67	78	54	61	79
Monroe District	134	128	137	168	165	137
Stepney District	59	86	84	71	77	83
Other	16	9	19	10	15	13
Total Calls	269	290	318	303	318	312
Volunteer Hours						
Alarm Response					638	642
Drills & Training	46	41	44	522	1,899 <sup>(1)</sup>	1,832
Business Meetings	15	15	13	13	13	12
(count)						
Community	123	122	124	104	3,054	2,720
Outreach						
Other related					4,634	2,286
activities						
<b>Total Hours</b>	3,802	3,475	3,450	4,293	10,225 <sup>(1)</sup>	7,480
Donated						
Total Members	23	22	26	25	27	26
						+8(2)

<sup>(1)</sup> Improved data collection / metrics resulting from implementation of Emergency Reporting software

# **SIGNIFICANT ACCOMPLISHMENTS**

- Placed replacement for vehicle 351 in service.
- Distributed presents as part of town *Giving Tree* program.

<sup>(2)</sup> Additional, Junior members

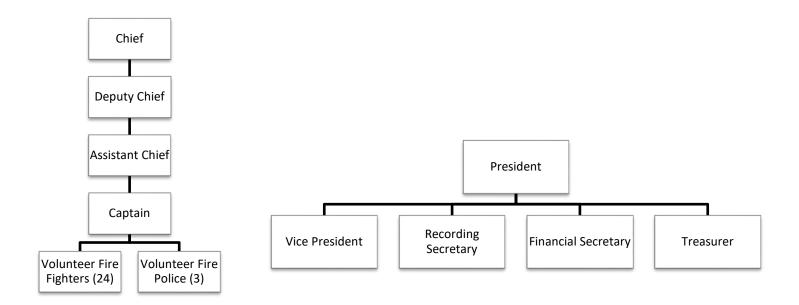
- Continue to deliver high quality, cost effective and professional fire and rescue service.
- Begin implementation of fire study recommendations.
- Continue to provide a response to 100% of calls for service.
- Collaboratively develop comprehensive strategic apparatus plan.
- Work with other two departments and surrounding towns on recruitment and retention initiatives.

# STEPNEY VOLUNTEER FIRE DEPARTMENT

The Stepney Volunteer Fire Company is dedicated to protecting the lives and property of the residents of the Town.

# **PRIMARY PROGRAMS & SERVICES**

- Primary coverage for the Stepney District.
  - Fire suppression.
  - Fire prevention.
  - Motor vehicle extrication.
  - Water rescue.
- Mutual aid coverage for the Stevenson & Monroe Districts.
- Mutual aid for the towns of Trumbull, Easton, Newtown and Shelton.



Calls for Service	2018	2019
Stepney District	233	214
Other Districts	241	197
Total	434	411

# **SIGNIFICANT ACCOMPLISHMENTS**

• Trained new members; 46 training drills in 2019.

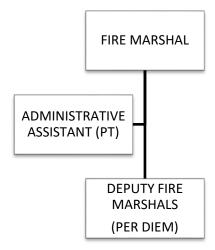
- Continue recruitment.
- Continuing to improve training.

# **FIRE MARSHAL**

It is the mission of the Fire Marshal's Office to provide professional Life Safety protection to the citizens of the Town of Monroe. This is done through inspection, prevention, and investigation as provided by state law and regulations.

### **PRIMARY PROGRAMS & SERVICES**

- Thorough investigation of all fire incidents in Town as per state law.
- Life Safety Inspections and overall safety of all public and private schools and daycare buildings.
- Life Safety Inspections of all commercial and new construction occupancies in town as regulated by Connecticut General Statutes Chapter 541.
- Issuance of blasting, open burn and campfire permits throughout town.
- New commercial building sprinkler and general plan review and approval.
- Onsite inspection for underground fuel tanks and installation of new tanks.



	2016	2017	2018	2019
Fire investigations completed, and reports filed with the State Fire Marshal's Office:	48	55	44	36
Completed Life Safety Inspections:	315	300	296	305
Assist residents with the installation of smoke and/or carbon monoxide detectors:	8	5	6	5
Private fireworks displays:	N/A	4	3	3

# **SIGNIFICANT ACCOMPLISHMENTS**

- Completed electronic Knox Box decoders for key release in fire apparatus.
- Collaboration with Community & Social Services to assist with hoarding situations.
- Implemented a Fire Marshal fee schedule.

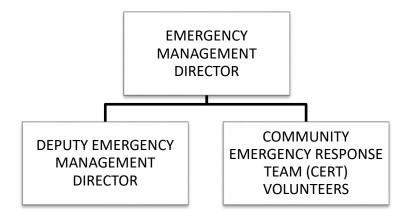
- Provide increased fire extinguisher training for employees at Monroe businesses.
- Maintain state-mandated training for Fire Marshal certification and ongoing education.
- Collaborate with other town departments to enhance community relations, provide training, and improve permitting process.
- Implement a dry hydrant testing program throughout town.

## **EMERGENCY MANAGEMENT DEPARTMENT**

The mission of the Emergency Management Department includes the following: Coordinate and collaborate with state, local, federal, and private sector partners, as well as the public to develop, maintain, exercise, and train on a comprehensive local emergency management plan and program; direct and coordinate all available resources to protect the life and property of the residents of Monroe in the event of a disaster or crisis, through a collaborative program of prevention, planning, preparedness, response, recovery, mitigation, and public education; maintain, operate, and oversee the Town's Emergency Operations Center.

#### **PRIMARY PROGRAMS & SERVICES**

- Provide coordination among various departments and agencies, including utility companies, during emergencies such as major storms.
- Promote and implement community preparedness events.
- Manage the volunteer Community Emergency Response Team (CERT), which assists the Police Department with the annual Memorial Day Parade, the annual United Ride (in memory of 9/11), and with parking and public access at the summer programs conducted at Wolfe Park.
- Provide 20-hour CERT training course for volunteers.
- Actively participate with other regional CERT programs in training and mutual aid response.
- Active, voting member on the Regional Emergency Planning Team.
- Maintain standards as presented by the State Division of Emergency Management and Homeland Security



	<u>2017</u>	<u>2018</u>	<u> 2019</u>
Total membership	85	95	105
Active membership	24	40	42
Meetings/Training events	38	38	39
Activations	32	23	26

## **SIGNIFICANT ACCOMPLISHMENTS**

- Have trained over 105 citizens in the Basic CERT course and over 40 remain active in some capacity with our local CERT.
- Maintained joint training with Trumbull's CERT.
- Certified six CERT volunteers in the state-sponsored Train-the-Trainer for basic CERT Training.
- Enhanced our emergency preparedness information page on Town website.
- Developed a storm events web page to provide real time updates to municipal services.

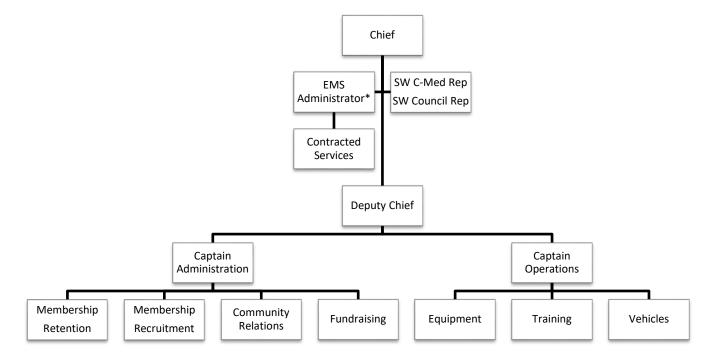
- Train and certify additional personnel in the use of WebEOC.
- Conduct another basic CERT training course during Spring 2020.
- Increase the number of CERT members trained in emergency shelter management.
- Create employee field guides for various town buildings specific to emergency preparedness procedures.

# **EMERGENCY MEDICAL SERVICE**

The mission of Monroe Volunteer Emergency Medical Service is to provide high quality pre-hospital emergency medical care with respect, empathy and understanding.

# **PRIMARY PROGRAMS & SERVICES**

- Response to emergency medical calls.
- Conduct public CPR and first aid training.
- Provide ambulance coverage at special events.
- Records management & data analysis (reporting and analysis on membership, training, equipment, call handling & performance, patient categories, vehicle maintenance.)
- Administration and oversight of medical claims processing.



	2015	2016	2017	2018	2019
Calls for Service	1,374	1,435	1,497	1,485	1,531
Volunteer Hours	9,612	9,358	10,166	8,141	8,795
Active volunteers	48	52	49	43	44
Special Events Coverage	35	42	41	42	43

### **SIGNIFICANT ACCOMPLISHMENTS**

- Conducted a mass casualty drill.
- Conducted several *Stop the Bleed* classes for members of the community at no charge, including one session at Masuk High School where approximately 70 paraprofessionals participated.
- Added 9 new CPR instructors to allow EMS to offer more public CPR training classes.
- Placed an administrative vehicle in-service to help reduce response times and improve call coverage.

- Ongoing efforts to minimize need for mutual aid ambulance coverage despite increasing call volume.
- Increase volunteer membership to 50 active members.
- Improve our training programs for members and residents.

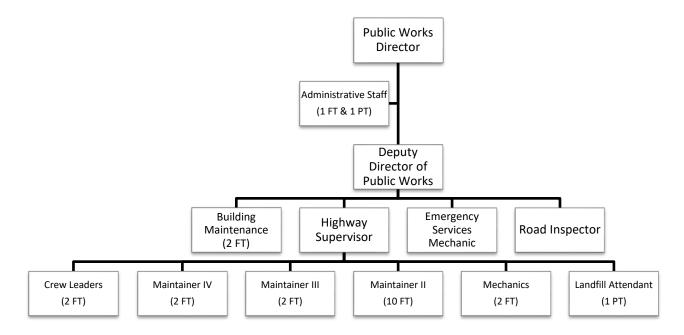
# **DEPARTMENT OF PUBLIC WORKS**

The mission of the department is to enhance the quality of life for residents of the Town of Monroe through the safe, responsive, efficient and effective delivery of services to every neighborhood.

The Department of Public Works is comprised of two divisions, Building Maintenance & the Highway Department.

- Building Maintenance this division provides general and contracted maintenance of 20 public facilities including the Town Hall, Police Department, Library, Senior Center, Fire Houses and Highway Garage. In total, the building maintenance division is responsible for 236,911 square feet of building and 11 emergency generators with 1 full-time Building Maintainer.
- Highway Department this division performs all of the maintenance and construction work within the Town owned right-of-way over the 143 miles of road, 5 miles of which are dirt roads. These functions include road reconstruction, excavation, paving, pothole patching, curbing, topsoil & seed, drainage pipe, drainage structure installation, traffic sign installation, street sign installation, roadside trimming, roadside mowing, litter cleanup, street sweeping, tree removal, tree trimming, snow plowing, sanding, dirt-road grading, dust control, and guiderail maintenance. Highway also participates in the annual bulky waste pickup and collection of waste motor oil.

# **ORGANIZATION CHART**



# **PERFORMANCE METRICS**

	FY15	FY16	FY17	FY18	FY19
Road miles repaired/paved	4.14	2.96	6.80	5.58	4.77
Miles striped	54.0	49.5	43.5	45.0	40.0
Drainage pipes addressed <sup>(1)</sup>	0.25	3.73	3.91	2.29	2.36
Catch basins cleaned	350	400	581	1021	538
Number of bulky waste pickups	918	560	720	724	773

	<u>2010</u>	<u>2014</u>	<u>2018</u>
Pavement Condition Index	64.0	72.6	75.0
(4 year re-evaluation)			

<sup>(1)</sup> Significant road funding since 2015-2016 has been focused on drainage repairs.

### **SIGNIFICANT ACCOMPLISHMENTS**

- Have completed approximately 7.46 miles of road pavement in FY20 highest in several years.
- Increased departmental drainage repairs and new installations.
- Increased pothole repairs with utilization of new milling equipment for permanent repair.
- Completed significant amount of curbing repairs throughout town.

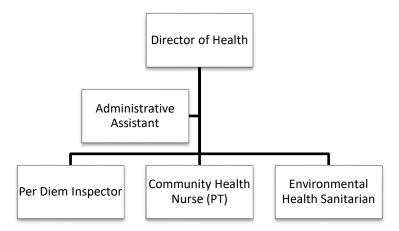
- Utilize updated pavement management study to prioritizing drainage replacement and pavement program; continue to improve PCI.
- Continue with fleet replacement program.
- Develop long-term town facilities plan informed by the Municipal Space Needs Assessment.
- Completion of energy audit and evaluation to identify cost savings projects.

# **HEALTH DEPARTMENT**

The Monroe Health Department is committed to providing exceptional professional service to our community to improve the quality of life through the promotion of health, prevention of disease and injury, and fostering a healthy environment.

#### **PRIMARY PROGRAMS & SERVICES**

- Environmental Health: Promotion of community health and well-being by fostering a safe and healthful environment through the enforcement of the Connecticut Public Health Code. Inspections in facilities such as restaurants and salons, conduct soil testing and review plans for subsurface sewage disposal systems, and investigate complaints.
- Community Health: Monitor, investigate, and respond to reports of disease in our community. Provide outreach and education to the public, schools, businesses, and act as a resource for public health information.
- Emergency Preparedness: Collaboration with our regional Healthcare Coalition to develop plans to prepare for and respond to urgent situations such as disease outbreaks or other public health emergencies.



ENVIRONMENTAL HEALTH PROGRAMS	FY 2017	FY2018	FY 2019
Food Service, Routine and Reinspections	326	241(1)	255
Temporary Food and Farmers' Market Application Reviews	96	96	119
Public Pools, Routine and Reinspections	8	13	9
Cosmetology, Routine and Reinspections	11	11	28 <sup>(2)</sup>
Soil Testing # Lots Commercial and Residential	92	79	76
Permit's to Construct Commercial and Residential	70	84	76
B100a / Addition Reviews	169	192	174
Well Permits	31	19	12
New Complaint Investigations	40	38	25
Rabies Case Investigations	4	2	4

COMMUNITY HEALTH PROGRAMS	FY2017	FY 2018	FY2019
Child Vaccinations	1	15	3
Hypertension Management Training Participants	10	9	9
Child Lead Case Management	1	1	0
Blood Pressure Screenings	64	49	69
Diabetes Screenings	64	44	48
Community Presentations and Information Booths	5	5	12 <sup>(3)</sup>
Food-borne Alert Interviews	2	7	0
Vaccine Clinics	4	2	1

- (1) CT Dept. Public Health code change reduction in the # of inspections with an increase in inspection time.
- (2) Additional of per diem sanitarian to conduct salon inspections.
- (3) Increase due to additional grant funding.

# **SIGNIFICANT ACCOMPLISHMENTS**

- Provided information and onsite education to food service establishments regarding the state's migration to the FDA food code.
- Continued to address goals in strategic plan, including:
  - o Ongoing community engagement through education programs that addressed hypertension and obesity.
  - o Provided community outreach through numerous public health displays at the Edith Wheeler Memorial Library, Town Hall, Farmers' Market, etc.
  - o Organized speaking engagements concerning opioids, mental health, diabetes and nutrition.
  - o Collaborated with MetroCOG and Parks and Recreation Department to develop Monroe trail maps and promote physical activity in the community.

- Obtained CT Department of Public Health grant that supported a public health opioid awareness program.
- Prepared for and participated in an emergency preparedness full scale, point of dispensing exercise with the towns of Stratford and Trumbull.
- Completed 2019 Community Health Needs Assessment and Improvement Plan with regional partners.
- Completed septic tank inspection/clean out schedule and tracking system for town-owned facilities.

### **GOALS & OBJECTIVES**

Collaborate with Community & Social Services to evaluate statewide network to link health and social services providers through a shared technology platform.

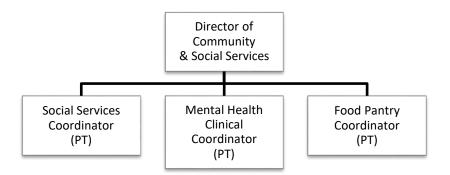
- Implementation of online permitting and continued progress to provide online public access of health department records (septic as-built and well completion reports.)
- Address final requirements in food protection program activities in state adoption of the FDA Food Code.
- Commence outreach with salon operators to institute new state licensing requirements.
- Continue to ensure that regulated facilities are inspected as required.
- Provide recommendations to the First Selectman regarding public health ordinances.
- Collaborate with regional partners to obtain grant funding to promote wellness initiatives in Monroe.

# **COMMUNITY & SOCIAL SERVICES – SOCIAL SERVICES**

The mission of Social Services is to maintain and improve quality of life, while promoting independence through resources, referrals and assistance to all residents of Monroe.

## **PRIMARY PROGRAMS & SERVICES**

- Provide assistance, information and referrals to Monroe families.
- Provide people of our community, who are struggling financially, with nutritious food and support.
- Provide residents individual and family consultations, assessments and referrals for mental health needs.
- Coordinate Back to School Buddies and Holiday Giving Tree Programs.
- Administer Project Warmth Program, which provides qualified families assistance with their energy needs.
- Administer the Friendship Fund which provides emergency funding and monetary assistance to residents.
- Coordinate Monroe's statutory responsibilities during eviction proceedings.



• Food Pantry (Yearly family & age groups are averages)

<u>Fiscal Year</u>	<u>Families</u>	<u>Seniors</u>	<u>Adults</u>	<u>Children</u>	Total Meals	Total Pounds
2012-2013	100	36	158	84	70,035	N/A
2013-2014	125	51	170	100	101,755	109,341
2014-2015	124	46	180	88	112,646	140,182
2015-2016	131	56	179	96	117,763	153,097
2016-2017	124	53	160	86	127,219	140,235
2017-2018	191	101	238	154	108,663	130,396
2018-2019	204	110	251	170	115,115	138,140

• Information, Referrals & Assistance:

<u>Service</u>	# Contacts		<u>Description</u>
	2018	2019	
Energy	390	661	Federal & State Funding, Operation Fuel, Project Warmth, Utility Hardship, Below Budget & NuStart
Nutrition	85	96	SNAP – Food Stamps, Meals on Wheels, Food Pantry & Farmer's Market Coupons
Medicaid	2	9	Claims & Applications
Insurance	44	13	Information, Special Needs Plan, Medicare Advantage Plan, Medigap, Part D – Prescriptions & Claims
Housing	39	46	Low Income, Skilled Nursing & Assisted Living
Financial	1	8	Taxes, Renter's Rebate, Bill Assistance, Social Security
Legal	2	0	Conservator/Power of Attorney, Protective Services, Attorney, Wills/Trusts
Transportation	1	11	Disabled Rides, Bridgeport Transit, Private & Volunteer
Support	95	167	Case Management
Clinical Services	125	102	Includes family cases / Board of Education shared service
Totals	784	1,113	Service increased by 41%, primarily driven by Energy Assistance Program demand

## Special Programs:

<u>Program</u>	# Contacts		
	2018	2019	
Back to School Buddies			
Families	71	77	
Students	117	116	
Holiday Giving Tree			
Families	122	112	
Adults	271	255	
Children	176	151	

### SIGNIFICANT ACCOMPLISHMENTS

- Successfully applied for renewal of grant from Southwestern Connecticut Agency on Aging to support Caregiver Assistance Program.
- Received a one-time grant from the Emergency Food and Shelter Program for the Monroe Food Pantry.
- Food Pantry volunteers successfully organized Wiffle Ball tournament and raised over \$1,900 (net of costs.)
- Absorbed 41% increase in breadth of service assistance, primarily energy assistance.

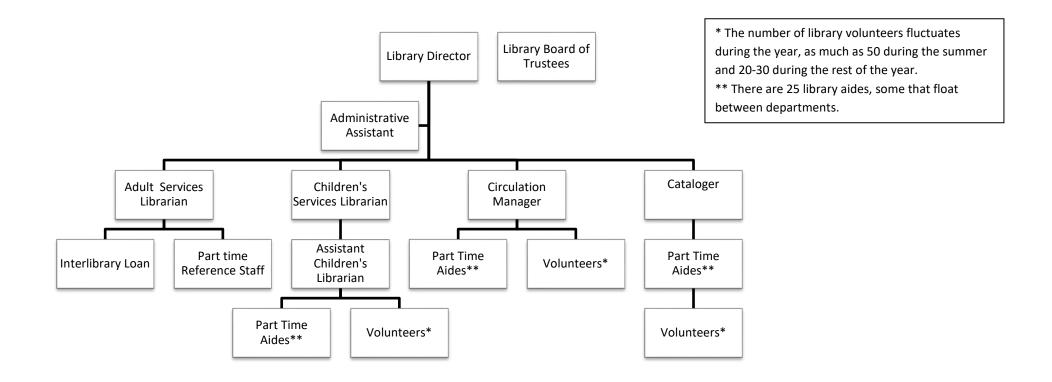
- Explore alternate funding and grant opportunities, with a focus on emergency housing (e.g., evictions, foreclosure prevention, temporary emergency housing).
- Support increase in volunteer fundraising efforts for Project Warmth, Social Services Exchange, and Food Pantry.

# **EDITH WHEELER MEMORIAL LIBRARY**

The mission of the Edith Wheeler Memorial Library is to enrich lives, foster success, and build community by bringing people, information and ideas together in a welcoming environment. Our new tagline is *Explore* ~ *Connect* ~ *Create!* 

#### **PRIMARY PROGRAMS & SERVICES**

- Provide free access to information, computers, scanner, and internet connectivity; fee-based access to fax machine, copiers, and printers.
- Offer classes, instruction, and opportunities for independent and group activities in our new makerspace.
- Offer programming for community members with a wide variety of interests and needs, including business, art, technology, and more.
- Develop community connections with the Monroe Public Schools and other organizations and Town departments, including the Monroe Chamber of Commerce, the Monroe Historical Society, Rotary Club, The Lions, Monroe Women's Club, Senior Center, Monroe Health Dept, Monroe EMS, local artists and more.
- Serve as a gathering place for learning, playing, and social support with meeting room spaces for businesses and groups. Offer a safe environment where teens can socialize and study.
- Provide free promotional space for Monroe businesses.
- Provide materials for lending including print, audio, visual and downloadable resources including outreach to homebound patrons.
- Promote literacy among children and adults through a variety of programs including book discussions, summer reading programs, and story hours.
- Help people navigate their new digital devices smart phones, laptops, tablets and eReaders and create opportunities for experiential learning, such as coding, art and writing programs.
- Provide job-seeking assistance, especially for those who are less experienced in navigating career resources. Offer classes in resume and cover letter writing interview skills, job networking, online job searching and re-entering the workforce.



	FY 19 <sup>(1)</sup>	FY 18 <sup>(2)</sup>	<u>FY 17</u>
Library Visits	121,531	109,489	145,713
Circulation of Physical Materials	134,417	131,163	145,701
Downloadable Circulations	14,022	11,977	9,926
Programs held	506	482	646
Program attendance	16,355	15,501	16,305
Reference questions	10,464	11,556	16,305
Active borrowers	8,859	7,496 <sup>(3)</sup>	9,335
Items in physical collection	87,831	92,742	95,430
New and Renewed Library Cards	1,836	2,000	1,963

- (1) Added 4 hours per week over prior year.
- (2) During FY18, 20% reduction in hours closed on Wednesdays and Adult/Teen area closed due to flood damage.
- (3) Eliminated count on patrons with cards expired before 7/1/2017 per state library requirements

#### SIGNIFICANT ACCOMPLISHMENTS

- \$93,000 donation from Friends of the Library, through a grant from the Monroe Lions Club, funded major renovations, including Maker Space, new Teen Area, and Café space.
- Relocated materials to one area of the library to create new spaces for meetings and quiet seating, fulfilling our Strategic Plan objective: "Develop a balance of active and quiet areas that meet the needs of the community."
- Made complex adjustments to staffing to accommodate new library hours.
- Implemented cross training of staff to improve coverage capability.
- Launched new library website.
- Created new Business and Career Center, with equipment for the entrepreneurial community.
- Supported efforts of the Friends of the Library fundraising committee in planning and running mini-golf fundraiser.
- Repaired David Merrill mural with funding from the Monroe Historical Society.
- Made strategic plan available to public and worked toward target goals.

- Devise creative ways to use the library's new makerspace and offer associated programming.
- Seek out community partners with business, technical, and creative skills to enhance library's offerings.
- Increase patron attendance through outreach and marketing.
- Continue to pursue goals and objectives of existing Strategic Plan.

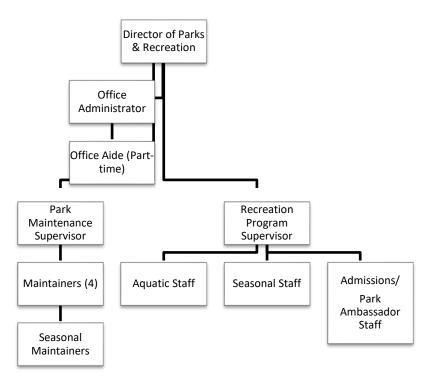
# PARKS AND RECREATION DEPARTMENT

The Parks and Recreation Department is responsible for the effective management, maintenance and development of town designated park areas and their related facilities. In addition, the department provides leadership and expertise for the development, promotion and delivery of a comprehensive schedule of recreational and cultural opportunities for the citizens of the community.

#### **PRIMARY PROGRAMS & SERVICES**

- Maintenance of Wolfe Park and all town-owned properties including the Town Hall/Police Department complex, Edith Wheeler Memorial Library, Senior Center,
  Monroe Green, Stepney Green, Food Pantry, six firehouses, Webb Mountain campground and the Town responsibilities in maintaining the state roundabout a
  route 110/111.
- Ron Wallisa Memorial Pool at Wolfe Park, Great Hollow Lake and the Monroe section of the Housatonic Rails to Trails.
- Summer Fun Days camp program.
- Arts in the Park Summer Concert Series.
- Youth Athletics (track & field, tennis, basketball, diving classes, pre-school indoor soccer, swim lessons, floor hockey, volleyball)
- Reservations for various activities (picnic, camping, special events.)
- Passive recreation activities (arts & crafts, fishing programs, certification programs in babysitting & lifeguarding.)
- Adult recreation activities (water aerobics, swim lessons, volleyball, pickleball, basketball and assist in co-sponsorship with men's & women's softball leagues with neighboring towns.)
- Family programming (Family Fun Nights at the pool, Character Dinner Series, Party at the Lake)
- Joint programming with the Monroe Senior Center-Outdoor Aqua Aerobics at Wolfe Park Pool and Fall/Winter/Spring Aqua Aerobics at Masuk Pool.

# **ORGANIZATION CHART**



# **PERFORMANCE METRICS**

<u>015</u>	<u>2016</u>	<u>2017</u>	2018	<u>2019</u>
20,984	26,613	15,236	16,593	16,284
1,038	1,074	996	980	1,592
17,924	20,059	17,994	15,909	14,861
126	117	120	124	126
388	398	351	397	284
565	516	572	658	519
432	358	331	342	365
	20,984 1,038 17,924 126 388 565	20,984     26,613       1,038     1,074       17,924     20,059       126     117       388     398       565     516	20,984       26,613       15,236         1,038       1,074       996         17,924       20,059       17,994         126       117       120         388       398       351         565       516       572	20,984       26,613       15,236       16,593         1,038       1,074       996       980         17,924       20,059       17,994       15,909         126       117       120       124         388       398       351       397         565       516       572       658

### **SIGNIFICANT ACCOMPLISHMENTS**

- New pool railing installed at the zero entry area of the pool at Wolfe Park.
- Arts in the Park sponsorship policy approved and implemented.
- Implemented distribution of park stickers to residents by mail in collaboration with the Tax Collector's Office.
- Added new sand at Great Hollow Lake and held our first "Party at the Lake" event.
- Second pickleball court painted at the Wolfe Park Tennis courts to meet increased demands.
- Collaborated with the Senior Center to offer Aquacise classes at Wolfe Park Pool and complimentary pool passes at Masuk Pool for Senior Center members.
- Expanded Wolfe Park Pool hours on Mondays and Fridays.

- Improve the Lake Zoar Boat Area to accommodate non-motorized boats (e.g., kayaks, canoes.)
- Collaboration with Town Planner and Inland Wetlands Coordinator to finalize revised plans for multipurpose field project.
- Add new electrical outlets at Great Hollow Lake to meet the increase demands of programming.
- Increase the camping permit days at Webb Mountain Campground to 12:00 pm Saturday of Monroe Public School's April Break through the second Sunday at 12:00 noon in November.
- Complete new evaluation of the Splash Pad project to ensure proper location and update cost estimates.
- Collaborate with Town Planner and Town Engineer to make upgrades to the overflow lot at Wolfe Park.
- Offer free, "pop-up" recreation opportunities at Wolfe Park.
- Implement changes to seasonal staff "Security" to become "Park Ambassador"
- Add additional safety fencing along Wolfe Park #2 Ballfield.

## TOWN OF MONROE, CONNECTICUT

# COMPREHENSIVE ANNUAL FINANCIAL REPORT



FOR THE YEAR ENDED JUNE 30, 2019

## TOWN OF MONROE, CONNECTICUT

# **Comprehensive Annual Financial Report For the Year Ended June 30, 2019**



**Prepared by the Finance Department** 

7 Fan Hill Road Monroe, Connecticut 06468

# Comprehensive Annual Financial Report For the Year Ended June 30, 2019

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# Introductory Section

## Town of Monroe



Finance Department
7 Fan Hill Road
Monroe, Connecticut 06468-1800
Phone: (203)452-2802

Ronald J. Bunovsky Jr., CPA
Director of Finance
Heidi Meade
Deputy Director of Finance

February 10, 2020

To the Honorable First Selectman, Members of the Town Council, Members of the Board of Finance and Citizens of the Town of Monroe, Connecticut:

The Connecticut General Statutes require that all municipalities have their financial statements audited at least once annually. This report, which is published to fulfill this requirement for the fiscal year ended June 30, 2019, is prepared in conformity with generally accepted accounting principles (GAAP) and standards set forth by the Governmental Accounting Standards Board (GASB).

The responsibility for the completeness and accuracy of the information contained in this report lies with the management of the Town, based upon internal controls that have been established to provide reasonable assurance that the financial statements are free of material misstatements.

Our auditors, PKF O'Connor Davies, LLP, have issued an unmodified (clean) opinion on the Town's financial statements for the fiscal year ended June 30, 2019. The independent auditors' report is located at the front of the financial section of this report. Immediately following the independent auditors' report is the Management's Discussion and Analysis (MD&A) which provides an introduction, overview and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

#### **Profile of the Town**

The Town of Monroe was incorporated in 1823 It covers an area of 26.4 square miles and is located in the southwestern part of Connecticut, approximately 70 miles east of New York City. According to the Connecticut Department of Public Health, the Town's estimated population was 19,470 as of July 1, 2018. The Town has above average household income and education levels that reflect its character as a suburban bedroom community.

The Town operates under a First Selectman-Town Council form of government. The First Selectman, who is elected every two years, is responsible for planning, administering and supervising all municipal activities, except for education. The legislative power of the Town is vested with the nine member elected Town Council. It has the power to enact, amend or repeal ordinances. All financial matters of the Town are the responsibility of the First Selectman, a six member elected Board of Finance, the Finance Department and an elected Town Treasurer. The Finance Department, which is managed by the Director of Finance, maintains all of the Town's financial records. The Town Treasurer is responsible for the Town's investments. The Board of Education is independent from the municipal government in governance and operation of the school system.

The Town provides a full range of services, including police and fire protection; emergency medical service; recycling collection; snow removal; building inspections; licenses and permits; vital statistics; the construction and maintenance of roads; recreational and cultural activities; library services; and public schools through the Board of Education.

The annual budget serves as the foundation for the Town's financial planning and control. The Town maintains budgetary controls with the objectives to ensure compliance with legal provisions embodied in the annual appropriated budget, approved by the budget referendum. The Town maintains an encumbrance accounting system as one technique of accomplishing budgetary controls. As demonstrated by the budgetary schedules included in the financial section of this report, the Town continues to meet its responsibility for sound financial management. In addition to budgetary schedules, note RSI-1B in the Notes to Required Supplementary Information describes the budget process used by the Town.

#### The Local Economy and the Town's Fiscal Health

The economy in the State of Connecticut has remained weak over the last several years and continues to have a negative outlook. The Town of Monroe, however, has managed to remain in line economically with the nation as reflected by its 3.6% unemployment rate as of June 30, 2019. This is below the state and national unemployment rate of 3.7% as of the same date. The location of the Town within Fairfield County, the wealthiest county in Connecticut, is the most significant reason for its economic stability.

Major industries located within Monroe or in close proximity include financial institutions, defense manufacturers, hospitals, universities and retail stores. The Town itself, including the school district, has a significant economic presence in the area, as it employs more than 640 teachers, administrators, police officers, various other professionals and support staff.

The current median household income for Monroe is significantly higher than that for the State as a whole. According to the U.S. Census Bureau's 2014-2018 American Community Survey, Monroe's median household income was \$115,049, as compared to \$76,106 for the State of Connecticut.

#### **Long-Term Financial Planning**

The Town prepares an annual Capital Budget and a five-year Capital Improvement Plan (CIP), which is reviewed and updated annually during its budget process. Capital projects and purchases are first prioritized by each department head, who then submit their request to the First Selectman and Director of Finance with their annual operating budget. After the First Selectman's Budget is forwarded to the Town Council, the Town Council then holds joint budget workshops as needed with the Board of Finance to ensure that the CIP addresses the majority of the capital needs of the Town in a fiscally responsible manner. The Capital Budget and CIP are both included in the Annual Town Budget that is voted on by the taxpayers at the Annual Budget Referendum. The CIP attempts to cover all future facility, infrastructure and equipment needs of the Town in the interest of public safety, health and welfare, education and recreation.

Pursuant to the Connecticut General Statutes, the Town is required to review its Plan of Conservation and Development (POCD) every 10 years. Monroe's POCD, which was last reviewed and updated in 2010, needs to have its next review completed by December of 2020. This process has begun and is currently in the early stages. The intent of the plan is to guide the conservation and development actions of the Town over a ten-year period and for the Town to implement the plan's recommendations in order to achieve its goals. The recommendations of the plan are implemented through zoning laws and other land use regulation tools, capital expenditures and ongoing planning.

#### **Financial Policies**

The Town of Monroe has adopted a comprehensive set of financial policies. Over the course of the past few years, the level of general fund resources held in reserve has pushed through the upper limit of the range established by the Town's Fund Balance Policy. During the current year, in an effort to address this issue with the long-term fiscal health of the Town in mind, the Board of Finance amended its Policy. This Policy addresses general fund unassigned fund balance relative to the amount which should be held in reserve, the conditions under which these reserves can be used and the different procedures available to appropriate the reserves. The following is a summary of the Town's Fund Balance Policy as amended:

- (1) The level of unassigned fund balance must cover between 1 to 2 months of total appropriated expenditures as approved in the Annual Town Budget, with a target balance equal to 1½ months (12.5%) of appropriated expenditures.
- (2) The fund balance can be used to provide for the maintenance of services in the event of a revenue shortfall or an unanticipated emergency expenditure, capital needs, budgeted tax relief if there is a significant reduction in projected municipal aid from the State, and any other emergency or nonrecurring use that may be deemed necessary to benefit the Town.
- (3) The fund balance can be appropriated within the Annual Town Budget approved by the Annual Budget Referendum. If a special appropriation (an appropriation not included in the budget) of \$150,000 or less is being requested, then a recommendation by the First Selectman and the approval of the Town Council and the Board of Finance are needed. If a special appropriation in excess of \$150,000 is being requested, then a recommendation by the First Selectman and the approval of the Town Council, the Board of Finance and at a Town Meeting are required.

#### **Awards & Acknowledgements**

The Town of Monroe received the Certificate of Achievement for Excellence in Financial Reporting for its Comprehensive Annual Financial Report (CAFR) for the Fiscal Year Ended June 30, 2018 from the Government Finance Officers Association (GFOA).

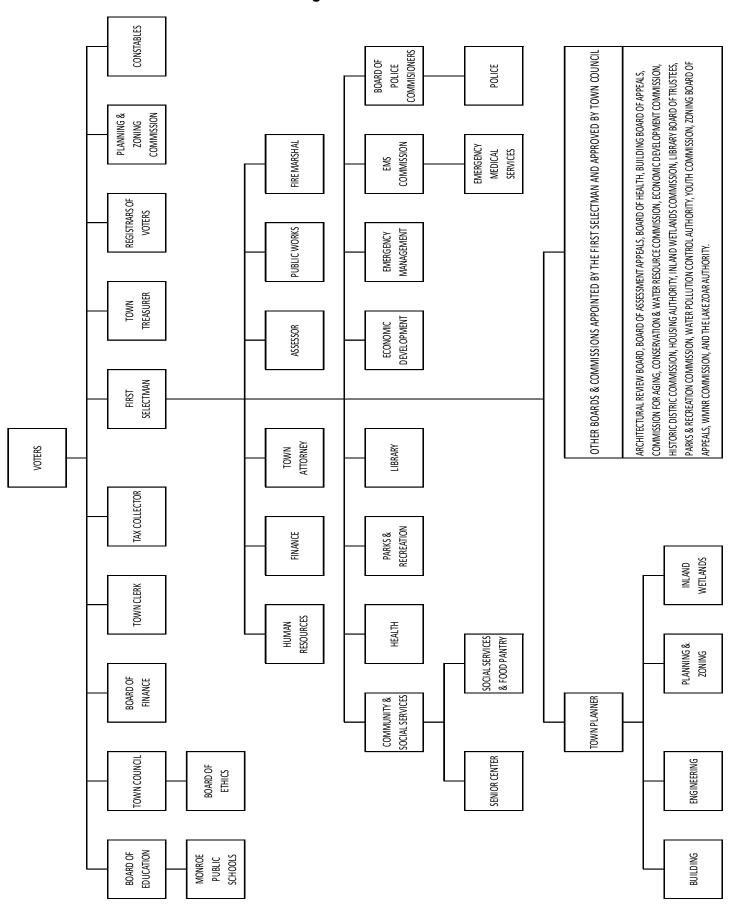
The preparation of this report would not have been possible without the effort and dedication of the Deputy Director of Finance and the entire staff of the Finance Department. I would also like to thank all departments for their assistance in providing the data necessary in the preparation of this report. The First Selectman, Town Council and Board of Finance also need to be credited with their commitment to maintaining the highest standards of professionalism in the governance of Monroe's finances.

Respectfully submitted,

Ronald J. Bunovsky Jr., CPA

Director of Finance

# Town of Monroe, Connecticut Organizational Chart



#### **Principal Officials**

#### **Elected Officials**

First Selectman Kenneth M. Kellogg

**Town Council** Enid Lipeles, Chair Sean O'Rourke, Vice-Chair

Kevin Reid Terry Rooney
Jonathan Formichella Tony Scott
Dee Dee Martin Jennifer Aguilar

Jason Maur

Board of Finance Michael Manjos, Chair John Ostaszewski, Vice-Chair

Craig Hirsch Rebecca O'Donnell

Dane Krchnavy Steve Kirsch

Tax Collector Deborah Heim, CCMC

Town Clerk Vida Stone, CCTC

**Town Treasurer** Patrick O'Hara

Registrars of Voters Margaret Villani (R) Katherine Briggs (D)

Board of Education Donna Lane, Chair George King III, Vice-Chair

Shannon Monaco, Secretary David Ferris
Christina Cascella Nick Kapoor
Jerry Stevens Dr. Alan Vaglivelo

Jeff Fulchino

#### **Appointed Officials**

Town Attorney Frank Lieto, Esq.

Director of Finance Ron Bunovsky Jr., CPA

Deputy Director of Finance Heidi Meade

Assessor Justin Feldman, CCMA II

Chief of Police John Salvatore
Director of Public Works Chris Nowacki
Interim Director of Human Resources Michael Brown
Director of Parks & Recreation Melissa Orosz

Director of Community & Social Services Henna Ali

Director of Health Nancy Brault, MPH, RS

Fire Marshal William Davin

Town Engineer/Wetlands Agent Scott Schatzlein, P.E.

Chief Building OfficialGunnar GaylordTown PlannerRick SchultzZoning Enforcement OfficerJoe Chapman

Interim Superintendent of Schools Joe Kobza



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

# Town of Monroe Connecticut

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2018

Christopher P. Morrill

**Executive Director/CEO** 

# Financial Section



#### **Independent Auditors' Report**

Board of Finance Town of Monroe, Connecticut

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Monroe, Connecticut ("Town"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Board of Finance Town of Monroe, Connecticut

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#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Monroe, Connecticut, as of June 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, and the pension and other post-employment benefit schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The introductory section, supplemental schedules and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Board of Finance Town of Monroe, Connecticut

Page 3

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 10, 2020, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Wethersfield, Connecticut

PKF O'Connor Davies LLP

February 10, 2020

## Town of Monroe



Finance Department
7 Fan Hill Road
Monroe, Connecticut 06468-1800
Phone: (203)452-2802

Ronald J. Bunovsky Jr., CPA
Director of Finance
Heidi Meade
Deputy Director of Finance

# Management's Discussion and Analysis For the Year Ended June 30, 2019

This discussion and analysis of the financial performance for the Town of Monroe, Connecticut ("Town") provides an overview of the Town's financial activities for the fiscal year ended June 30, 2019. It should be read in conjunction with the financial statements included herein, which begin with Exhibit A.

#### FINANCIAL HIGHLIGHTS

- On a government-wide basis, the Town's net position was \$49,753,532 at the end of the current fiscal year, an increase of \$1,190,045. The increase is due to:
  - Positive operating results in the General Fund and Town Road Grants Fund of \$1,515,668 and \$486,933 respectively.
  - Negative operating results in the Capital Reserve Fund, Road Construction and Reconstruction Fund and Education Capital Reserve Fund of \$3,360,384, \$886,826 and \$567,062 respectively.
  - The net of the different basis of accounting (accrual versus modified accrual) for capital assets, long-term debt and pension and OPEB expense of \$4,971,608.
- The unassigned fund balance for all governmental funds, which includes the Town's General Fund, ended the current fiscal year at \$13,082,268. This increased by \$624,361 over the prior fiscal year. The unassigned fund balance of the General Fund of \$13,277,694 represents 15.6% of total budgetary expenditures and transfers out for the current fiscal year.
- On a budgetary basis, the Town's General Fund had \$1,515,668 positive operating results for the current fiscal year. \$1,478,285 of this increase was attributable to actual revenues and other financing sources in excess of the budget. See Exhibit RSI-1 in the Required Supplementary Information section of this financial report for additional details.

#### **USING THIS COMPREHENSIVE ANNUAL FINANCIAL REPORT ("CAFR")**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to financial statements. This report also contains other supplementary information as well as the basic financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Town's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of the Town's financial health. Other non-financial events such as the impact of changes in the Town's tax base or infrastructure should also be considered when evaluating the Town's financial health.

The *statement of activities* presents information showing how the Town's net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of when the cash is actually received or paid. Therefore, revenues and expenses are reported in this statement for some items whose cash flow may occur in a future fiscal period. Taxes uncollected but levied or vacation leave unused but earned are examples of this.

Both of the government-wide financial statements show functions of the Town that are principally supported by taxes and intergovernmental revenue (*governmental activities*). The governmental activities of the Town include general government, public safety, public works, health and welfare, culture and recreation, and education.

The government-wide financial statements can be found on Exhibits A and B of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The funds of the Town can be divided into the following three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental Funds** - Governmental funds are used to account for the same functions reported as governmental activities in the government-wide financial statements. Unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. This information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds to similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate a comparison between governmental funds and governmental activities.

For governmental funds, the Town presents separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund and Capital Reserve Fund, both of which are considered to be major funds. The remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

**Proprietary Funds** - The Town uses internal service funds which are an accounting device used to accumulate and allocate costs internally among the Town's various functions.

The Town uses internal service funds to account for its Board of Education employees and retirees' self-insured medical benefits as well as heart and hypertension costs. Because these services predominately benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

The basic proprietary fund financial statements can be found on Exhibits F, G, and H.

**Fiduciary Funds** - Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on Exhibits I and J.

#### **Notes to Financial Statements**

The notes to financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to financial statements can be found on Exhibit K of this report.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Town's progress in funding its obligation to provide pension and retiree medical benefits to employees. This and other required supplementary information can be found immediately following the notes to financial statements.

The Town adopts an annual budget for its general fund. A budgetary comparison statement has been provided to demonstrate compliance with the budget (RSI-1).

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS - THE TOWN AS A WHOLE**

As discussed earlier, the Town's net position is one useful indicator of its financial health. The Town had a total net position of \$49,753,532 at the close of the 2019 fiscal year. Our analysis below focuses on the net position and changes in net position of the Town.

# Statements of Net Position June 30

	 2019		2018
Current and other assets Capital assets (net)	\$ 27,762,637 91,413,729	-	\$ 30,812,657 92,016,570
Total assets	 119,176,366		122,829,227
Deferred outflows of resources	 5,237,866	-	2,358,699
Other liabilities Long-term liabilities	 12,167,088 59,365,135	-	11,596,656 63,192,294
Total liabilities	 71,532,223	-	74,788,950
Deferred inflows of resources	3,128,477		1,835,489
Net position: Net investment in capital assets Restricted Unrestricted	 54,444,890 1,059,000 (5,750,358)	-	51,539,596 892,032 (3,868,141)
Total net position	\$ 49,753,532	1	\$ 48,563,487

The Town's net investment in capital assets of \$54,444,890 comprises the major portion of the net position of the Town. This figure reflects its investment in capital assets (land, buildings, infrastructure, vehicles and equipment), less any outstanding debt that was used to purchase those assets. These assets are used to provide various services to the citizens of the Town and are therefore not available for any future spending. As reflected above, the Town's net investment in capital assets increased by \$2,905,294 over the prior fiscal year, the result of a decrease in bonds payable and other related liabilities associated with capital purchases.

The Town's restricted net position, which represents resources with externally enforceable limitations placed upon them, was \$1,059,000. The vast majority of these restricted resources are from donations accepted and received by the Town for various purposes specified (restricted) by the donor.

The balance of the Town's net position, a deficit of \$(5,750,358), was unrestricted. This deficit unrestricted net position is not concerning, as the current unrestricted resources of the Town are sufficient to cover all of the Town's current obligations.

# Statements of Changes in Net Position For the Year Ended June 30

	2019	2018
Revenues:		
Program revenues:		
Charges for services	\$ 9,165,429	\$ 8,853,141
Operating grants and contributions	16,773,406	20,537,016
Capital grants and contributions	617,347	1,476,495
General revenues:		
Property taxes	77,141,208	77,043,922
Grants and contributions not		
restricted to specific programs	487,134	20,457
Income from investments	1,032,629	360,554
Gain on disposal of equipment	-	210,651
Other	49,601	197,448
Total revenues	105,266,754	108,699,684
Expenses:		
General government	8,694,492	8,578,937
Public safety	10,017,082	8,953,623
Public works	5,578,373	5,402,753
Health and welfare	433,183	332,320
Culture and recreation	3,397,814	3,426,250
Education	75,001,806	75,723,462
Interest	953,959	1,249,096
Total expenses	104,076,709	103,666,441
Increase in net position	1,190,045	5,033,243
Net position - July 1	48,563,487	43,530,244
Net position - June 30	\$ 49,753,532	\$ 48,563,487

- During the current fiscal year, the overall net position of the Town increased by \$1,190,045 as total revenues exceeded total expenses for the year. The increase is due to:
  - Positive operating results in the General Fund and Town Road Grants Fund of \$1,515,668 and \$486,933 respectively.
  - Negative operating results in the Capital Reserve Fund, Road Construction and Reconstruction Fund and Education Capital Reserve Fund of \$3,360,384, \$886,826 and \$567,062 respectively.
  - o The net of the different basis of accounting (accrual versus modified accrual) for capital assets, long-term debt and pension and OPEB expense of \$4,971,608.

#### Large variances were as follows:

- The \$3,763,610 decrease in operating grants and contributions was due primarily to a decrease of \$3,263,576 in the State Teachers' Retirement pension and OPEB contribution on behalf amount paid by the State.
- The \$859,148 decrease in capital grants and contributions was due primarily to a decrease in LOCIP and school security grants of \$332,511 and \$289,224, respectively, due to the completion of projects.

- The \$672,075 increase in income from investments was due to better interest rates.
- The \$1,063,459 increase in public safety expense was due to a \$398,638 increase in pension related expense as the MERS liability increased and an increase in depreciation expense of \$178,768 due to significant additions this year and last year.
- The \$721,656 decrease in education expense was due to the \$3,263,576 decrease in the State Teachers' Retirement pension and OPEB contribution on behalf amount offset by an increase in the education budget of \$1,504,350. The net expense from the internal service fund increased \$531,665 from the prior year.

#### FINANCIAL ANALYSIS OF THE TOWN'S GOVERNMENTAL FUNDS

The Town's combined fund balance for all governmental funds was \$22,560,223, a decrease of \$2,600,160 over the course of the current fiscal year. \$13,082,268 of this amount (58%) is unassigned fund balance, which is a useful measure of the Town's net available resources for discretionary use. The remainder of the Town's fund balance has limitations places on its availability for future use and is either nonspendable (\$2,250), restricted (\$1,056,750), committed (\$2,834,830), or assigned (\$5,584,125).

The General Fund is the main operating fund of the Town. At year-end, the total fund balance was \$16,803,542, an increase of \$1,515,668 over the prior year. This increase in fund balance was primarily due to revenues and other financing sources coming in \$1,478,285 higher than expected as discussed further in the next section.

The Capital Reserve Fund is used to account for various capital projects of the Town. It had a total fund balance of \$482,039 at year-end, \$462,542 of which was committed for specific capital projects. Fund balance decreased \$3,360,384 during the fiscal year as a result of the completion of capital projects and incurring expenditures on authorized and appropriated bonded projects for which the debt was not issued by year end.

#### **General Fund Budgetary Highlights**

Below is a discussion of the original budget compared to the final budget and a discussion of the final budget compared to actual results.

**Original budget compared to the final budget.** There were two budget amendments, approved by the First Selectman, the Town Council and the Board of Finance, that increased total appropriated expenditures within the original budget by \$116,424. The first was a \$100,000 transfer from the General Fund assigned fund balance to the Capital Reserve Fund to provide resources to conduct a municipal space needs assessment. The second was an appropriation of \$16,424 for capital improvements at the senior center that was funded by a prior year donation restricted for the senior center.

The remaining budget amendments did not increase the overall expenditure budget. They were transfers made to transfer funds from within the original budget as follows:

- \$237,047 of interdepartmental transfers approved by the Board of Finance to cover various departmental budget deficits.
- \$362,620 approved by the Town Council and the Board of Finance from budgeted contingency to cover collectively bargained and nonunion wage increases.
- \$1,072,173 approved by the Board of Finance at year-end to various funds as follows:
  - \$150,000 to the Capital Reserve Fund committed for phase I of a project to replace two firehouse roofs.

- \$100,000 to the Heart & Hypertension Fund to fund a deficit fund balance and provide for contingent liabilities.
- \$465,699 to the Board of Education (the 'Board') Medical Reserve Fund to cover a portion of the fund balance deficit as of yearend. This deficit resulted from prior and current year operations of the Board's self-insured health plan (the 'Plan"), as well as the incurred but not reported (IBNR) claims runout for the Plan into fiscal year 2020. The Plan terminated as of June 30, 2019.
- \$356,474 to the Monroe Retirement Income Plan (the Town's defined benefit pension plan) to make the Board of Education's actuarially determined employer contribution (ADEC) for the current fiscal year.

Final budget compared to actual results. The overall budget positive operating results of \$1,515,668 was driven by positive variances in total property tax revenue of \$1,139,557, the education cost sharing grant of \$1,027,727 and income from investments of \$688,490. The budgeted appropriation of fund balance of \$1,316,424 was not needed. The positive variance in the education cost sharing grant was the result of a surplus in municipal aid received from the State of Connecticut during the fiscal year. When the budget was prepared, it was unclear as to the amount the Town would receive for the education cost sharing grant, accordingly, less grant revenue was budgeted and more fund balance was appropriated. The positive variance in property tax revenue was largely because a conservative collection rate was used in calculating the mill rate and a tax sale was held during the fiscal year. The positive variance in income from investments was the result of a much higher than expected increase in the interest rate the Town received on its investments. On the expenditure side, after taking into account the budget amendments discussed above, there was only a small positive budget variance of \$37,383, the result of unused budgeted contingency.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

As of year-end the Town had a net investment of \$91,413,729 in capital assets for governmental activities. This amount represents a net decrease (after depreciation) of \$602,841 from the prior year. During the fiscal year, there were a total of \$4,608,651 of capital asset additions, while depreciation expense totaled \$5,211,492. The majority of the additions were 17 vehicles (including two fire trucks, three dump trucks and one ambulance) which totaled \$2,784,571, infrastructure paving and drainage projects totaling \$1,078,252 and machinery and equipment purchases of \$445,066. \$187,764 of the machinery and equipment additions came from construction in progress. Construction in progress additions totaled \$457,708, \$124,008 of which was for the EMS facility project.

# Capital Assets (Net of Depreciation) June 30

	2019	2018
Land Construction in progress Land improvements Buildings and systems Machinery and equipment Infrastructure Vehicles	\$ 14,664,016 1,703,741 3,157,477 49,100,399 1,718,322 7,353,973 13,715,801	\$ 14,664,016 1,433,797 3,476,509 51,788,600 1,565,729 13,601,835 5,486,084
Total	\$ 91,413,729	\$ 92,016,570

Additional detail about the Town's capital assets is presented in Note III.D of the financial statements.

#### **Long-Term Debt**

#### Long-Term Debt June 30

	2019	2018
General obligation bonds and related Notes payable	\$ 36,195,730 1,162,952	\$ 41,618,452 1,439,951
Totals	\$ 37,358,682	\$ 43,058,403

The Town's total bonded debt outstanding as of June 30, 2019 was \$33,750,000. This was a net decrease of \$5,045,000 during the current fiscal year.

The Town issued new and refunding general obligation bonds of \$8,855,000 on December 3, 2019 (Series 2019), and will be issuing \$3,815,000 of additional refunding bonds on January 16, 2020 (Series 2020). The new money portion of the Series 2019 issue was \$2,315,000. The Town received a rating of "AA+" from S&P Global Ratings on November 7, 2019 for both the Series 2019 and the Series 2020 general obligation bond issues. The Town continues to carry a rating of either "AA+" from S&P Global Ratings or "Aa2" from Moody's Investor Services, Inc. on all other general obligation debt outstanding. More detailed information about the Town's long-term liabilities is presented in Note III.E of the financial statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

The Town's elected and appointed officials considered many factors in preparing the annual budget and setting the mill rate for fiscal year 2020. Some of the more significant considerations were:

- The State of Connecticut's ongoing fiscal stress and its likely negative impact on projected municipal aid that the Town will receive from the State. This has been, and will continue to be, a concern as it is management's opinion that the fiscal condition of the State is not likely to improve in the near term.
- Projection for an increase in the cost of health insurance based upon all available information.
- Projection for an increase in special education costs for the Board of Education based upon recent trends.
- Projected IBNR runout upon termination of the Board of Education self-insured health plan.
- The status of any open collective bargaining agreements.
- The status of all lawsuits relative to assessment appeals which could have a negative impact on the grand list.

For fiscal year 2020, municipal expenditures are trending to be at or below budgeted appropriations. However, the Board of Education's expenditures are trending to exceed their budgeted appropriation due to unexpected increases in the cost of both health insurance and special education. As a result, it is anticipated that the Town will likely require the use of the entire \$1,020,000 of contingency that was budgeted for fiscal year 2020.

#### CONTACTING THE TOWN'S FINANCIAL MANAGEMENT

This comprehensive annual financial report is designed to provide our citizens, businesses and investors with a general overview of the Town's financial position and fiscal accountability. If you have questions about this report or need additional financial information, contact the Town of Monroe, Finance Department, 7 Fan Hill Road, Monroe, CT 06468.

# Basic Financial Statements

#### Statement of Net Position Governmental Activities June 30, 2019

#### <u>Assets</u>

Current assets: Cash Investments	\$ 1,540,089 23,262,447
Receivables: Property taxes Accounts Intergovernmental	870,497 522,779 <u>62,644</u>
Total current assets	26,258,456
Noncurrent assets: Restricted assets: Temporarily restricted: Investments	1,192,236
Receivables (net): Property taxes Loans	248,773 63,172
Total receivables (net)	311,945
Capital assets (net of accumulated depreciation):	
Land	14,664,016
Construction in progress	1,703,741
Land improvements	3,157,477
Buildings and systems	49,100,399
Machinery and equipment	1,718,322
Vehicles	7,353,973
Infrastructure	13,715,801_
Total capital assets (net of accumulated depreciation)	91,413,729
Total noncurrent assets	92,917,910
Total assets	119,176,366_
<u>Deferred Outflows of Resources</u>	
Deferred charges on refunding	389,843
Deferred outflows related to pensions	3,769,299
Deferred outflows related to OPEB	1,078,724
Total deferred outflows of resources	5,237,866
	(Continued)

#### Statement of Net Position Governmental Activities June 30, 2019

#### **Liabilities**

Current liabilities:	
Accounts payable	\$ 2,237,541
Accrued payroll and related	456,993
Accrued interest payable	173,924
Unearned revenue	255,014
Performance bonds	1,192,236
Claims payable	875,983
Bonds and notes payable	5,282,386
Compensated absences	505,961
Special termination benefits	1,081,618
Heart and hypertension	47,576
Other	57,856
Total current liabilities	12,167,088
Noncurrent liabilities:	
Bonds, notes, and related liabilities	32,076,296
Compensated absences	1,517,882
Special termination benefits	5,274,271
Heart and hypertension	264,660
Net pension liability	7,552,740
Net OPEB liability	12,679,286
Total noncurrent liabilities	59,365,135
Total liabilities	71,532,223
Deferred Inflows of Resources	
Deferred inflows related to pension	2,384,021
Deferred inflows related to OPEB	744,456
Total deferred inflows of resources	3,128,477
	0,120,477
Net Position	
Net investment in capital assets	54,444,890
Restricted for:	
Endowments	
Nonexpendable	2,250
Expendable	55,346
General government	300,812
Senior center	371,072
Town clerk historical documents	101,365
Education Library	45,038 105,178
Residential rehabilitation	63,172
Public safety	14,767
Unrestricted	(5,750,358)
	\$ 49,753,532
Total net position	
	(Concluded)

### 5

#### **Town of Monroe, Connecticut**

#### Statement of Activities Governmental Activities For the Year Ended June 30, 2019

			Program Revenues		
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Net Expenses and Changes in Net Position
General government Public safety Public works Health and welfare Culture and recreation Education Interest	\$ 8,694,492 10,017,082 5,578,373 433,183 3,397,814 75,001,806 953,959	\$ 973,097 1,656,842 666,882 89,202 1,119,555 4,659,851	\$ 84,338 38,021 - 18,213 285,369 16,347,465 -	\$ - 616,997 - 350 -	\$ (7,637,057) (8,322,219) (4,294,494) (325,768) (1,992,890) (53,994,140) (953,959)
Total	\$ 104,076,709  General revenues: Property taxes Grants and contribute Income from investre Other	\$ 9,165,429  Itions not restricted to spenents	<u>\$ 16,773,406</u> ecific programs	<u>\$ 617,347</u>	77,141,208 487,134 1,032,629 49,601
	Total general revenue	es			78,710,572
	Change in net position	n			1,190,045
	Net position - July 1,	2018			48,563,487
	Net position - June 30	0, 2019			\$ 49,753,532

#### Balance Sheet Governmental Funds June 30, 2019

Assets	General Fund	Capital Reserve Fund	Other Governmental Funds	Total Governmental Funds
Cash Investments Restricted investments Receivables (net):	\$ 701,938 22,682,084 1,192,236	\$ - - -	\$ 601,149 580,363	\$ 1,303,087 23,262,447 1,192,236
Property taxes Accounts Intergovernmental Loans Due from other funds	1,119,270 99,179 - - 1,391,204	- - - - 988,705	423,600 62,644 63,172 4,668,790	1,119,270 522,779 62,644 63,172 7,048,699
Total assets	\$ 27,185,911	\$ 988,705	\$ 6,399,718	\$ 34,574,334
<u>Liabilities</u>				
Accounts payable Accrued payroll and related Due to other funds Unearned revenue Performance bonds Other	\$ 1,133,812 456,993 6,422,202 - 1,192,236 57,856	\$ 336,460 - 170,206 - - -	\$ 393,925 - 466,130 255,014 - -	\$ 1,864,197 456,993 7,058,538 255,014 1,192,236 57,856
Total liabilities	9,263,099	506,666	1,115,069	10,884,834
<u>Deferred Inflows of Resources</u>				
Unavailable revenue: Property taxes Intergovernmental	1,119,270		10,007	1,119,270 10,007
Total deferred inflows of resources	1,119,270	<del></del>	10,007	1,129,277
Fund Balances  Nonspendable			2,250	2,250
Restricted Committed Assigned Unassigned	371,072 - 3,154,776 13,277,694	462,542 19,497	685,678 2,372,288 2,409,852 (195,426)	1,056,750 2,834,830 5,584,125 13,082,268
Total fund balances	16,803,542	482,039	5,274,642	22,560,223
Total liabilities, deferred inflows of resources and fund balances	\$ 27,185,911	\$ 988,705	\$ 6,399,718	\$ 34,574,334

(Continued)

22,560,223

#### **Town of Monroe, Connecticut**

#### Reconciliation of Fund Balance to Net Position June 30, 2019

Amounts reported for governmental activities in the statement of net position (Exhibit A) are different from the governmental fund balance sheet due to:

Total fund balances (Exhibit C, Page 1)

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:

Beginning capital assets92,016,570Current year additions (net of construction in progress decreases)4,608,651Depreciation expense(5,211,492)

Other long-term assets and deferred outflows of resources are not available resources and, therefore, are not reported in the funds:

Deferred charges on refunding389,843Deferred outflows related to pensions3,769,299Deferred outflows related to OPEB1,078,724

Other long-term assets are not available to pay for current period expenditures and, therefore, are unavailable in the funds:

Property tax - accrual basis change 1,119,270
Intergovernmental - accrual basis change 10,007

Internal service funds are used by management to charge the cost of medical insurance premiums and general liability and property damage premiums to individual departments:

The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position (1,314,722)

Some liabilities and deferred inflows of resources, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:

Bonds and notes payable and related liabilities (37,358,682)Compensated absences (2,023,843)Special termination benefits (6,355,889)Net pension liability (7.552.740)Net OPEB liability (12,679,286)Accrued interest payable (173,924)Deferred inflows related to pension (2,384,021)Deferred inflows related to OPEB (744,456)

Net position (Exhibit A)

\$ 49,753,532

(Concluded)

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2019

			Other	Total
	General	Capital Reserve	Governmental	Governmental
	Fund	Fund	Funds	Funds
Revenues:				
Property taxes	\$ 77,492,761	\$ -	\$ -	\$ 77,492,761
Intergovernmental	15,003,724	-	2,703,300	17,707,024
Charges for services	1,622,022	525	4,919,388	6,541,935
Contributions	-	-	284,071	284,071
Income from investments	1,020,490	-	9,141	1,029,631
Other	41,726		7,875	49,601
Total revenues	95,180,723	525	7,923,775	103,105,023
Expenditures:				
Current:				
General government	8,577,863	-	44,654	8,622,517
Public safety	7,777,683	-	793,654	8,571,337
Public works	3,627,172	-	735,034	4,362,206
Health and welfare	325,475	-	106,956	432,431
Culture and recreation	1,662,887	-	1,346,126	3,009,013
Education	65,326,490	-	4,500,496	69,826,986
Debt service	5,850,200	465,904	-	6,316,104
Capital outlay	1,717	3,510,005	1,112,477	4,624,199
Total expenditures	93,149,487	3,975,909	8,639,397	105,764,793
Excess (deficiency) of revenues				
over expenditures	2,031,236	(3,975,384)	(715,622)	(2,659,770)
Other financing sources (uses):				
Sale of capital assets	59,610	-	-	59,610
Transfers in	39,822	615,000	505,000	1,159,822
Transfers out	(615,000)	<u> </u>	(544,822)	(1,159,822)
Net other financing sources (uses)	(515,568)	615,000	(39,822)	59,610
Net change in fund balances	1,515,668	(3,360,384)	(755,444)	(2,600,160)
Fund balances - July 1, 2018	15,287,874	3,842,423	6,030,086	25,160,383
Fund balances - June 30, 2019	\$ 16,803,542	\$ 482,039	\$ 5,274,642	\$ 22,560,223

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to Statement of Activities For the Year Ended June 30, 2019

Amounts reported for governmental activities in the statement of activities (Exhibit B) are different due to:

Net change in fund balances - total governmental funds (Exhibit D)	\$ (2,600,160)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Capital outlay Depreciation expense	4,608,651 (5,211,492)
Total	(602,841)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds and revenues recognized in the fund financial statements are not reported in the statement of activities:	
Change in property tax receivable - accrual basis change Change in intergovernmental receivable - accrual basis change	(351,553) (113,208)
Total	(464,761)
The issuance of long-term debt (e.g., bonds, notes) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The details of these differences in the treatment of long-term debt and related items are as follows:	
Principal payments: General obligation bonds and notes	5,321,999
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:	
Amortization of premiums Pension expense Change in:	377,722 (1,549,477)
OPEB expense Compensated absences Special termination benefits Accrued interest payable Amortization of deferred charges on refunding Amortization of deferred outflows of resources Amortization of deferred inflows of resources	(861,332) 132,611 543,190 23,557 (84,134) 2,963,301 (1,292,988)
Total	252,450
Internal service funds are used by management to charge costs of medical insurance and heart and hypertension premiums to individual departments (change in net position)	(716,642)
Change in net position (Exhibit B)	\$ 1,190,045

### Statement of Fund Net Position Proprietary Fund June 30, 2019

	Internal Service Fund
<u>Assets</u>	
Current assets: Cash Due from other funds	\$ 237,002 408,233
Total current assets	645,235
<u>Liabilities</u>	
Current liabilities: Accounts payable Claims payable Heart and hypertension Due to other funds	16,870 875,983 47,576 754,868
Total current liabilities	1,695,297
Noncurrent liability: Heart and hypertension	264,660
Total liabilities	1,959,957
Net Position	
Unrestricted	\$ (1,314,722)

### Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Fund For the Year Ended June 30, 2019

	Internal Service Fund
Operating revenues: Charges for services	\$ 10,109,440
Operating expenses: Claims and benefits Insurance and administrative charges	9,462,234 1,366,846
Total operating expenses	10,829,080
Operating income (loss)	(719,640)
Nonoperating revenues: Income from investments	2,998
Change in net position	(716,642)
Net position - July 1, 2018	(598,080)
Net position - June 30, 2019	\$ (1,314,722)

# Statement of Cash Flows Proprietary Fund For the Year Ended June 30, 2019

	Internal Service Fund
Cash flows from operating activities: Cash received from charges for services Cash paid for benefits and claims Cash paid for administration	\$ 10,801,393 (9,349,139) (1,349,976)
Net cash from operating activities	102,278
Cash flows from investing activities: Income from investments	2,998
Net increase (decrease) in cash	105,276
Cash - July 1, 2018	131,726
Cash - June 30, 2019	\$ 237,002
Reconciliation of operating income (loss) to net cash from operating activities:  Operating income (loss)	\$ (719,640)
Adjustments to reconcile operating income (loss) to net cash from operating activities:  (Increase) decrease in:	
Due from other funds Increase (decrease) in:	(62,915)
Accounts payable Claims payable Heart and hypertension Due to other funds	16,870 56,521 56,574 754,868
Net cash from operating activities	\$ 102,278

# Statement of Fiduciary Net Position Fiduciary Funds June 30, 2019

	Pension and OPEB Trust Funds	Private- Purpose Trust <u>Fund</u>	Custodial Funds
<u>Assets</u>			
Cash	\$ -	\$ 11,228	\$ 223,429
Investments: Mutual funds: Equity Bond Commodities Bank money market  Total investments	16,987,922 7,918,860 523,168 452,209 25,882,159	- - - -	- - - -
Due from other funds	356,474		
Total assets	26,238,633	11,228	223,429
Net Position			
Restricted for: Pensions OPEB Individuals and organizations	25,233,904 1,004,729 	- - 11,228	- - 223,429
Total net position	\$ 26,238,633	\$ 11,228	\$ 223,429

### Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended June 30, 2019

	Pension and OPEB Trust Funds	Private- Purpose Trust Fund	Custodial Funds
Additions: Contributions: Employer Employee Other	\$ 973,221 445,251 47,357	\$ - - -	\$ - - -
Total contributions	1,465,829		
Activity fees			877,632
Investment income (loss): Net change in fair value of investments Interest and dividends	799,715 601,411	- 173	
Total investment income (loss)	1,401,126	173	-
Less investment expense	39,610		
Net investment income (loss)	1,361,516	173_	
Total additions	2,827,345	173	877,632
Deductions: Benefits Administration Activities and events	1,219,891 81,775 	- 375 -	- - 855,069
Total deductions	1,301,666	375	855,069
Change in net position	1,525,679	(202)	22,563
Net position - July 1, 2018	24,712,954	11,430	200,866
Net position - June 30, 2019	\$ 26,238,633	\$ 11,228	\$ 223,429

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### History and organization

The Town of Monroe, Connecticut ("Town") was incorporated in 1823. The Town operates under a First Selectman/Council form of government. The First Selectman is the chief executive officer and the Town Council (made up of nine members) is the legislative body of the Town. The Town Council may enact, amend or repeal ordinances and resolutions. The Board of Finance is responsible for financial and budgetary matters as prescribed by Connecticut General Statutes and the Town Charter. The Board of Education is responsible for operation of the school system. The Town operates under a charter and provides the following services as authorized by such: public safety, public works, health and welfare, culture and recreation, education and general administration.

Accounting principles generally accepted in the United States of America require that the reporting entity include (1) the primary government; (2) organizations for which the primary government is financially accountable; and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The Town does not report any component units.

### I. Summary of significant accounting policies

#### A. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. *Governmental activities* are normally supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

### B. Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### B. Measurement focus, basis of accounting and financial statement presentation (continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current period. The Town considers reimbursement grants to be available if they are collected within one year of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in the governmental funds.

Expenditure reimbursement type grants, certain intergovernmental revenues, charges, transfers and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the Town.

The Town reports the following major governmental funds:

The *General Fund* is the Town's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Capital Reserve Fund is used to account for capital projects and acquisitions which, by their nature, occur over the course of multiple years. These projects are either funded through transfers appropriated from the General Fund or the issuance of general obligation bonds.

Additionally, the Town reports the following fund types:

Special Revenue Funds are used to account for and report the proceeds of specific revenue resources that are restricted or committed to expenditures for specified purposes other than debt.

The Capital Project Funds are used to account for and report resources and expenditures that are restricted, committed or assigned for the acquisition and construction of capital facilities, including those that are financed through special assessments.

The *Permanent Funds* are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the Town's programs.

The *Internal Service Fund* accounts for risk financing activities for medical and dental benefits and heart and hypertension as allowed by GASB Statement No. 10.

The *Pension Trust Funds* account for the activities of the Town Retirement Plan and Education Retirement Plan, which accumulate resources for pension benefit payments to qualified employees.

The OPEB Trust Fund accounts for the activities of the Police OPEB Plan which accumulates resources for OPEB benefits.

The *Private-Purpose Trust Fund* accounts for the receipt of private donations to be used for student awards.

Custodial Funds account for monies held on behalf of student groups.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### B. Measurement focus, basis of accounting and financial statement presentation (continued)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions are charges between certain Town functions because elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's internal service fund are charges to customers for sales and services.

For purposes of measuring the net pension and OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expense, information about the fiduciary net position and additions to/deductions from fiduciary net position of the Town pension plans and OPEB, the Connecticut State Teachers' Retirement System (TRS), and the Connecticut State Retiree Health Insurance Plan ("RHIP") have been determined on the same basis as they are reported by the Town's pension and OPEB plans, TRS, and RHIP. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms.

### C. Assets, liabilities, deferred outflows/inflows of resources and equity

#### 1. Cash and investments

#### a. Cash

The Town considers cash as cash on hand and demand deposits.

For cash flow purposes the Town considers cash equivalents money market accounts and short-term investments with original maturities of three months or less from the date of acquisition.

### b. Investments

In general, State of Connecticut Statutes allow the Town to invest in obligations of the United States of America or United States government sponsored corporations, in shares or other interests in any custodial arrangement, pool or no-load, open-end management type investment company or investment trust (as defined), in obligations of any State or political subdivision rated within the top two rating categories of any nationally recognized rating service, or in obligations of the State of Connecticut or political subdivision rated within the top three rating categories of any nationally recognized rating service. For the capital reserve fund, not more than 31% can be invested in equity securities. Investment income is recorded in the fund in which it was earned.

State Treasurers Investment Fund is an investment pool managed by the State of Connecticut Office of the State Treasurer. Investments must be made in instruments authorized by Connecticut General Statutes 3-27c - 3-27e. Investment guidelines are adopted by the State Treasurer. The fair value of the position in the pool is the same as the value of the pool shares.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

The Town's pension and OPEB funds have adopted a formal investment policy that defines asset allocation guidelines, diversification guidelines and fixed income and cash guidelines.

The Town's pension and OPEB plan investment policy targets investments as follows:

Asset Class	Target Allocation
	·
Domestic Equity	35.00%
International Equity	27.50%
Fixed Income	30.00%
Other	7.50%

#### c. Method used to value investments

Investments for the Town are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

#### Fair value of investments

The Town measures and records its investments using fair value measurement guidelines established by accounting principles generally accepted in the United States of America (GAAP). These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Quoted prices for identical investments in markets that are not active; and
- Level 3: Unobservable inputs.

#### d. Risk policies

Interest rate risk – Interest rate risk is the risk that the government will incur losses in fair value caused by changing interest rates. The Town's formalized investment policy does not specifically limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The policy does suggest that investments be undertaken in a manner to protect against the erosion of market prices from rising interest rates. The Town's investment policy does not pertain to the pension trust fund and the internal service fund investments. Investment policies have not been formalized for these funds.

Credit risk – Credit risk is the risk that an issuer or other counterparty will not fulfill its specific obligation even without the entity's complete failure. The Town has no investment policy that would limit its investment choices due to credit risk other than State Statutes governing investments in obligations of any State or political subdivision or in obligations of the State of Connecticut or political subdivision.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

Concentration of credit risk – Concentration of credit risk is the risk attributed to the magnitude of an entity's investments in a single issuer. The Town follows the limitations specified in the Connecticut General Statutes. Generally, the Town's deposits cannot be 75% or more of the total capital in any one depository.

Custodial credit risk – Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Town will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Town does not have a formal policy with respect to custodial credit risk.

Foreign currency risk – Foreign currency risk is the risk that the value of the investment may be affected by changes in the rate of exchange. The Town does not have a formal policy with respect the foreign currency risk.

### 2. Receivables and payables

#### a. Interfunds

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

### b. Property taxes and other receivables

In the fund financial and government-wide financial statements, all trade and property tax receivables are shown net of an allowance for uncollectibles. Allowance percentages range from 10% to 15% of outstanding receivable balances and are calculated based upon prior collections.

In the fund financial statements, property taxes receivable which have not been collected as of June 30, have been recorded as deferred inflows of resources, since they are not considered to be available to finance expenditures of the current year.

Property taxes are assessed on property as of October 1. Taxes are billed in the following July and are due in two installments, July 1, and January 1. Personal property and motor vehicle taxes are billed in July and are due in one installment, on July 1, and supplemental motor vehicle taxes are due in full January 1. Liens are effective on the assessment date and are continued by filing before the end of the year following the due date.

Loan receivables consist of Community Development Block Grant loans. The Town provides the low interest loans for residential rehabilitation as well as loans to local businesses for facility improvements.

### 3. Restricted assets

The restricted assets for the Town are restricted for performance bonds. Performance bonds are restricted until the monies are returned to the vendor after satisfactory completion of contract or the Town calls the bond for nonperformance.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

### 4. Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets are reported in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial, individual cost of more than the capitalization threshold for that asset type and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant and equipment of the Town are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years	Capitalization Threshold
Land	N/A	All
Construction in progress	N/A	\$ 5,000
Land improvements	10-30	5,000
Buildings and systems	20-40	5,000
Machinery and equipment	5-20	5,000
Vehicles	3-15	5,000
Infrastructure	25-50	5,000

### 5. Deferred outflows/inflows of resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

The Town reports deferred outflows and inflows of resources related to pensions and OPEB in the government-wide statements for differences between expected and actual experience, changes in assumptions and net difference between projected and actual earnings on plan investments. The deferred outflow or inflow related to differences between expected and actual experience and changes in assumptions will be amortized over the average remaining service life of all plan members. The deferred outflow or inflow related to the net difference between projected and actual earnings on plan investments will be amortized over a five-year period.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

Deferred outflows of resources also include deferred outflows relating to advance refunding of debt. These amounts are deferred and are amortized over the life of the debt.

For governmental funds, the Town reports unavailable revenue, which arises only under the modified accrual basis of accounting. Accordingly, unavailable revenue is reported only in the governmental funds' balance sheet. The governmental funds report unavailable revenues from several sources: property taxes (including advance collections, if any) and intergovernmental. These amounts are recognized as an inflow of resources in the period that the amounts become available.

### 6. Compensated absences

Town employees accumulate vacation and sick leave hours for subsequent use or for payment upon termination or retirement. Sick leave and vacation leave expenditures are recognized in the governmental funds in the current year to the extent they are paid during the year or the vested amount is expected to be paid with available resources. A liability for these amounts has been recorded in the government-wide financial statements.

### 7. Special termination benefits

Termination benefits represent the present value of future benefits to be paid to former employees. Certain Board of Education employees were granted retirement awards based on years of service and other provisions in their contracts. A liability for these amounts has been recorded in the government-wide financial statements.

#### 8. Long-term obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities' statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenses.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 9. Net position and fund balances

In the government-wide financial statements, net position is classified into the following categories:

### Net Investment in Capital Assets

This category presents the net position that reflects capital assets net of only the debt applicable to the acquisition or construction of these assets. Debt issued for non-capital purposes, and unspent bond proceeds, are excluded.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

#### Restricted Net Position

This category presents the net position restricted by external parties (creditors, grantors, contributors or laws and regulations).

#### **Unrestricted Net Position**

This category presents the net position of the Town which is not restricted.

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

In the fund financial statements, fund balances are classified into the following categories:

#### <u>Nonspendable</u>

This category presents amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

#### Restricted

This category presents amounts that can be spent only for specific purposes because of enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

### Committed

This category presents amounts that can be used only for specific purposes determined by a formal action at the highest level of decision-making authority for the Town. Commitments may be established, modified or rescinded only through resolutions approved by the Town Council.

#### Assigned

This category presents amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the Town's fund balance policy, the Board of Finance is authorized to assign fund balance. Intent is also expressed by a properly approved purchase order (encumbrance).

### <u>Unassigned</u>

This category presents amounts that do not meet the criteria above and are available for any purpose. This category is only reported in the general fund for positive amounts and in any other fund that has a fund balance deficit.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds and finally unassigned funds, as needed, unless the Town Council or Board of Finance has provided otherwise in its commitment or assignment actions.

### **Minimum Fund Balance Policy**

The Board of Finance has adopted a minimum fund balance policy for the General Fund. The policy establishes the intent to maintain a level of unassigned fund balance of at least 8.33% to 16.67% of annual budgeted expenditures.

### 10. Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and deferred outflows and inflows of resources including disclosures of contingent assets and liabilities and reported revenues, expenses and expenditures during the fiscal year. Accordingly, actual results could differ from those estimates.

#### 11. Reclassifications

Certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

### II. Stewardship, compliance and accountability

#### A. Basis of budgeting

Only the General Fund has a legally adopted annual budget.

The Town uses the budgetary basis of accounting under which purchase orders for contracts or other commitments are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, encumbrances outstanding at year end are reported in the budgetary statements included as required supplementary information.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

#### B. Donor-restricted endowments

The Town has received certain endowments for the improvement of the Town. The amounts are reflected in net position as restricted for endowments. Investment income is approved for disbursement by the Town Council and is included in restricted fund balance.

The Town allocates investment income of donor-restricted endowments in accordance with donor restrictions and Connecticut law, which has adopted the provisions of the Uniform Prudent Management of Institutional Funds Act ("UPMIFA"). Under UPMIFA, investment income earned on donor-restricted endowment funds is considered to be unrestricted in the absence of explicit donor restrictions. Further, in the absence of explicit donor restrictions regarding investment appreciation, such appreciation is treated the same as the related investment income. Investment losses that reduce the value of endowment investments below the original principal amount serve to reduce restricted net position or unrestricted net position, depending upon the applicable donor's stipulations regarding the treatment of investment income and appreciation.

### C. Capital projects authorizations

The following is a summary of certain capital projects:

Project	Aı	Project uthorization	Cumulative xpenditures	 Balance
Fire apparatus EMS facility phase 1	\$	3,880,000 180,000	\$ 3,807,821 124,008	\$ 72,179 55,992
Totals	\$	4,060,000	\$ 3,931,829	\$ 128,171

#### III. Detailed notes

### A. Cash and investments

### 1. Deposits – custodial credit risk

At year end, the Town's bank balance was \$9,882,217 and was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 119,029
Uninsured and collateral held by the pledging bank's	
trust department, not in the Town's name	 2,382,379
Total amount subject to custodial credit risk	\$ 2,501,408

Financial instruments that potentially subject the Town to significant concentrations of credit risk consist primarily of cash. From time to time, the Town's cash account balances exceeded the Federal Deposit Insurance Corporation limit. The Town reduces its credit risk by maintaining its cash deposits with major financial institutions and monitoring their credit ratings.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### A. Cash and investments (continued)

### 2. Investments

**a.** The Town's investments consisted of the following types and maturities. Specific identification was used to determine maturities:

	Investment Maturities (In Years)				
	Fair		Less	5-10	Over
Type of Investment	Value N/A		Than 1	Years	10
Mutual funds					
Equity	\$ 16,987,922	\$ 16,987,922	\$ -	\$ -	\$ -
Bond	7,918,860	-	3,881,917	4,036,943	-
Commodities	523,168	523,168	-	-	-
Bank money market	6,999,468	-	6,999,468	-	-
Pooled fixed income	15,516,134	-	15,516,134	-	-
US government agency securities	2,391,290				2,391,290
Total	\$ 50,336,842	\$ 17,511,090	\$ 26,397,519	\$ 4,036,943	\$ 2,391,290

**b.** The Town had the following recurring fair value measurements:

		Quoted Market Prices in Active Markets	Significant Observable Inputs
	Amount	Level 1	Level 2
Investments by Fair Value Level			
Mutual Funds			
Equity	\$ 16,987,922	\$ 16,987,922	\$ -
Bond	7,918,860	7,918,860	-
Commodities	523,168	523,168	-
U.S. government agency securities	2,391,290		2,391,290
Total Investments by Fair Value Level	27,821,240	\$ 25,429,950	\$2,391,290
Other Investments			
Pooled fixed income	15,516,134		
Bank money market	6,999,468		
Total Other Investments	22,515,602		
Total Investments	\$ 50,336,842		

Level 1: Quoted prices for identical investments in active markets;

Level 2: Quoted prices for identical investments in markets that are not active.

The market approach was used to determine the value of securities.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### A. Cash and investments (continued)

**c.** The Town's investments subject to credit risk had average ratings by Standard & Poor's as follows:

	Ratings							
Type of Investment	AAA			AA	BBB	BB	Unrated	Total
Mutual Funds								
Bond	\$	-	\$	238,172	\$ 6,409,596	\$1,271,092	\$ -	\$ 7,918,860
Commodities		-		-	-	-	523,168	523,168
Pooled fixed income	15,516, <sup>-</sup>	134		-	-	-	-	15,516,134
U.S. government agency securities	2,391,2	290						2,391,290
Total	\$ 17,907,4	424	\$	238,172	\$ 6,409,596	\$1,271,092	\$ 523,168	\$ 26,349,452

**d.** Certain investments are covered by the Securities Investor Protection Corporation ("SIPC") up to \$500,000, including \$250,000 of cash from sale or for purchase of investments, but not cash held solely for the purpose of earning interest. SIPC protects securities such as notes, stocks, debentures, certificates of deposit and money funds.

The following Town investments are held by the counterparty's trust department or agent but not in the Town's name and, therefore, are subject to custodial credit risk.

		Less	Amount Subject
		Insured	to Custodial
	Total	Amounts	Credit Risk
U.S. government agency securities	\$ 2,391,290	\$ 500,000	\$ 1,891,290

### B. Receivables

Receivable balances have been disaggregated by type and presented separately in the financial statements. Only receivables with allowances for uncollectible accounts, including the applicable allowances for uncollectible accounts, are presented below.

		Property Taxes				
	Taxes	Interest and lien fees	Total			
Current portion	\$ 638,244	\$ 232,253	\$ 870,497			
Long-term portion Less allowance for uncollectibles	\$ 374,841 (100,500)	\$ 10,932 (36,500)	\$ 385,773 (137,000)			
Net long-term portion	\$ 274,341	\$ (25,568)	\$ 248,773			

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### C. Interfund accounts

### 1. Interfund payables and receivables

A summary of interfund balances is as follows:

	Corresponding		
	Fund	Due From	Due To
Conoral Fund			
General Fund Capital Reserve Fund	N/A	\$ 170,206	\$ 988,705
Other Governmental Funds	N/A	466,130	4,668,790
Internal Service Funds	N/A	754,868	408,233
Fiduciary Funds	N/A	7 34,000	356,474
r iduciary r unus	14/7	<del></del>	330,474
Total General Fund		1,391,204	6,422,202
Capital Reserve Fund			
General Fund	N/A	988,705	170,206
Other Governmental Funds			
Special Revenue Funds			
Library grants	General Fund	8,361	-
Education grants	General Fund	6,549	-
Education programs	General Fund	366,868	-
Police grants	General Fund	5,178	-
Police private duty	General Fund	880,425	-
Recreation programs	General Fund	270,392	-
Senior center grant and program	General Fund	82,585	-
Town grants and programs	General Fund	306,585	30,943
Town road grants	General Fund	1,824,652	-
Waste disposal	General Fund	101,619	-
Wheeler library	General Fund	-	276,365
WMNR radio station	General Fund		193
Total Special Revenue Funds		3,853,214	307,501
Capital Projects			
Plan of conservation and development	General Fund	80,331	-
Local capital improvements	General Fund	191,243	-
Education bonded projects	General Fund	67,816	-
Road construction and reconstruction	General Fund	223,169	-
Police department renovation	General Fund	104,771	-
Education reserve	General Fund	90,650	-
Reconstruction of Pepper Street	General Fund		158,629
Total Capital Projects		757,980	158,629
Permanent Fund			
Cornelia Rogers		57,596	
Total Other Governmental Funds		4,668,790	466,130

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### C. Interfund accounts (continued)

	Corresponding Fund	Due From	Due To
Internal Service Funds Board of Education medical and dental Heart and hypertension	General Fund General Fund	- 408,233	754,868 
Total Internal Service Funds		408,233	754,868
Fiduciary Funds Board of Education Pension plan	General Fund	356,474	
Total		\$7,813,406	\$7,813,406

All interfund balances resulted from the time lag between the dates payments occurred between funds for interfund goods, payroll and services provided or in instances where certain funds do not have a cash account.

### 2. Interfund transfers

A summary of interfund transfers for the fiscal year is as follows:

·	Corresponding Fund	Transfers In	Transfers Out
General Fund			
Capital Reserve Fund	N/A	\$ -	\$ 615,000
Other Governmental Funds	N/A	39,822	
Total General Fund		39,822	615,000
Capital Reserve Fund	General Fund	615,000	
Other Governmental Funds Special Revenue Funds			
Education grants	Education capital reserve	505,000	-
Senior center grant and program	General Fund	-	15,038
Town grants and programs	General Fund		24,784
Total Special Revenue Funds		505,000	39,822
Capital Project Funds			
Education capital reserve	Education grants		505,000
Total Other Governmental Funds		505,000	544,822
Total		\$ 1,159,822	\$ 1,159,822

Transfers are used to move budgeted appropriations from the general fund for funding of the capital nonrecurring fund and various programs and activities in other funds.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

## D. Capital assets

Capital asset activity for the fiscal year was as follows:

	Balance July 1, 2018	Increases	Decreases	Balance June 30, 2019
Capital Assets, Not Being Depreciated:				
Land	\$ 14,664,016	\$ -	\$ -	\$ 14,664,016
Construction in progress	1,433,797	457,708	187,764	1,703,741
Total Capital Assets, Not Being Depreciated	16,097,813	457,708	187,764	16,367,757
Capital Assets, Being Depreciated:				
Land improvements	5,120,963	-	-	5,120,963
Buildings and systems	106,964,177	30,818	-	106,994,995
Machinery and equipment	8,199,748	445,066	-	8,644,814
Vechicles	13,277,459	2,784,571	608,902	15,453,128
Infrastructure	72,265,747	1,078,252		73,343,999
Total Capital Assets, Being Depreciated	205,828,094	4,338,707	608,902	209,557,899
Total Capital Assets	221,925,907	4,796,415	796,666	225,925,656
Less Accumulated Depreciation For:				
Land improvements	1,644,454	319,032	-	1,963,486
Buildings and systems	55,175,577	2,719,019	-	57,894,596
Machinery and equipment	6,634,019	292,473	-	6,926,492
Vechicles	7,791,375	916,682	608,902	8,099,155
Infrastructure	58,663,912	964,286		59,628,198
Total Accumulated Depreciation	129,909,337	5,211,492	608,902	134,511,927
Total Capital Assets, Being Depreciated, Net	75,918,757	(872,785)		75,045,972
Capital Assets, Net	\$92,016,570	\$ (415,077)	\$ 187,764	\$ 91,413,729

Depreciation expense was charged to functions/programs of the Town as follows:

General government	\$	100,613
Public safety		915,390
Public works		1,266,355
Culture and recreation		393,572
Education		2,535,562
Total depreciation expense	<u>\$</u>	5,211,492

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### E. Changes in long-term obligations

### 1. Summary of changes

Description	Original Amount	Year of Issue	Date of Maturity	Interest Rate	Balance July 1, 2018	Additions	Deductions	Balance June 30, 2019	Current Portion	Long-Term Portion
Bonds:	7			- 1 1010		71441110110				
General purpose:										
Refunding bonds	\$ 5,511,000	2009	05/01/22	2-5%	\$ 1,331,000	\$ -	\$ 366,000	\$ 965,000	\$ 365,000	\$ 600,000
Refunding bonds	3,930,000	2012	12/15/23	2-3%	1,803,000	-	499,000	1,304,000	269,000	1,035,000
General obligation (taxable)	75,000	2012	05/15/22	2.375-3.5%	40,000	-	10,000	30,000	10,000	20,000
General obligation	1,690,000	2014	06/15/22	2-4%	500,000	-	125,000	375,000	125,000	250,000
General obligation	3,270,000	2015	04/15/30	2-3%	2,790,000	-	235,000	2,555,000	235,000	2,320,000
General obligation	810,000	2016	07/01/26	1.5-4%	640,000	-	-	640,000	80,000	560,000
Refunding bonds	6,490,000	2016	09/15/28	2-4%	5,835,000	-	625,000	5,210,000	685,000	4,525,000
General obligation	5,435,000	2018	06/15/28	3-5%	5,435,000	-	545,000	4,890,000	545,000	4,345,000
Refunding bonds	2,958,000	2018	04/01/26	3-5%	2,958,000		363,000	2,595,000	330,000	2,265,000
Total general purpose					21,332,000		2,768,000	18,564,000	2,644,000	15,920,000
School bonds:										
Refunding bonds	13,464,000	2009	05/01/24	2-5%	4,884,000	-	999,000	3,885,000	1,010,000	2,875,000
Refunding bonds	4,855,000	2012	12/15/23	2-3%	537,000	-	146,000	391,000	81,000	310,000
General obligation (taxable)	385,000	2012	05/15/22	2.375-3.5%	170,000	-	40,000	130,000	40,000	90,000
General obligation	1,585,000	2014	06/15/22	2-4%	460,000	-	115,000	345,000	115,000	230,000
General obligation	2,950,000	2015	04/15/30	2-3%	2,520,000	-	210,000	2,310,000	210,000	2,100,000
General obligation	1,800,000	2016	07/01/26	1.5-4%	1,440,000	-	-	1,440,000	180,000	1,260,000
Refunding bonds	730,000	2016	09/15/28	2-4%	720,000	-	-	720,000	-	720,000
General obligation	2,650,000	2018	06/15/28	3-5%	2,650,000	-	265,000	2,385,000	265,000	2,120,000
Refunding bonds	4,082,000	2018	04/01/26	3-5%	4,082,000		502,000	3,580,000	455,000	3,125,000
Total school bonds					17,463,000		2,277,000	15,186,000	2,356,000	12,830,000
Total bonds					38,795,000		5,045,000	33,750,000	5,000,000	28,750,000
Premium					2,823,452		377,722	2,445,730		2,445,730
Energy financing notes	2,747,787	2013	06/26/23	1.82%	1,439,951		276,999	1,162,952	282,386	880,566
Total bonds/notes and related lia	bilities				43,058,403		5,699,721	37,358,682	5,282,386	32,076,296
Compensated absences					2,156,454	506,812	639,423	2,023,843	505,961	1,517,882
Special termination benefits					6,899,079	428,120	971,310	6,355,889	1,081,618	5,274,271
Heart and hypertension					255,662	121,152	64,578	312,236	47,576	264,660
Net pension liability					6,003,263	4,647,526	3,098,049	7,552,740	-	7,552,740
Net OPEB liability					11,817,954	2,180,330	1,318,998	12,679,286		12,679,286
Total long-term obligations					\$ 70,190,815	\$7,883,940	\$ 11,792,079	\$ 66,282,676	\$ 6,917,541	\$ 59,365,135

All long-term liabilities are generally liquidated by the general fund.

On December 3, 2019, the Town issued \$8,855,000 of new and refunding general obligation bonds. On January 16, 2020, the Town issued \$3,815,000 of refunding general obligation bonds. These bonds mature through 2030 and carry interest rates of 4.0 - 5.0%.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### E. Changes in long-term obligations (continued)

The following is a summary of principal and interest amounts of bond and note maturities:

Year Ended June 30,	Bond Principal		
2020	\$ 5,000,000	\$ 282,386	\$ 1,182,995
2021	5,005,000	287,880	992,455
2022	4,880,000	293,484	790,384
2023	4,085,000	299,202	595,217
2024	4,135,000	-	433,098
2025	3,405,000	-	299,445
2026	2,675,000	-	198,270
2027	2,045,000	-	120,870
2028	1,440,000	-	69,270
2029	640,000	-	26,820
2030	440,000	<u> </u>	11,880
Total	\$ 33,750,000	\$ 1,162,952	\$ 4,720,704

### 2. Statutory debt limitations

The Town's indebtedness does not exceed the legal debt limitations as required by Connecticut General Statutes as reflected in the following schedule:

Category	Debit Limit	Net Indebtedness	Balance
General purpose	\$ 172,947,348	\$ 18,564,000	\$ 154,383,348
Schools	345,894,696	15,186,000	330,708,696
Sewer	288,245,580	-	288,245,580
Urban renewal	249,812,836	-	249,812,836
Pension deficit	230,596,464	-	230,596,464

The total overall statutory debt limit for the Town is equal to seven times annual receipts from prior year taxation, \$538,058,416.

The indebtedness reflected above includes bonds outstanding in addition to the amount of bonds authorized and unissued against which bond anticipation notes are issued and outstanding.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### E. Changes in long-term obligations (continued)

### 3. Authorized/unissued bonds

The amount of authorized, unissued bonds are as follows:

Police department facility, phase I	\$	13,000
Schools carpet/asbestos and pool filter		113,920
Masuk High School renovation		157,546
Edith Wheeler Memorial Library		165,000
Pepper Street improvements		5,050,000
DPW dump truck 2018		1,000
Road construction and reconstruction phase 6		1,018,000
Town Hall campus safety and security project		200,000
EMS facility project phase 1		180,000
Vehicle replacement plan and purchase DPW		918,000
Refunding		5,000,000
Totala	Φ	10 016 466
Totals	<u></u>	12,816,466

In addition, the Town authorized an increase in refunding bonds to \$12,000,000 subsequent to year end, on October 28, 2019.

### 4. Special termination benefits

Board of Education special termination benefits represent payments owed to retired employees for termination benefits and payments for unused compensated absences that are payable over several years. The net present value of special termination benefits is reflected in the government-wide financial statements.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### F. Fund balances and restricted net position

Fund balances are composed of the following:

E IDI	0 1	0 11	Other	
Fund Balance	General	Capital	Governmental	Total
Component	Fund	Reserve Fund	Funds	Total
Nonspendable:	•	Φ.	Φ 0.050	Φ 0.050
General government	\$ -	\$ -	\$ 2,250	\$ 2,250
Restricted:				
General government	_	-	306,561	306,561
Small cities	-	-	63,172	63,172
Town clerk fees	-	-	101,365	101,365
Public safety	-	-	64,364	64,364
Senior center	371,072	-	-	371,072
Library	-	-	105,178	105,178
Education			45,038	45,038
Total restricted	371,072		685,678	1,056,750
Committed:				
Public works	_	-	1,813,733	1,813,733
Capital projects		462,542	558,555	1,021,097
Total committed		462,542	2,372,288	2,834,830
Assigned:				
Subsequent year's budget	2,360,000	-	-	2,360,000
General government	-	-	101,519	101,519
Public safety	-	-	1,015,850	1,015,850
Public works	-	-	146,762	146,762
Culture and recreation	-	-	629,266	629,266
Education	500,000	-	436,124	936,124
Capital projects	188,960	19,497	80,331	288,788
Other purposes	105,816			105,816
Total assigned	3,154,776	19,497	2,409,852	5,584,125
Unassigned	13,277,694		(195,426)	13,082,268
Total	\$16,803,542	\$ 482,039	\$5,274,642	\$22,560,223

The amount of restricted net position, which was restricted by enabling legislation, totaled \$33,283.

### G. Deficit fund balances

The Town had a deficit fund balance in the Reconstruction of Pepper Street Fund of \$195,426. The deficit will be eliminated by future grant revenues and general fund transfers.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

#### IV. Other information

#### A. Risk management

The Town is exposed to various risks of loss including torts, theft of, damage to and destruction of assets; errors or omissions; injuries to employees and natural disasters. Generally, the Town obtains commercial insurance for these risks, but has chosen to retain limited risks for Board of Education employee medical and prescriptions claims. The Town contracts with outside organizations to pay claims and provide administrative services. Additionally, insurance coverage has been purchased to limit the Town's liability for medical claims. Maximum liability to the Board of Education per covered participant is \$175,000. The Board of Education retains an insurance policy for employee claims in excess of \$175,000 (\$5,000,000 lifetime maximum payout per member). The Board of Education also retains an insurance policy to cover claims for all covered members combined in excess of a \$1,000,000 annual maximum for medical claims only. A third party administers the plan for which the Town pays an administrative fee. Settled claims have not exceeded commercial coverage in any of the past three years, and there has not been any significant reductions in insurance coverage from amounts held in prior years.

The Town is a member in Connecticut Interlocal Risk Management Association ("CIRMA"). CIRMA is a public entity risk pool established under the provisions of the Connecticut General Statutes Section 7-479a et. seq. The Town is liable only for contributions to the pool. Members do not retain the risk of loss, as they have transferred the risk by purchasing pool coverage with no deductible retention. A separate agreement limits the member's obligation to pay indemnification obligations and expenses should CIRMA be unable to do so.

The Town is a member of CIRMA's Liability-Automobile-Property Pool a risk sharing pool. The Town paid CIRMA for provisions of general liability automobile liability employee benefit liability law enforcement liability public officials and property coverage. The premium is subject to these coverages and claims and expense payments falling within the deductible amounts are the responsibility of the Town. CIRMA's Liability-Automobile-Property Pool retains \$1,000,000 per occurrence for each line of liability coverage.

The Town is also a member of CIRMA's Workers' Compensation Pool, a risk sharing pool. The Workers' Compensation Pool provides statutory benefits pursuant to the provisions of the Connecticut Workers' Compensation Act. The coverage is subject to an insured loss retrospective rating plan and losses incurred in the coverage period will be evaluated at 18, 30 and 42 months after the effective date of coverage. The premium is subject to a payroll audit at the close of the coverage period. CIRMA's Workers' Compensation Pool retains \$1,000,000 per occurrence and purchases reinsurance about that amount to the limit of liability of \$10,000,000 per occurrence.

By Statute, the Town is a self-insured for claims under C.G.S. 7-433c, the Heart and Hypertension Act. The death benefits liability is adjusted annually to reflect cost of living increases. The present value of benefits was computed at an assumed rate of return of three percent. The plan is funded monthly by budget appropriations and employee contributions, as required.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### A. Risk management (continued)

The Town utilizes a risk management fund (the Internal Service Fund) to account for and finance its uninsured risks of loss for Board of Education medical and dental claims. The fund records all claim expenditures and liabilities when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. All Town departments and agencies are charged premiums by the Internal Service Fund, which are included in department expenditures, to cover the estimated cost of claims payment based on historical cost estimates of the amounts needed to pay prior and current year claims. Claims liabilities include an estimate of claims incurred but not reported and are the Town's best estimate based on available information.

The Town records all claim expenditures and liabilities when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated in the government-wide statements. The claims liability reported is based upon accounting principles which require that a liability for estimated claims incurred but not reported be accrued. The amount of claim accrual is based on the ultimate costs of settling the claim, which include past experience data, inflation and other future economic and social factors and incremental claim adjustment expenses, net of estimated subrogation recoveries. The claim accrual does not include other allocated or unallocated claims adjustment expenses.

		Current Year				
	Claims	Claims and		Claims		
	Payable	Changes in	Claims	Payable	Current	Long-Term
	July 1	Estimates	Paid	June 30	Portion	Portion
Board of Education Medical and Dental						
2017-2018	\$ 419,595	\$ 8,082,962	\$ 7,683,095	\$ 819,462	\$ 819,462	\$ -
2018-2019	819,462	9,285,807	9,229,286	875,983	875,983	-
Heart and Hypertension						
2017-2018	321,964	905	67,207	255,662	47,130	208,532
2018-2019	255,662	176,427	119,853	312,236	47,576	264,660

### B. Commitments and litigation

Amounts received or receivable from Federal and State grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

The Town is a defendant in various lawsuits and the outcome of these lawsuits is not presently determinable. In the opinion of the Town attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the Town.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### V. Pensions and other post-employment benefit plans

### A. Pension plans

### 1. Plan description

#### a. Plan administration

The Town is the administrator of a single employer public employee retirement system ("PERS"), the Town of Monroe Retirement Income Plan, established and administered by the Town to provide pension benefits for its general government and Board of Education employees (excluding teachers covered under the Connecticut State Teachers' Retirement System ("TRS")). The PERS is considered to be part of the Town of Monroe financial reporting entity and is included in the Town's financial statement as a pension trust fund. A separate stand-alone financial report is not issued. The Plan is administered by the Pension Committee ("Committee") which is a subcommittee of the Town Council.

The Plan provides retirement benefits through a single employer contributory defined benefit plan. Members include substantially all Town and Board of Education employees, except for police department employees and teachers.

The Plan is closed to all new hires in the Town employee groups.

### b. Plan membership

As of July 1, 2018 for the memberships in the plan is comprised of the following:

	Town	Board of Education
Active members	60	80
Terminated employees entitled to benefits Retirees, disabled employees,	15	18
and beneficiaries receiving benefits	55_	72
Total	130_	170

Board of Education

### **Town of Monroe, Connecticut**

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

Town

### A. Pension plans (continued)

### 2. Benefit provisions

	TOWIT	Doard of Education		
	Employees	Employees		
Normal retirement	Age 65	Age 65		
Service requirement	5 years	5 years		
	Highway employees: 1.625% of final average compensation per year of service to a maximum of 35 years	1.75% of final average compensation per year of service to a maximum of 35 years		
Benefit calculation	Clerical and non-union: 1.75% of final average compensation per year of service to a maximum of 35 years. Supplemental benefit for employees hired prior to July 1, 2015 of \$200 per month payable for the life of retiree.			
	Supervisors: 1.75% of final average compensation per year of service to a maximum of 35 years			
Final average compensation	Average annual rate of pay earned during the highest 5 consecutive years out of the last 10 years	Average annual rate of pay earned during the highest 5 consecutive years out of the last 10 years		
Early retirement age	55	55		
Early retirement service requirement	15 years	15 years		
Early retirement amount	Normal accrued benefit, reduced by 0.6% for the first 60 months and 0.3% for the remaining number of months before age 65	Normal accrued benefit, reduced by 0.6% for the first 60 months and 0.3% for the remaining number of months before age 65		
Vesting - Age	None	None		
Vesting - Service	5 years	5 years		
Vesting - Amount	100% of accrued benefit	100% of accrued benefit		
Pre-retirement death benefit amount	100% of employee benefit who is eligible for normal or early retirement and married for 12 months	100% of employee benefit who is eligible for normal or early retirement and married for 12 months		
Post-retirement death benefit amount	Lump sum: 100% of contributions plus interest made by the employee, less total benefits paid	Lump sum: 100% of contributions plus interest made by the employee, less total benefits paid		
Cost of living increases	None	None		

### 3. Contributions

Employee contributions as a percentage of annual earnings are as follows:

Town	
Highway employees	3.00%
Clerical and non-union employees	3.85%
Supplemental benefit	1.00%
Supervisors	3.85%
Board of Education	4.75%

The Town is required to contribute the remaining amounts as determined by actuarial valuations.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

#### A. Pension plans (continued)

#### 4. Investments

### a. Investment policy

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Committee by a majority vote of its members. It is the policy of the Town's Committee to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes.

The following is the Committee's adopted asset allocation policy for the plans:

Asset Class	Target Allocation
Core Fixed Income	25.00%
Global Fixed income	5.00%
Large Cap Domestic Equity	25.00%
Small Cap Domestic Equity	10.00%
Developed International Equity	20.00%
Emerging International Equity	7.50%
Global REIT	5.00%
Commodities	2.50%

#### b. Concentrations

There were no investments in any one organization that represented 5% or more of the pension plan's net position.

### c. Rate of return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation (see the discussion of the pension plan's investment policy) are as follows:

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### A. Pension plans (continued)

	Long-Term Expected Real
Asset Class	Rate of Return
	. 10.10 0. 1 10.10.11.
Core Fixed Income	1.65%
Global Fixed income	1.85%
Large Cap Domestic Equity	5.55%
Small Cap Domestic Equity	6.00%
Developed International Equity	5.55%
Emerging International Equity	6.50%
Global REIT	4.40%
Commodities	2.40%

Long-term expected nominal rate of return was 6.97%.

### d. Annual money-weighted rate of return

The annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was as follows:

	Town	Board of Education	
Rate of return	5.59%	5.86%	

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

### 5. Net pension liability

The components of the net pension liability were as follows:

	Town	Board of Education
Total pension liability	\$ 13,264,918	\$14,094,088
Plan fiduciary net position	12,649,427	12,584,477
Net pension liability	\$ 615,491	\$ 1,509,611
Plan fiduciary net position as a percentage of the total pension liability	95.36%	89.29%

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### A. Pension plans (continued)

### 6. Actuarial methods and significant assumptions

Valuation Date
Investment Rate of Return
Inflation Rate
Projected Salary Increases
Amortization Method
Mortality Table

July 1, 20	118
6.75%	
2.60%	
3.75%	
Entry Age Normal (Level p	ercentage of salary
RP-2014 Mortality Tables a dataset mortality table proje with scale MF	cted to valuation date

### 7. Changes from prior year

### a. Changes in assumptions

The changes in assumptions was as follows:

- Inflation and payroll growth was reduced from 2.75% to 2.60% for Town and Board of Education.
- The mortality assumption was updated to better reflect anticipated experiences and was based on the Projection Scale MP-2018 from the Projection Scale MP-2016 since the prior measurement date.

### b. Changes in benefit terms

There were no benefit changes during the year.

#### 8. Discount rate

The discount rate used to measure the total pension liability was 6.75%.

The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Town contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's projected fiduciary net position will be sufficient to cover projected benefit payments and administrative expenses indefinitely. Therefore, the long-term expected rate of return on pension plan investments was used to discount plan liabilities.

Increase (Decrease)

### **Town of Monroe, Connecticut**

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### A. Pension plans (continued)

### 9. Changes in the net pension liability

The Town's net pension liability was measured at June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The changes in net pension liability were as follows:

Town Employees'	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balance at July 1, 2018	\$ 12,944,301	\$12,028,521	\$ 915,780
Service cost Interest Differences between expected and actual experience	347,759 879,883 (250,060)	- - -	347,759 879,883 (250,060)
Changes in assumptions Contributions - employer Contributions - member Net investment income (loss)	(134,918) - - -	360,192 143,319 669,078	(134,918) (360,192) (143,319) (669,078)
Benefit payments, including refunds of member contributions Administration expenses	(522,047)	(522,047) (29,636)	29,636
Net change	320,617	620,906	(300,289)
Balance at June 30, 2019	\$13,264,918	\$12,649,427	\$ 615,491
		ncrease (Decrease)	
Education Employees'	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balance at July 1, 2018	\$ 13,744,923	\$11,989,195	\$ 1,755,728
Service cost Interest Differences between expected and actual experience Changes in assumptions Contributions - employer Contributions - member Net investment income (loss) Benefit payments, including refunds	390,732 933,269 (206,638) (139,041) - -	356,474 218,017 642,730	390,732 933,269 (206,638) (139,041) (356,474) (218,017) (642,730)
of member contributions Administration expenses Other	(629,157) - 	(629,157) (40,139) 47,357	40,139 (47,357)
Net change	349,165	595,282	(246,117)
Balance at June 30, 2019	\$14,094,088	\$12,584,477	\$ 1,509,611

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### A. Pension plans (continued)

### 10. Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability, calculated using the discount rate as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

		Current	
Net Pension Liability	1% Decrease (5.75%)	Discount Rate (6.75%)	1% Increase (7.75%)
Town Employees	\$ 2,106,342	\$ 615,491	\$ (660,208)
Board of Education Employees	\$ 3,210,180	\$ 1,509,611	\$ 67,065

### 11. Pension expense and deferred outflows and inflows of resources

The Town recognized pension expense of \$331,772 for the Town Employees' and \$279,713 for the Education Employees'.

The Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred	
Town Employooo!	Outflows of	Inflows of	
Town Employees'	Resources	Resources	
Differences between expected and actual experience	\$ 6,031	\$ (252,969)	
Changes in assumptions	43,497	(403,861)	
Net difference between projected and actual earnings on	100 700		
pension plan investments	122,726		
Total amount of deferred outflows/ inflows	\$ 172,254	\$ (656,830)	
Net amount of deferred inflows and outflows		\$ (484,576)	

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### A. Pension plans (continued)

Education Employees'	0	Deferred utflows of esources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	3,829	\$ (403,146)
Changes in assumptions		130,271	(487,033)
Net difference between projected and actual earnings on pension plan investments		139,464	 
Total amount of deferred outflows/ inflows	\$	273,564	\$ (890,179)
Net amount of deferred inflows and outflows			\$ (616,615)

Actual investment earnings below (or above) projected earnings are amortized over 5 years. Changes of assumptions and experience losses (gains) are amortized over the average remaining service period of actives and inactive employees, which were as follows:

Plan	Years
Town Employees	4.6
Education Employees	5.7

The amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending		Board of			
June 30,	 Town	 Education			
2020	\$ (89,090)	\$ (123,129)			
2021	(272,557)	(246,361)			
2022	(100,963)	(174,654)			
2023	(21,966)	(30,017)			
2024		(42,454)			
Total	\$ (484,576)	\$ (616,615)			

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### B. Connecticut Municipal Employees' Retirement System

### 1. Plan description

The Connecticut Municipal Employees' Retirement System ("MERS") is the public pension plan offered by the State of Connecticut for municipal employees in participating municipalities. MERS is a cost-sharing defined benefit pension plan administered by the Connecticut State Retirement Commission.

Municipalities may designate which departments (including elective officers if so specified) are to be covered under MERS. This designation may be the result of collective bargaining. Only employees covered under the State Teachers' Retirement System may not be included. There are no minimum age or service requirements. Membership is mandatory for all regular full time employees of participating departments except Police and Fire hired after age 60.

The plan has 4 sub plans as follows:

- General employees with social security
- General employees without social security
- Policemen and firemen with social security
- Policemen and firemen without social security

### 2. Benefit provisions

The plan provides retirement, disability and death benefits.

#### General Employees

Employees are eligible to retire at age 55 with 5 years of continuous service, or 15 years of active aggregate service or 25 years of aggregate service.

### Policemen and Firemen

Compulsory retirement age for police and fire members is age 65.

Normal Retirement: For members not covered by social security, the benefit is 2% of average final compensation, times years of service.

For members covered by social security, the benefit is  $1 \frac{1}{2}$ % of the average final compensation not in excess of the year's breakpoint plus 2% of average final compensation in excess of the year's breakpoint, times years of service.

The maximum benefit is 100% of average final compensation and the minimum benefit is \$1,000 annually. Both the minimum and the maximum include workers' compensation and social security benefits.

If any member covered by social security retires before age 62, the benefit until age 62 is reached or a social security disability award is received, is computed as if the member is not under social security.

Early Retirement: Employees are eligible after 5 years of continuous service or 15 years of active aggregate service. The benefit is calculated on the basis of average final compensation and service to date of termination. Deferral to normal retirement age, or an actuarially reduced allowance may begin at the time of separation.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### B. Connecticut Municipal Employees' Retirement System (Continued)

Disability Retirement: Employees are eligible for service-related disability benefits from being permanently or totally disabled from engaging in the service of the municipality provided such disability has arisen out of and in the course of employment with the municipality. Disability due to hypertension or heart disease, in the case of firemen and policemen, is presumed to have been suffered in the line of duty. Disability benefits are calculated based on compensation and service to the date of the disability with a minimum benefit (including workers' compensation benefits) of 50% of compensation at the time of disability.

Employees are eligible for nonservice-related disability benefits with 10 years of service and being permanently or totally disabled from engaging in gainful employment in the service of the municipality. Disability benefits are calculated based on compensation and service to the date of the disability.

Pre-Retirement Death Benefit: The plan also offers a lump-sum return of contributions with interest if vested and married, the surviving spouse will receive a lifetime benefit.

#### 3. Contributions

### Employer

Participating municipalities make annual contributions consisting of a normal cost contribution, a contribution for the amortization of the net unfunded accrued liability and a prior service amortization payment which covers the liabilities of the system not met by member contributions.

#### Employees

For employees not covered by social security, each person is required to contribute 5% of compensation.

For employees covered by social security, each person is required to contribute 2 1/4% of compensation up to the social security taxable wage base plus 5% of compensation, if any, in excess of such base.

# 4. Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions

The Town reported \$5,427,638 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2018. The Town's proportionate share of the net pension liability was based upon the Town's 2018 actuarial (expected) payroll relative to the payroll of all the participating employers as of that date. The Police's proportional share was 7.988970% for the police officers and firefighters with social security sub plan.

Subsequent to the measurement date, there were no changes in benefit terms or any expected changes that will have an impact on the measurement of net pension liability.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### B. Connecticut Municipal Employees' Retirement System (Continued)

For the fiscal year, the Town recognized pension expense of \$377,877. The Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description of Outflows/Inflows	0	Deferred Outflows of Resources		Deferred Inflows of Resources	
Net difference between projected and actual earnings on pension plan investments	\$	389,880	\$	-	
Change in assumptions		2,149,717		-	
Change in proportional share		18,360	(2	233,668)	
Difference between expected and actual experience		151,713	(	603,344)	
Town contributions subsequent to measurement date		613,811			
Total	\$	3,323,481	\$ (	837,012)	
Net amount of deferred inflow and outflow excluding Town contributions subsequent to measurement date			\$1,8	872,658	

The \$613,811 amount reported as deferred outflows of resources related to pensions resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year.

Other amounts reported as deferred outflows (inflows) of resources related to pensions will be recognized in pension expense as follows:

Year Ending	
June 30,	
0000	Ф. СОЛ ЛАГ
2020	\$ 681,415
2021	525,493
2022	272,457
2023	393,293
Total	\$1,872,658

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### B. Connecticut Municipal Employees' Retirement System (Continued)

### 5. Actuarial assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50%

Salary increases 3.50-10.00%, including inflation

Investment rate of return 7.00%, net of pension plan investment expense, including inflation

Mortality rates were based on RP-2014 Combined Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB for General Employees and the RP-2014 Blue Collar Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected 2022 with Scale BB for Police and Fire. For disabled retirees, the RP-2014 Disabled Mortality Table projected with Scale BB to 2020 was used.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the 5-year period ended June 30, 2017.

Future cost-of-living adjustments for members who retire on or after January 1, 2002 are 60% of the annual increase in the CPI up to 6%. The minimum annual COLA is 2.5%, the maximum is 6%.

### Long-term expected rate of return

The long-term expected rate of return on pension plan investments was determined using a statistical analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table:

		Long-Term Target			
		Expected Real			
Asset Class	Allocation	Rate of Return			
Domestic equity	20.0%	5.3%			
Developed market international	11.0%	5.1%			
Emerging market international	9.0%	7.4%			
Core fixed income	16.0%	1.6%			
Inflation linked bond	5.0%	1.3%			
Emerging market debt	5.0%	2.9%			
High yield bond	6.0%	3.4%			
Real estate	10.0%	4.7%			
Private equity	10.0%	7.3%			
Alternative investments	7.0%	3.2%			
Liquidity fund	1.0%	0.9%			
Total	100.0%				

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

### B. Connecticut Municipal Employees' Retirement System (Continued)

#### 6. Discount rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### 7. Sensitivity of the net pension liability to changes in the discount rate

The following presents the Town's proportional share of the net pension (asset) liability of MERS, calculated using the discount rate, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

		1%			Current			1%
	Decrease			Discount				Increase
	(6.00%)			(7.00%)			(8.00%)	
Town's proportional share of the		_	•		_	•		_
net pension liability	\$	8,979,687		\$	5,427,638		\$	3,567,050

### 8. Plan fiduciary net position

Detailed information about the MERS plan's fiduciary net position is available in the separately issued State of Connecticut Comprehensive Annual Financial Report as of and for the year ended June 30, 2018.

### 9. Payable to the pension plan

The Town had \$0 of accounts payable to the MERS plan at year end.

The Town has no installment payable for prior service cost due to the plan.

### C. Connecticut State Teachers' Retirement System

### 1. Plan description

Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System ("TRS"), a cost sharing multiple-employer defined benefit pension plan administered by the Teachers' Retirement Board ("TRB"). Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS issues a publicly available financial report that can be obtained at www.ct.gov/trb.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

#### C. Connecticut State Teachers' Retirement System (continued)

#### 2. Benefit provisions

The plan provides retirement, disability and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

Normal Retirement: Retirement benefits for employees are calculated as 2% of the average annual salary times the years of credited service (maximum benefit is 75% of average annual salary during the 3 years of highest salary).

Early Retirement: Employees are eligible after 25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service. Benefit amounts are reduced by 6% per year for the first 5 years preceding normal retirement age and 4% per year for the next 5 years preceding the normal retirement age. Effective July 1, 1999, the reduction for individuals with 30 or more years of service is 3% per year by which retirement precedes normal retirement date.

Disability Retirement: Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required for nonservice-related disability eligibility. Disability benefits are calculated as 2% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary. In addition, disability benefits under this plan (without regard to cost-of-living adjustments) plus any initial award of social security benefits and workers' compensation cannot exceed 75% of annual average salary.

Pre-Retirement Death Benefit: The Plan also offers a lump-sum return of contributions with interest or surviving spouse benefit depending on length of service.

#### 3. Contributions

#### State of Connecticut

Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are amended and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The contributions are actuarially determined as an amount that, when combined with employee contributions and investment earnings, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

#### **Employer (School Districts)**

School district employers are not required to make contributions to the plan.

#### **Employees**

Effective January 1, 2018, each teacher is required to contribute 7% of their salary for the pension benefit

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

## C. Connecticut State Teachers' Retirement System (continued)

# 4. Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions

The Town reports no amounts for its proportionate share of the net pension liability, and related deferred outflows and inflows due to the statutory requirement that the State pay 100% of the required contribution. The amounts recognized by the Town as its proportionate share of the net pension liability, the related state support, and the total portion of the net pension liability that was associated with the Town were as follows:

Town's proportionate share of the net pension liability \$ -

State's proportionate share of the net OPEB liability

associated with the Town 88,521,118

Total \$ 88,521,118

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2018. The Town has no proportionate share of the net pension liability.

During the year the Town recognized pension expense and revenue of \$8,555,369 for on-behalf amounts for contributions to the plan by the State.

#### 5. Actuarial assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75%

Salary increases 3.25-6.50%, including inflation

Investment rate of return 8.00%, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2010 – June 30, 2015.

Future cost-of-living increases - For teachers who retired prior to September 1, 1992, pension benefit adjustments are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5% per annum. For teachers who were members of the Teachers' Retirement System before July 1, 2007, and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for social security benefits on January 1 of the year granted, with a maximum of 6% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%. For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for social security benefits on January 1 of the year granted, with a maximum of 5% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

## C. Connecticut State Teachers' Retirement System (continued)

#### The long-term expected rate of return

The long-term expected rate of return on pension plan investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table:

		Long- I erm
		Expected Real
Asset Class	Target Allocation	Rate of Return
Large cap U.S. equities	21.0%	5.8%
Developed non-U.S. equities	18.0%	6.6%
Emerging markets (non-U.S.)	9.0%	8.3%
Real estate	7.0%	5.1%
Private equity	11.0%	7.6%
Alternative investments	8.0%	4.1%
Core fixed income	7.0%	1.3%
High yield bonds	5.0%	3.9%
Emerging market bond	5.0%	3.7%
Inflation linked bond fund	3.0%	1.0%
Cash	6.0%	0.4%
Total	100.0%	

#### 6. Discount rate

The discount rate used to measure the total pension liability was 8.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### 7. Sensitivity of the net pension liability to changes in the discount rate

The Town's proportionate share of the net pension liability is \$0 and, therefore, the change in the discount rate would only impact the amount recorded by the State of Connecticut.

#### 8. Plan fiduciary net position

Detailed information about the Connecticut State Teachers' Retirement Plan fiduciary net position is available in the separately issued State of Connecticut Comprehensive Annual Financial Report as of and for the year ended June 30, 2018.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

## D. Other Post-Employment Benefit Plan

#### 1. Plan description

#### a. Plan administration

The Town provides certain health care benefits for retired police employees through a single-employer defined benefit other post-employment benefits plan administered by the Town in accordance with the police collective bargaining agreements. The plan does not issue a separate financial statement. Administration costs are financed from investment earnings.

The Town provides other post-employment benefits for retired Board of Education employees through a single-employer defined benefit plan administered by the Town in accordance with various collective bargaining agreements. The plan does not issue a separate financial statement. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

#### b. Plan membership

As of July 1, 2018 the plans' membership consisted of:

	Police	Board of Education
Active members Retirees, disabled employees,	39	474
and beneficiaries receiving benefits	6_	63
Total	45_	537

#### 2. Benefit provisions

#### **Police**

The Police plan provides for medical, dental and life insurance benefits for all eligible Police retirees and their spouses. Benefits and contributions are established by contract and may be amended by union negotiations. Police with 25 years of service are eligible for pre-65 medical coverage at retirement. Coverage continues until the earlier of age 65 or 15 years of coverage at retirement.

#### Education

Board of Education employees are eligible for medical benefits as follows:

- Certified teachers and administrators Retirement under the State Teachers' Plan. Coverage goes through age 65 for those eligible for Medicare or life for those not eligible for Medicare.
- Non-certified Age 55 with 15 years of service or age 65 with 5 years of service. Coverage is for life.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

## D. Other Post-Employment Benefit Plan (continued)

#### 3. Contributions

#### Police

There are no active employee contributions to the plan. The retiree pays 25% of the cost of single coverage. The Town pays the remaining cost of coverage. The retiree pays 100% of the cost of coverage for the spouse (if applicable).

In accordance with the trust agreement, the Town shall contribute at least annually, such amounts as shall be determined by the Town. There is no contractual obligation for the Town to continue contributions to the Trust Fund and may at any time discontinue a Plan and/or contributions to the Trust Fund.

#### **Education**

Teachers who no longer work for the Board of Education are allowed by State Statute to participate in the Town's group medical insurance plan until they formally begin receiving benefits from the State Teachers' Retirement Plan. These retirees are required to contribute the cost of the insurance to the Town less the Board of Education offset which is:

- Certified Payable for retirement after July 1, 2011 for the earlier of 10 years or attainment of age
   65. The offset is based on hire date and years of service and ranges from:
  - \$1,125 and \$3,000 for single coverage; \$3,100 and \$4,000 for administrators
  - \$2,475 and \$6,600 for two-person coverage; \$6,100 and \$8,000 for administrators
- Non-certified \$2,400 if retired under Rule of 75, \$3,000 if retired under Rule of 85 and \$4,200 if retired under Rule of 90.

#### 4. Investments

#### a. Investment policy

The Police OPEB plan's policy in regard to the allocation of invested assets is established and may be amended by the Retirement Board by a majority vote of its members. It is the policy of the Town's Retirement Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes.

The following was the Board's adopted asset allocation policy for the Police OPEB Plan:

Asset Class	Target Allocation
Core Fixed Income	25.00%
Global Fixed income	5.00%
Large Cap Domestic Equity	25.00%
Small Cap Domestic Equity	10.00%
Developed International Equity	20.00%
Emerging International Equity	7.50%
Global REIT	5.00%
Commodities	2.50%

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

## D. Other Post-Employment Benefit Plan (continued)

#### b. Concentrations

There were no investments in any one organization that represents 5% or more of the OPEB plan's net position.

#### c. Rate of return

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation (see the discussion of the OPEB plan's investment policy) are as follows:

	Long-Term
	Expected Real
Asset Class	Rate of Return
Core Fixed Income	1.50%
Global Fixed income	2.00%
Large Cap Domestic Equity	4.85%
Small Cap Domestic Equity	5.00%
Developed International Equity	5.25%
Emerging International Equity	6.50%
Global REIT	4.25%
Commodities	2.25%
Long-Term Expected Nominal Return	6.75%

**d.** The annual money-weighted rate of return on Police OPEB plan investments, net of investment expense, was 6.81%.

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

## D. Other Post-Employment Benefit Plan (continued)

## 5. Net OPEB liability

The components of the net OPEB liability were measured as of June 30, 2019 and were as follows:

	Police	Board of Education
Total OPEB liability	\$ 2,151,691	\$ 11,532,324
Plan fiduciary net position	1,004,729	
Net OPEB liability	\$ 1,146,962	\$11,532,324
Plan fiduciary net position as a percentage of the total OPEB liability	46.69%	0.00%

## 6. Actuarial methods and significant assumptions:

	Police	Board of Education
Valuation date Investment Rate of Return	July 1, 2018 6.50%	July 1, 2018 3.51%
Healthcare Cost Trend Rate Initial Ultimate Compensation Increases	7.00% 4.00% 3.50%	7.00% 4.60% 3.50%
Inflation Cost of Living Adjustments	2.50% none	2.60% none
Mortality rates	RP-2014 Adjusted to 2006 Blue Collar Mortality Table projected to valuation date with Scale MP-2018	RP-2014 Adjusted to 2006 Total Dataset Mortality Table projected to valuation date with Scale MP-2018

The investment rate of return for the Board of Education plan was based on the Bond Buyer GO 20-Bond municipal index as of the measurement date.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

## D. Other Post-Employment Benefit Plan (continued)

## 7. Changes from prior year

#### a. Changes in assumptions

The Board of Education's plan had the following changes in assumptions:

- The interest rate decreased from 3.87% to 3.51 %.
- Rate of compensation increased from 3.50% to 3.75%.
- Inflation increased from 2.50% to 2.60%.
- Mortality tables were updated from the scale MP-2016 to MP-2018.
- The healthcare cost trend rates changed from
  - an initial rate of 7.50% to 7.00%
  - an ultimate rate of 4.50% to 4.60%

The Police's plan had the following changes in assumptions:

- The interest rate decreased from 6.75% to 6.50%.
- Rate of compensation decreased from 3.75% to 3.50%.
- Inflation decreased from 2.75% to 2.50%.
- Mortality tables were updated from the scale MP-2016 to MP-2018
- The healthcare cost trend rates changed from
  - an initial rate of 7.75% to 7.00%
  - an ultimate rate of 4.75% to 4.00%

#### b. Changes in benefit terms

There were no changes in benefit terms.

#### 8. Discount rate

The discount rate used to measure the total OPEB liability was:

		Board of
	Police	Education
Discount rate	6.50%	3.51%

The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Town contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

# D. Other Post-Employment Benefit Plan (continued)

## 9. Changes in the net OPEB liability

The Town's OPEB liabilities were measured at June 30, 2019 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2018.

Police OPEB Plan	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balance at July 1, 2018	\$ 2,376,153	\$ 695,238	\$ 1,680,915
Service cost Interest Differences between expected and actual experience	141,451 167,658 (394,118)	- - -	141,451 167,658 (394,118)
Changes in assumptions Contributions - employer Contributions - member	(70,766)	- 256,555 83,915	(70,766) (256,555) (83,915)
Net investment income Benefit payments, including refunds	-	49,708	(49,708)
of member contributions Adminstrative expenses	(68,687)	(68,687) (12,000)	12,000
Net change	(224,462)	309,491	(533,953)
Balance at June 30, 2019	\$ 2,151,691	\$ 1,004,729	\$ 1,146,962
Board of Education OPEB Plan	Total OPEB Liability		
Balance at July 1, 2018	\$10,137,039		
Service cost Interest Differences between expected and actual experience Changes in assumptions Benefit payments, including refunds of member contributions	325,702 395,786 742,226 407,507 (475,936)		
Net change	1,395,285		
Balance at June 30, 2019	\$11,532,324		

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

## D. Other Post-Employment Benefit Plan (continued)

#### 10. Sensitivity of the OPEB liability to changes in the discount rate

The following presents the OPEB liability, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

OPEB Liability	1% Decrease	Current	1% Increase
	(5.50%)	(6.50%)	(7.50)%
Police Plan (net)	\$ 1,356,963	\$ 1,146,962	\$ 959,050
	1% Decrease	Current	1% Increase
	(2.51%)	(3.51%)	(4.51%)
Board of Education Plan (total)	\$12,781,086	\$11,532,324	\$10,448,977

#### 11. Sensitivity of the OPEB liability to changes in the healthcare cost trend rate

The following presents the OPEB liability, as well as what the OPEB liability would be if it were calculated using trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current trend rates:

	Healthcare Cost Trend Rates			
OPEB Liability	1% Decrease	Current trend rate	1% Increase	
Police Plan (net)	\$ 881,579	\$ 1,146,962	\$ 1,462,400	
Board of Education Plan (total)	\$10,448,977	\$11,532,324	\$12,781,086	

#### 12. OPEB expense and deferred outflows of resources related to OPEB

For the fiscal year, the Town recognized OPEB expense of \$151,580 for Police employees' and \$729,244 for Board of Education. The Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Police Description of Outflows/Inflows	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	-	\$	(394,940)
Changes in assumptions		-		(65,445)
Net difference between projected and actual earnings on OPEB plan investments		24,010		
Total	\$	24,010	\$	(460,385)
Net amount of deferred inflows and outflows			\$	(436,375)
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# Notes to Financial Statements As of and for the Year Ended June 30, 2019

## D. Other Post-Employment Benefit Plan (continued)

Board of Education Description of Outflows/Inflows	Deferred Outflows of Resources	Deferred Inflows of Resources	
Differences between expected and actual experience	\$ 680,885	\$ (18,791)	
Changes in assumptions	373,829	(265,280)	
Total	\$ 1,054,714	\$ (284,071)	
Net amount of deferred inflows and outflows		\$ 770,643	

Actual investment earnings below (or above) projected earnings are amortized over 5 years for both plans. Experience losses (gains) and changes in assumptions are amortized over the average remaining service period of actives and inactive, which were as follows:

_Plan	Years
Police	13.3
Board of Education	12.1

Amounts reported as deferred outflows (inflows) of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending	Board of	
June 30,	Police	Education
2020	\$ (23,616)	\$ 68,716
2021	(30,059)	68,716
2022	(36,504)	68,716
2023	(36,503)	68,716
2024	(37,673)	68,716
Thereafter	(272,020)	427,063
Total	\$(436,375)	\$ 770,643
	·	

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

#### E. Connecticut State Teachers' Retirement Board Retiree Health Insurance Plan

#### 1. Plan description

Teachers, principals, superintendents, supervisors and professional employees at State schools of higher education if they choose to be covered that are currently receiving a retirement or disability benefit are eligible to participate in the Connecticut State Teachers' Retirement System Retiree Health Insurance Plan ("TRS-RHIP") - a cost sharing multiple-employer defined benefit other post-employment benefit plan administered by the Teachers' Retirement Board ("TRB"). Chapter 167a Section 10-183t of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS-RHIP issues a publicly available financial report that can be obtained at www.ct.gov/trb.

#### 2. Benefit provisions

The Plan provides for retiree health insurance benefits. Eligibility is as follows:

- Normal Retirement: Eligibility Age 60 with 20 years of Credited Service in Connecticut, or 35 years of Credited Service including at least 25 years of service in Connecticut.
- **Early Retirement:** Eligibility 25 years of Credited Service including 20 years of Connecticut service, or age 55 with 20 years of Credited Service including 15 years of Connecticut service.
- Proratable Retirement: Eligibility Age 60 with 10 years of Credited Service.
- **Disability Retirement:** Eligibility 5 years of Credited Service in Connecticut if not incurred in the performance of duty and no service requirement if incurred in the performance of duty.
- **Termination of Employment:** Eligibility 10 or more years of Credited Service.

## Retiree health care coverage

Any member that is currently receiving a retirement or disability benefit is eligible to participate in the Plan. There are two types of the health care benefits offered through the system. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the CTRB Sponsored Medicare Supplemental Plans provide coverage for those participating in Medicare, but not receiving Subsidized Local School District Coverage.

Any member that is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$110 per month for a retired member plus an additional \$110 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, any remaining portion is used to offset the district's cost. The subsidy amount is set by statute, and has not increased since July of 1996. A subsidy amount of \$220 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$220 per month towards coverage under a local school district plan.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

#### E. Connecticut State Teachers' Retirement Board Retiree Health Insurance Plan (continued)

Any member that is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplemental Plans. Active members, retirees, and the State pay equally toward the cost of the basic coverage (medical and prescription drug benefits).

Those participants electing vision, hearing, and/or dental are required by the System's funding policy to pay the full cost of coverage for these benefits, and no liability is assumed by the Plan for these benefits.

#### Survivor health care coverage

Survivors of former employees or retirees remain eligible to participate in the Plan and continue to be eligible to receive either the \$110 monthly subsidy or participate in the TRB-Sponsored Medicare Supplemental Plans, as long as they do not remarry.

#### 3. Contributions

#### **State of Connecticut**

Per Connecticut General Statutes Section 10-183z, contribution requirements of active employees and the State of Connecticut are amended and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The State contributions are not currently actuarially funded. The State appropriates from the General Fund one third of the annual costs of the Plan. Administrative costs of the Plan are financed by the State. Based upon Chapter 167a, Subsection D of Section 10-183t of the Connecticut statutes, it is assumed the State will pay for any long-term shortfall arising from insufficient active member contributions.

#### **Employer (School Districts)**

School district employers are not required to make contributions to the plan.

#### **Employees**

Each member is required to contribute 1.25% of their annual salary.

# 4. OPEB liabilities, OPEB expense, deferred outflows of resources and deferred inflows of resources related to OPEB

The Town reports no amounts for its proportionate share of the net OPEB liability, and related deferred outflows and inflows due to the statutory requirement that the State pay 100% of the required contribution. The amounts recognized by the Town as its proportionate share of the net OPEB liability, the related state support, and the total portion of the net OPEB liability that was associated with the Town were as follows:

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

#### E. Connecticut State Teachers' Retirement Board Retiree Health Insurance Plan (continued)

Town's proportionate share of the net pension liability \$

State's proportionate share of the net OPEB liability

associated with the Town 17,695,969

Total \$ 17,695,969

The net OPEB liability was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2018. The Town has no proportionate share of the net OPEB liability.

The Town recognized OPEB expense and revenue of \$237,366 for on-behalf amounts for contributions to the plan by the State.

#### 5. Actuarial assumptions

The total OPEB liability was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75%

Health care cost trend rate 5.00% decreasing to 4.75% by 2028

Salary increases 3.25-6.50%, including inflation

Investment rate of return 3.87%, net of OPEB plan investment expense, including inflation

Year fund net position will

be depleted 2019

Mortality rates were based on the RP-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2010 - June 30, 2015.

#### Changes in assumptions and inputs

As a result of the experience study for the five-year period ending June 30, 2015:

- The payroll growth rate assumption was decreased from 3.75% to 3.25% to reflect the decrease in the rate of inflation and the decrease in the rate of real wage increase.
- The demographic assumptions of salary growth, payroll growth, the rates of withdrawal, the rates of retirement, the rates of mortality, and the rates of disability incidence were adjusted based upon the experience study's findings and their adoption by the Board.
- The discount rate has been increased from 3.56% to 3.87% based upon the increase in the municipal bond index.

Additionally, the assumed initial per capita health care costs, the assumed rates of healthcare inflation used to project the per capita costs, and the participation assumptions have been revised.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

#### E. Connecticut State Teachers' Retirement Board Retiree Health Insurance Plan (continued)

#### Long-term expected rate of return

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

All the plan assets are assumed to be invested in cash equivalents due to the need for liquidity. The expected rate of return is 3.00%.

### Affordable Care Act (ACA)

The impact of the Affordable Care Act (ACA) was addressed in this valuation. Review of the information currently available did not identify any specific provisions of the ACA that are anticipated to significantly impact results. While the impact of certain provisions such as the excise tax on high-value health insurance plans beginning in 2020 (if applicable), mandated benefits and participation changes due to the individual mandate should be recognized in the determination of liabilities, overall future plan costs and the resulting liabilities are driven by amounts employers and retirees can afford (i.e., trend). The trend assumption forecasts the anticipated increase to initial per capita costs, taking into account health care cost inflation, increases in benefit utilization, plan changes, government-mandated benefits, and technological advances.

Given the uncertainty regarding the ACA's implementation (e.g., the impact of excise tax on high-value health insurance plans, changes in participation resulting from the implementation of state-based health insurance exchanges), continued monitoring of the ACA's impact on the Plan's liability will be required.

#### 6. Discount rate

The discount rate used to measure the total OPEB liability was 3.87%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate.

# 7. Sensitivity of the OPEB liability to changes in the discount rate and the health care cost trend rate

The Town's proportionate share of the net OPEB liability is \$0 and, therefore, the change in the discount rate would only impact the amount recorded by the State of Connecticut.

#### 8. Plan fiduciary net position

Detailed information about the Connecticut State Teachers' OPEB Plan fiduciary net position is available in the separately issued State of Connecticut Comprehensive Annual Financial Report as of and for the year ended June 30, 2018.

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

#### F. Plan Statements

# Combining Statement of Fiduciary Net Position Pension and OPEB Trust Funds June 30, 2019

	Monroe Retireme			
		5	Police	Total
	Т	Board of	Other Post-	Pension and
	Town	Education	Retirement	OPEB Trust
	Employees	Employees	Benefits	Funds
<u>Assets</u>				
Investments:				
Mutual funds:				
Equity	\$ 8,355,531	\$ 8,069,522	\$ 562,869	\$ 16,987,922
Bond	3,943,620	3,737,068	238,172	7,918,860
Commodities	246,482	276,686	-	523,168
Bank money market	103,794	144,727	203,688	452,209
Total investments	12,649,427	12,228,003	1,004,729	25,882,159
Due from other funds		356,474		356,474
Total assets	12,649,427	12,584,477	1,004,729	26,238,633
Net Position				
Restricted for:				
Pensions	12,649,427	12,584,477	<u>-</u>	25,233,904
OPEB			1,004,729	1,004,729
Total net position	\$ 12,649,427	\$ 12,584,477	\$ 1,004,729	\$ 26,238,633

# Notes to Financial Statements As of and for the Year Ended June 30, 2019

# F. Plan Statements (continued)

## Combining Statement of Changes in Fiduciary Net Position Pension and OPEB Trust Funds For the Year Ended June 30, 2019

	Monroe Retirem	ent Income Plan	Delle	Takal
	Town Employees	Board of Education Employees	Police Other Post- Retirement Benefits	Total Pension and OPEB Trust Funds
Additions: Contributions:				
Employer Employee Other	\$ 360,192 143,319 	\$ 356,474 218,017 47,357	\$ 256,555 83,915 -	\$ 973,221 445,251 47,357
Total contributions	503,511	621,848	340,470	1,465,829
Investment income (loss):  Net change in fair value of investments Interest and dividends	393,446 293,906	372,090 288,686	34,179 18,819	799,715 601,411
Total investment income (loss)	687,352	660,776	52,998	1,401,126
Less investment expense	18,274	18,046	3,290	39,610
Net investment income (loss)	669,078	642,730	49,708	1,361,516
Total additions	1,172,589	1,264,578	390,178	2,827,345
Deductions: Benefits Administration	522,047 29,636	629,157 40,139	68,687 12,000	1,219,891 81,775
Total deductions	551,683	669,296	80,687	1,301,666
Change in net position	620,906	595,282	309,491	1,525,679
Net position - July 1, 2018	12,028,521	11,989,195	695,238	24,712,954
Net position - June 30, 2019	\$ 12,649,427	\$ 12,584,477	\$1,004,729	\$ 26,238,633

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# Required Supplementary Information

#### **Required Supplementary Information**

#### General Fund Schedule of Revenues, Other Financing Sources, Expenditures and Other Financing Uses Budget and Actual For the Year Ended June 30, 2019

Additional

	Original Budget	Additional Appropriations and Transfers	Final Budget	Actual	Variance with Final Budget
Revenues			.,		
Property taxes					
Tax levies	\$ 76,149,704	\$ -	\$ 76,149,704	\$ 77,037,784	\$ 888,080
Interest and lien fees	203,500		203,500	454,977	251,477
Total property taxes	76,353,204	<del>-</del>	76,353,204	77,492,761	1,139,557
Intergovernmental					
State and federal education grants					
Education cost sharing Other	4,660,000	-	4,660,000	5,687,727	1,027,727
Tax grant - disabled persons	_	_	_	1,979	1,979
Bond subsidy payments	70,682	_	70,682	1,575	(70,682)
Veteran exemption	9,000	_	9,000	9,087	87
Telephone access	20,000	_	20,000	32,345	12,345
Municipal stabilization revenue	367,000	_	367,000	443,723	76,723
Health grants	16,939	_	16,939	18,213	1,274
Miscellaneous grants	9,000	<u> </u>	9,000	17,915	8,915
Total intergovernmental	5,152,621		5,152,621	6,210,989	1,058,368
Charges for services					
Police department permits	15,000	_	15,000	17,098	2,098
Building permits	275,000	-	275,000	226,851	(48,149)
Burning permits	1,500	-	1,500	1,750	250
Planning and zoning	36,000	-	36,000	33,785	(2,215)
Library	16,000	-	16,000	13,864	(2,136)
Refuse permits	2,000	-	2,000	2,800	800
Canine licenses	1,000	-	1,000	715	(285)
Town clerk's fees	420,000	-	420,000	448,706	28,706
Health department licenses	78,386	-	78,386	85,852	7,466
EMS revenue	544,500	-	544,500	516,452	(28,048)
Recreation department fees	169,000	-	169,000	178,685	9,685
Landfill lease	70,000	-	70,000	61,892	(8,108)
Nutrition	2,000	-	2,000	400	(1,600)
Tuition	9,000	-	9,000	16,698	7,698
Senior citizens transportation	5,000	-	5,000	2,950	(2,050)
Special police assignments	100,000	-	100,000		(100,000)
Inland wetland commission	14,000	-	14,000	13,524	(476)
Economic development commission	1,500	<del>-</del>	1,500		(1,500)
Total charges for services	1,759,886		1,759,886	1,622,022	(137,864)
Income from investments	332,000		332,000	1,020,490	688,490
Other	75,000		75,000	41,726	(33,274)
Total revenues	83,672,711		83,672,711	86,387,988	2,715,277
Other financing sources					
Appropriation of fund balance	1,200,000	116,424	1,316,424	-	(1,316,424)
Sale of capital assets	20,000	-	20,000	59,610	39,610
Transfers in				39,822	39,822
Total other financing sources	1,220,000	116,424	1,336,424	99,432	(1,236,992)
Total revenues and other financing sources	84,892,711	116,424	85,009,135	86,487,420	1,478,285

(Continued)

#### **Required Supplementary Information**

#### General Fund Schedule of Revenues, Other Financing Sources, Expenditures and Other Financing Uses Budget and Actual For the Year Ended June 30, 2019

Additional

		Additional			
		Appropriations			Variance with
	Original Budget	and Transfers	Final Budget	Actual	Final Budget
Expenditures					
General government					
First selectman	\$ 347,008	\$ (50,255)	\$ 296,753	\$ 296,753	\$ -
Town council	5,200	(534)	4,666	4,666	-
Board of finance	452,680	(371,366)	81,314	43,931	37,383
Registrar of voters	127,750	(12,125)	115,625	115,625	-
Town clerk	168,977	(8,008)	160,969	160,969	-
Tax collector	182,790	(2,748)	180,042	180,042	-
Town treasurer	10,839	` 79 <sup>°</sup>	10,918	10,918	-
Boards and commissions	13,515	(7,267)	6,248	6,248	_
Senior citizen	266,435	12,566	279,001	279,001	_
Economic development	26,000	(2,255)	23,745	23,745	_
Engineering	163,408	(2,286)	161,122	161,122	_
Inland wetlands commission	109,359	1,678	111,037	111,037	_
Human resources - fringe benefits	4,971,770	(82,997)	4,888,773	4,888,773	_
					-
Finance department	329,659	4,842	334,501	334,501	-
Technology	677,412	(15,057)	662,355	662,355	-
Assessor	235,505	(2,505)	233,000	233,000	-
Building inspection department	176,263	1,542	177,805	177,805	-
Planning and zoning department	282,628	(31,250)	251,378	251,378	-
Town hall maintenance	425,652	15,515	441,167	441,167	-
Chalk Hill School expenditures	11,000	(5,688)	5,312	5,312	-
Special programs	145,828	(4,791)	141,037	141,037	-
Regional programs	48,478		48,478	48,478	
Total general government	9,178,156	(562,910)	8,615,246	8,577,863	37,383
Public safety					
Police department	413,915	10,992	424,907	424,907	_
Police personnel	4,516,141	(83,417)	4,432,724	4,432,724	_
Police operations	457,696	(28,226)	429,470	429,470	
Animal control	141,680	(7,631)	134,049	134,049	-
Park ranger	72,693	(7,031)	72,616	72,616	-
Monroe fire department	266,214	(11)	266,214	266,214	-
	,	-			-
Stevenson fire department	187,448	-	187,448	187,448	-
Stepney fire department	258,232	0.000	258,232	258,232	-
Water distribution system	605,839	8,338	614,177	614,177	-
Fire marshal	108,169	(5,596)	102,573	102,573	-
Emergency management	13,216	(3,825)	9,391	9,391	-
Emergency medical services	884,648	(38,766)	845,882	845,882	
Total public safety	7,925,891	(148,208)	7,777,683	7,777,683	
Public works					
Public works administration	310,580	7,092	317,672	317.672	_
Highway administration	1,244,973	38,686	1,283,659	1,283,659	
Snow removal	499.400	53,600	553,000	553,000	
Road and building	1,098,745	(12,164)	1,086,581	1,086,581	-
Sanitation - solid waste	36,076	(20,998)	15,078	15,078	-
	· ·			·	-
Sanitation - recycling	305,144	66,038	371,182	371,182	
Total public works	3,494,918	132,254	3,627,172	3,627,172	<del>-</del>
Health and welfare					
Health department	238,485	3,142	241,627	241,627	-
Department of social services	88,169	(4,321)	83,848	83,848	
Total health and welfare	326,654	(1,179)	325,475	325,475	<u>-</u> _

(Continued)

#### **Required Supplementary Information**

#### General Fund Schedule of Revenues, Other Financing Sources, Expenditures and Other Financing Uses Budget and Actual For the Year Ended June 30, 2019

	Original Budget	Additional Appropriations and Transfers	Final Budget	Actual	Variance with Final Budget
Culture and recreation Library Recreation department	\$ 806,912 892,091	\$ 2,267 (38,383)	\$ 809,179 853,708	\$ 809,179 853,708	\$ - -
Total culture and recreation	1,699,003	(36,116)	1,662,887	1,662,887	
Capital outlay Special projects	3,500	(1,783)	1,717	1,717	
Debt service	5,753,472	96,728	5,850,200	5,850,200	
Board of Education	56,146,117	387,638	56,533,755	56,533,755	
Total expenditures	84,527,711	(133,576)	84,394,135	84,356,752	37,383
Other financing uses Transfers out	365,000	250,000	615,000	615,000	
Total expenditures and other financing uses	84,892,711	116,424	85,009,135	84,971,752	37,383
Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses - budgetary basis	\$ -	\$ -	\$ -	\$ 1,515,668	\$ 1,515,668
Reconciliation to Exhibit D		Revenues	Expenditures		
Budgetary Basis - RSI 1		\$ 86,387,988	\$ 84,356,752		
State Teachers' Pension on behalf amount		8,555,369	8,555,369		
State Teachers' OPEB on behalf amount		237,366	237,366		
GAAP Basis - Exhibit D		\$ 95,180,723	\$ 93,149,487		

(Concluded)

#### **Notes to Required Supplementary Information**

#### Budgets and Budgetary Accounting June 30, 2019

The Town adheres to the following procedures in establishing the budgetary data included in the general fund financial statements. The operating budget, which is prepared by function and department, includes proposed expenditures and the means of financing

This budget is adopted on a basis consistent with Generally Accepted Accounting Principles (modified accrual basis) with the following

- 1. The Town does not budget for as revenue or expenditures payments made for the State Teachers' pension and OPEB by the Town's behalf.
- 2. Encumbrances are reported as expenditures for the budgetary basis of accounting.

All departments, agencies, boards, commissions, committees, and authorities including the Board of Education submit an estimate of proposed revenues and expenditures to the Director of Finance and First Selectman. The First Selectman presents the proposed budget to the Town Council no later than February 8<sup>th</sup>.

The Town Council reviews the proposed budget and makes revisions deemed necessary. During the Town Council's review process, the Town Council will hold a public hearing. The Town Council presents the proposed budget to the Board of Finance no later than February 28<sup>th</sup>.

The Board of Finance reviews the proposed budget and makes revisions deemed necessary. During the Board of Finance's review process, the Board of Finance will hold a public hearing. The Board of Finance forwards its final proposed budget to the First Selectman no later than March 21<sup>st</sup>.

The First Selectman prepares the final proposed budget and submits it to the annual budget referendum, which is held on the first Tuesday in April of each year. After the budget is approved at referendum, the Board of Finance meets to levy a tax on the grand list which will be sufficient to cover, together with other income or revenue surplus which is appropriated, the amounts appropriated and any revenue deficit of the Town.

The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the department level.

When an office, agency, board or commission, except for the Board of Education, needs to transfer funds in its appropriation from funds set apart for one specific purpose or another, the First Selectman makes the proposal to the Town Council who then may approve the transfer.

Upon request from the First Selectman, the Board of Finance may transfer any unencumbered appropriation, balance or portion thereof from one office, agency, board or commission to another after the First Selectman has notified the affected office or agency, board or commission. No transfers are to be made from any appropriations for debt service or other statutory charges.

There were \$116,424 of additional approriations made during the year.

The Board of Finance allows additional appropriations not to exceed one half of one mil of the grand list to cover unexpected conditions and requirements. The transfers shall be approved by the First Selectman, Town Council and the Board of Finance.

The Board of Education is authorized under state law to make any transfers required within their budget at their discretion. Additionally, as required by the Charter, these transfers must be reported to the Board of Selectmen. Any additional appropriations must have Board of Education and Board of Selectmen approval and, if over one-half of one percent of the annual budget, Town Meeting approval.

#### **Required Supplementary Information**

# Town of Monroe Retirement Income Plan - Town Employees Last Six Years (1)

	2019	2019 2018		2016	2015	2014
	Schedule of Changes in Net Pension	on Liability and Relate	ed Ratios			
Total pension liability Service cost Interest Differences between expected and actual experience Changes in assumptions Benefit payments, including refunds of member contribut	\$ 347,759 879,883 (250,060) (134,918) ions (522,047)	\$ 339,442 835,744 - (536,908)	\$ 320,580 933,432 (108,021) (687,325) (545,744)	\$ 279,200 880,508 32,827 - (511,431)	\$ 268,462 802,505 (140,267) 587,242 (466,648)	\$ 258,136 760,256 - (464,206)
Net change in total pension liability	320,617	638,278	(87,078)	681,104	1,051,294	554,186
Total pension liability - July 1	12,944,301_	12,306,023	12,393,101	11,711,997	10,660,703	10,106,517
Total pension liability - June 30 (a)	<u>\$ 13,264,918</u>	\$ 12,944,301	\$ 12,306,023	\$ 12,393,101	\$ 11,711,997	\$10,660,703
Plan fiduciary net position Contributions - employer Contributions - member Net investment income (loss) Benefit payments, including refunds of member contribut Administration	\$ 360,192 143,319 669,078 (522,047) (29,636)	\$ 355,000 142,277 782,543 (536,908) (37,605)	\$ 390,000 144,665 1,100,157 (545,744) (6,323)	\$ 383,000 145,302 43,338 (511,431) (22,358)	\$ 391,857 137,917 399,506 (466,648) (30,021)	\$ 341,866 137,271 1,265,162 (464,206) (58,327)
Net change in plan fiduciary net position	620,906	705,307	1,082,755	37,851	432,611	1,221,766
Plan fiduciary net position - July 1	12,028,521	11,323,214	10,240,459	10,202,608	9,769,997	8,548,231
Plan fiduciary net position - June 30 (b)	\$ 12,649,427	\$ 12,028,521	\$ 11,323,214	\$ 10,240,459	\$ 10,202,608	\$ 9,769,997
Net pension liability - June 30 (a)-(b)	<u>\$ 615,491</u>	\$ 915,780	\$ 982,809	\$ 2,152,642	\$ 1,509,389	\$ 890,706
Plan fiduciary net position as a percentage of the total per	sion liability <u>95.36%</u>	92.93%	92.01%	82.63%	87.11%	91.64%
Covered payroll	<u>\$ 3,816,631</u>	\$ 3,854,118	\$ 3,714,813	\$ 3,576,586	\$ 3,439,025	\$ 3,166,740
Net pension liability as a percentage of covered payroll	<u>16.13%</u>	23.76%	26.46%	60.19%	43.89%	28.13%
	Schedule of Invest	tment Returns				
Annual money weighted rate of return, net of investment e	xpense <u>5.59%</u>	6.81%	10.93%	0.43%	4.15%	15.10%

<sup>(1)</sup> These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

#### Required Supplementary Information

#### Town of Monroe Retirement Income Plan - Town Employees Schedule of Contributions Last Ten Years

	2019	2018	2017	2016	2016 2015		2013	2012	2011	2010	
Actuarially determined contributions	\$ 360,192	\$ 354,017	\$ 389,752	\$ 382,281	\$ 394,666	\$ 388,045	\$ 381,679	\$ 564,832	\$ 555,705	\$ 146,417	
Contributions in relation to the actuarially determined contribution	360,192	355,000	390,000	383,000	391,857	341,866	301,267	102,101	106,684	106,684	
Contribution excess (deficiency)	\$ -	\$ 983	\$ 248	\$ 719	\$ (2,809)	\$ (46,179)	\$ (80,412)	\$ (462,731)	\$ (449,021)	\$ (39,733)	
Covered payroll	\$ 3,816,631	\$ 3,854,118	\$ 3,714,813	\$ 3,576,586	\$3,439,025	\$ 3,166,740	\$ 2,732,999	\$ 3,205,710	\$ 3,205,710	\$3,205,710	
Contributions as a percentage of covered payroll	9.44%	9.21%	10.50%	10.71%	11.39%	10.80%	11.02%	3.18%	3.33%	3.33%	

#### Notes to Required Supplementary Information

#### Town of Monroe Retirement Income Plan - Town Employees Schedule of Contributions Last Six Years (1)

	2019	2018	2017	2016	2015	2014
Changes of Benefit Terms	None	None	None	None	None	None
The actuarially determined contribution					1	T
rates are calculated as of	July 1, 2016	July 1, 2016	July 1, 2014	July 1, 2014	July 1, 2012	July 1, 2012
		, , , , , , , , , , , , , , , , , , , ,	, , ,	, , .	, , ,	, , ,
Actuarial methods and assumptions used to dete	ermine contribution rates:					
Actuarial Cost Method	Entry age	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal
Amortization Method	Level percentage	Level percentage	Level percentage	Level percentage	Level dollar	Level dollar
	zever persentage	2010. porcontago	zover personnage	2010. por contago	2010. 00.00	2575, 45,141
Asset Valuation Method	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing
Inflation	2.75%	2.75%	3.00%	3.00%	3.00%	3.00%
Salary Increases	3.75%	3.75	4.00%	4.00%	4.00%	4.00%
Investment Rate of Return	6.75%	6.75%	7.50%	7.50%	7.50%	7.50%
	RP-2014 adjusted to	RP-2014 adjusted to	RP-2000 Mortality with	RP-2000 Mortality with	RP-2000 Mortality	RP-2000 Mortality
	2006 total dataset	2006 total dataset	no collar adjustment	no collar adjustment	Table with separate	Table with separate
	mortality table projected	mortality table projected	projected to valuation	projected to valuation	male and female rates,	male and female rates,
	to valuation date with	valuation date with scale	date with Scale MP-	date with Scale MP-	with no collar	with no collar
Mortality Pata	scale MP-2016.	MP-2016.	2014.	2014.	adjustment, combined	adjustment, combined
Mortality Rate						table for non-annuitants
					and annuitants,	and annuitants,
					projected to the	projected to the
					valuation date with	valuation date with
					scale AA.	scale AA.

<sup>(1)</sup> These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

#### **Required Supplementary Information**

#### Town of Monroe Retirement Income Plan - Education Employees Last Six Years (1)

	2019	2018	2017	2016	2015	2014
<u>Sc</u>	hedule of Changes in Net P	ension Liability and Re	elated Ratios			
Total pension liability Service cost Interest Differences between expected and actual experience Changes in assumptions Benefit payments, including refunds of member contributions	\$ 390,732 933,269 (206,638) (139,041) (629,157)	\$ 381,387 889,277 - (627,400)	\$ 423,345 998,818 (133,712) (744,769) (660,562)	\$ 397,551 943,960 12,337 - (636,276)	\$ 382,260 903,638 (857,153) 673,066 (524,668)	\$ 367,558 849,759 - - (503,012)
Net change in total pension liability	349,165	643,264	(116,880)	717,572	577,143	714,305
Total pension liability - July 1	13,744,923	13,101,659	13,218,539	12,500,967	11,923,824	11,209,519
Total pension liability - June 30 (a)	\$14,094,088	\$13,744,923	\$ 13,101,659	\$13,218,539	\$12,500,967	\$ 11,923,824
Plan fiduciary net position Contributions - employer Contributions - member Net investment income (loss) Benefit payments, including refunds of member contributions Administration Other	\$ 356,474 218,017 642,730 (629,157) (40,139) 47,357	\$ 350,342 218,797 769,615 (627,400) (33,816)	\$ 385,429 209,551 1,105,691 (660,562) (9,746)	\$ 367,541 204,700 38,494 (636,276) (16,620)	\$ 367,541 210,767 253,090 (524,668) (14,664) 9,034	\$ 349,519 198,033 1,213,572 (503,012)
Net change in plan fiduciary net position	595,282	677,538	1,030,363	(42,161)	301,100	1,258,112
Plan fiduciary net position - July 1	11,989,195	11,311,657	10,281,294	10,323,455	10,022,355	8,764,243
Plan fiduciary net position - June 30 (b)	\$ 12,584,477	\$11,989,195	\$ 11,311,657	\$10,281,294	\$ 10,323,455	\$ 10,022,355
Net pension liability - June 30 (a)-(b)	\$ 1,509,611	\$ 1,755,728	\$ 1,790,002	\$ 2,937,245	\$ 2,177,512	\$ 1,901,469
Plan fiduciary net position as a percentage of the total pension liability	89.29%	87.23%	86.34%	77.78%	82.58%	84.05%
Covered payroll	\$ 4,760,437	\$ 4,170,830	\$ 4,020,077	\$ 4,435,017	\$ 4,264,439	\$ 4,439,312
Net pension liability as a percentage of covered payroll	31.71%	42.10%	44.53%	66.23%	51.06%	42.83%
	Schedule of Ir	vestment Returns				
Annual money weighted rate of return, net of investment expense	5.86%	6.74%	10.91%	38.00%	2.62%	13.80%

<sup>(1)</sup> These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

#### Required Supplementary Information

#### Town of Monroe Retirement Income Plan - Education Employees Schedule of Contributions Last Ten Years

	2019		2018	2017		 2016		2015		2014		2013		2012		2011		2010	
Actuarially determined contributions	\$ 356,4	'5 <b>\$</b>	350,452	\$	385,429	\$ 376,663	\$	356,619	\$	349,519	\$	357,276	\$	348,507	\$	304,258	\$	295,652	
Contributions in relation to the actuarially determined contribution	356,4	<u> 4</u>	350,342		385,429	367,541		367,541		349,519		357,276		357,276	_	304,258		295,652	
Contribution excess (deficiency)	\$	(1) 5	(110)	\$		\$ (9,122)	\$	10,922	\$		\$		\$	8,769	\$		\$		
Covered payroll	\$ 4,760,4	37 9	4,170,830	\$ 4	1,020,077	\$ 4,435,017	\$	4,264,439	\$	4,439,312		N/A	\$	3,839,606	\$	3,839,606	\$	3,828,126	
Contributions as a percentage of covered payroll	7.4	9%	8.40%		9.59%	8.29%		8.62%		7.87%		N/A		9.31%		7.92%		7.72%	

#### **Notes to Required Supplementary Information**

#### Town of Monroe Retirement Income Plan - Education Employees Schedule of Contributions Last Six Years (1)

	2019	2018	2017	2016	2015	2014
Changes of Benefit Terms	None	None	None	None	None	None
The actuarially determined contribution	huh. 4, 2046	July 1, 2016	lub 4 2044	hills 4, 2044	hulu 4, 2042	lulu 4, 2042
rates are calculated as of  Actuarial methods and assumptions used to determ	July 1, 2016 mine contribution rates:	July 1, 2016	July 1, 2014	July 1, 2014	July 1, 2012	July 1, 2012
Actuarial Cost Method	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal
Amortization Method	Level percentage	Level percentage	Level percentage	Level percentage	Level dollar	Level dollar
Asset Valuation Method	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing
Inflation	2.75%	2.75%	3.00%	3.00%	3.00%	3.00%
Salary Increases	3.75%	3.75%	4.00%	4.00%	4.00%	4.00%
Investment Rate of Return	6.75%	6.75%	7.50%	7.50%	7.50%	7.50%
Mortality Rate	RP-2014 adjusted to 2006 total dataset mortality table projected to valuation date with scale MP-2016	RP-2014 adjusted to 2006 total dataset mortality table projected to valuation date with scale MP-2016	RP-2000 Mortality with no collar adjustments projected to valuation date with Scale MP- 2014.	RP-2000 Mortality with no collar adjustments projected to valuation date with Scale MP- 2014.	RP-2000 Mortality Table with separate male and female rates, with no collar adjustment, combined table for non- annuitants and annuitants, projected to the valuation date with Scale AA.	RP-2000 Mortality Table with separate male and female rates, with no collar adjustment, combined table for non-annuitants and annuitants, projected to the valuation date with Scale AA.

<sup>(1)</sup> These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

# **Required Supplementary Information**

# Connecticut Municipal Employees' Retirement System Last Five Years (1)

	2019	2018	2017	2016	2015			
Schedule of Proportionate Share of the Net Pension Liability								
Town's proportion of the net pension liability for the police and fire with social security sub plan	7.988970%	8.332825%	8.332825%	8.754860%	8.754860%			
Town's proportionate share of the net pension (asset) liability	\$ 5,427,638	\$ 3,331,755	\$ 3,895,673	\$ 2,678,744	\$ 2,116,810			
Town's covered payroll	\$ 4,525,278	\$ 3,858,797	\$ 3,858,797	\$ 3,507,399	\$ 3,507,399			
Town's proportionate share of the net pension (asset) liability as a percentage of its covered payroll	119.94%	86.34%	100.96%	76.37%	60.35%			
Total plan fiduciary net position as a percentage of the total pension liability	73.60%	91.68%	88.29%	92.75%	90.48%			
Schedule o	of Contributions							
Contractually required contribution	\$ 706,224	\$ 645,577	\$ 645,577	\$ 633,992	\$ 608,354			
Contributions in relation to the contractually required contribution	706,224	645,577	645,577	633,992	608,354			
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -			
Town's covered payroll	\$ 4,122,732	\$ 3,768,692	\$ 3,858,799	\$ 3,789,552	\$ 3,636,306			
Contributions as a percentage of covered payroll	17.13%	17.13%	16.73%	16.73%	16.73%			

<sup>(1)</sup> This schedule is intended to present information for 10 years. Additional years will be presented as the information becomes available.

#### **Notes to Required Supplementary Information**

# Connecticut Municipal Employees' Retirement System Schedule of Contributions Last Five Years (1)

	2019	2018	2017	2016	2015
Changes of Benefit Terms	None	None	None	None	None
The actuarially determined contribution rates are calculated as of	July 1, 2018	July 1, 2016	July 1, 2016	July 1, 2014	July 1, 2014
Actuarial methods and assumptions used to determ	nine contribution rates:				
Actuarial Cost Method	Entry age				
Amortization Method	Level dollar, closed				
Remaining Amortization Period	21 years	23 years	23 years	25 years	25 years
Asset Valuation Method	5 year smoothing				
Inflation	2.50%	3.25%	3.25%	3.25%	3.25%
Salary Increases	3.50%-10.00%, average, including inflation	4.25%-11.00%, average, including inflation			
Cost-of-Living Adjustments	After January 1, 2002, 2.5% minimum				
	Prior to January 1, 2002, 2.5% up to age 65. 3.25% afterwards	Prior to January 1, 2002, 2.5% up to age 65. 3.25% afterwards	Prior to January 1, 2002, 2.5% up to age 65. 3.25% afterwards	Prior to January 1, 2002, 2.5% up to age 65. 3.25% afterwards	Prior to January 1, 2002, 2.5% up to age 65. 3.25% afterwards
Social Security Wage Base	3.00%	3.50%	3.50%	3.50%	3.50%
Investment Rate of Return	7.00%	8.00%	8.00%	8.00%	8.00%

<sup>(1)</sup> This schedule is intended to present information for 10 years. Additional years will be presented as the information becomes available.

# **Required Supplementary Information**

# Connecticut State Teachers' Retirement System Last Five Years (3)

	2019	2018	2017	2016	2015				
Schedule of Proportionate Share of the Net Pension Liability									
Town's proportion of the net pension liability	0.00%	0.00%	0.00%	0.00%	0.00%				
Town's proportionate share of the net pension liability	\$ -	\$ -	\$ -	\$ -	\$ -				
State of Connecticut's proportionate share of the net pension liability associated with the Town	88,521,118	94,485,584	99,683,015	76,967,634	71,141,153				
Total	\$ 88,521,118	\$94,485,584	\$ 99,683,015	\$ 76,967,634	\$ 71,141,153				
Town's covered payroll	(2)	(2)	(2)	(2)	(2)				
Town's proportionate share of the net pension liability as a percentage of its covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%				
Plan fiduciary net position as a percentage of the total pension liability	57.69%	55.93%	52.26%	59.50%	61.51%				
Schedule of	Contributions								
Contractually required contribution (1)	\$ -	\$ -	\$ -	\$ -	\$ -				
Contributions in relation to the contractually required contribution									
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -				
Town's covered payroll	(2)	(2)	(2)	(2)	(2)				
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%				

- (1) Local employers are not required to contribute to the plan.
- (2) Not applicable since 0% proportional share of the net pension liability
- (3) These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

ANNUAL REPORT OF THE TOWN OF MONROE - 2020

# **Notes to Required Supplementary Information**

# Connecticut State Teachers' Retirement System Schedule of Contributions Last Five Years (1)

	2019	2018	2017	2016	2015
Changes of Benefit Terms	Beginning January 1, 2018, member contributions increased from 6% to 7% of salary	None	None	None	None
The actuarially determined contribution rates are calculated as of  Actuarial methods and assumptions used to determine contributions.	July 1, 2018	July 1, 2016	July 1, 2016	July 1, 2014	July 1, 2014
Actuarial Cost Method	Entry age	Entry age	Entry age	Entry age	Entry age
Amortization Method	Level percent of salary, closed	Level percent of salary, closed	Level percent of salary, closed	Level percent of salary, closed	Level percent of salary, closed
Remaining Amortization Period	17.6 years	20.4 years	20.4 years	21.4 years	22.4 years
Asset Valuation Method	4 year smoothed market	4 year smoothed market	4 year smoothed market	4 year smoothed market	4 year smoothed market
Inflation	2.75%	2.75%	2.75%	3.00%	3.00%
Salary Increases	3.25%-6.50%, average, including inflation	3.25%-6.50%, average, including inflation	3.25%-6.50%, average, including inflation	3.75%-7.00%, average, including inflation	3.75%-7.00%, average, including inflation
Investment Rate of Return	8.00%	8.00%	8.00%	8.00%	8.00%
Mortality	RP-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale and further adjusted to grade in increases (5% for females and 8% for males) to rates over age 80. For disabled retirees, the RPH-2014 Disabled Mortality table projected to 2017 using the BB improvement scale	disabled retirees, the RPH- 2014 Disabled Mortality table	RP-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale and further adjusted to grade in increases (5% for females and 8% for males) to rates over age 80. For disabled retirees, the RPH-2014 Disabled Mortality table projected to 2017 using the BB improvement scale	RP-2000 Combined Mortality Table projected 19 years using scale AA, with a two year setback for males and females for the period after service retirement and for dependent beneficiaries.	RP-2000 Combined Mortality Table projected 19 years using scale AA, with a two year setback for males and females for the period after service retirement and for dependent beneficiaries.

<sup>(1)</sup> This schedule is intended to present information for 10 years. Additional years will be presented as they become available.

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ANNUAL REPORT OF THE TOWN OF MONROE - 2020

# **Required Supplementary Information**

# Police Other Post-Employment Benefit ("OPEB") Plan Last Three Years (1)

	2019	2018	2017					
Schedule of Changes in Net OPEB Liability and Related Ratios								
OPEB liability Service cost Interest Differences between expected and actual experience Changes in assumptions Benefit payments, including refunds of member contributions	\$ 141,451 167,658 (394,118) (70,766) (68,687)	\$ 134,375 153,598 (35,893) - (33,631)	\$ 130,779 138,377 (11,163) - (49,256)					
Net change in total OPEB liability	(224,462)	218,449	208,737					
OPEB liability - July 1	2,376,153	2,157,704	1,948,967					
OPEB liability - June 30 (a)	\$ 2,151,691	\$ 2,376,153	\$ 2,157,704					
Fiduciary net position Contributions - employer Contributions - member Net investment income (loss) Benefit payments, including refunds of member contributions Administrative expenses	256,555 83,915 49,708 (68,687) (12,000)	223,631 72,824 5,332 (33,631)	189,896 33,807 297 (49,256)					
Net change in plan fiduciary net position	309,491	268,156	174,744					
Plan fiduciary net position - July 1	695,238	427,082	252,338					
Plan fiduciary net position - June 30 (b)	\$ 1,004,729	\$ 695,238	\$ 427,082					
Net OPEB liability - June 30 (a)-(b)	1,146,962	1,680,915	1,730,622					
Plan fiduciary net position as a percentage of the total OPEB liability	46.69%	29.26%	19.79%					
Covered payroll	3,399,727	3,377,844	3,287,439					
Net OPEB liability as a percentage of covered payroll	33.74%	49.76%	52.64%					
Schedule of Investment Returns								
Annual money-weighted rate of return, net of investment expenses	6.81%	1.60%	0.09%					

<sup>(1)</sup> This schedule is intended to present information for 10 years. Additional years will be presented as they become available.

#### Required Supplementary Information

#### Police Other Post Employment Benefit ("OPEB") Plan Schedule of Contributions Last Ten Years

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Actuarially determined contributions	\$ 187,868	\$ 186,574	\$ 109,498	\$ 106,000	\$ 179,057	\$ 175,750	\$ 162,881	\$ 159,926	\$ 112,070	\$ 109,531
Contributions in relation to the actuarially determined contribution	256,555	223,631	189,896	94,479	27,390	31,212	46,500	42,515	45,143	20,631
Contribution excess (deficiency)	\$ 68,687	\$ 37,057	\$ 80,398	\$ (11,521)	\$ (151,667)	\$ (144,538)	\$ (116,381)	\$ (117,411)	\$ (66,927)	\$ (88,900)
Covered payroll	\$ 3,399,727	\$ 3,377,844	\$ 3,287,439	\$ 3,129,570	\$ 3,129,570	\$ 2,732,999	\$ 2,732,999	\$ 2,702,454	\$ 2,702,454	\$ 2,567,152
Contributions as a percentage of covered payroll	7.55%	6.62%	5.78%	3.02%	0.88%	1.14%	1.70%	1.57%	1.67%	0.80%

2017

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## **Town of Monroe, Connecticut**

## **Notes to Required Supplementary Information**

## Police Other Post Employment Benefits ("OPEB") Plan Schedule of Contributions Last Three Years (1)

2018

2019

Changes of Benefit Terms	None	None	None
The actuarially determined contribution			
rates are calculated as of	July 1, 2016	July 1, 2016	July 1, 2014
Actuarial methods and assumptions used to determine contribution rates:			
Actuarial Cost Method	Entry age normal	Entry age normal	Projected unit credit
Amortization Method	Level percentage	Level percentage	Level dollar
Asset Valuation Method	Market value	Market value	Market value
[		1	·
Inflation	2.75%	2.75%	N/A
[a	0.750	I 0 ==0/	
Salary Increases	3.75%	3.75%	N/A
Discount Rate	6.75%	6.75%	7.00%
Discount Nate	0.7376	0.7370	7.0076
	RP-2014 adjusted to 2006 total	RP-2014 adjusted to 2006 total	RP-2000 Mortality Table with
	dataset mortality table projected	dataset mortality table projected	•
	to valuation date with scale MP-	to valuation date with scale MP-	with no collar adjustment,
Mortality Rate	2016	2016	separate table for non-annuitants
			and annuitants, projected to the
			valuation date with Scale BB.
1			

<sup>(1)</sup> These schedules are intended to present information for 10 years. Additional years will be presented as they become available. N/A - Not Available

## **Required Supplementary Information**

## Board of Education Other Post-Employment Benefit ("OPEB") Plan Last Two Years (1)

## **Schedule of Changes in OPEB Liability**

	2019	2018
OPEB liability		
Service cost	\$ 325,702	\$ 326,852
Interest	395,786	370,243
Differences between expected and actual experience	742,226	(22,271)
Changes in assumptions	407,507	(314,406)
Benefit payments, including refunds of member contributions	(475,936)	(472,843)
Net Change in total OPEB liability	1,395,285	(112,425)
OPEB liability - July 1	10,137,039	10,249,464
OPEB liability - June 30 (a)*	\$ 11,532,324	\$ 10,137,039
Covered payroll	\$ 35,429,832	\$ 33,795,006
Total OPEB liability as a percentage		
of covered payroll	32.55%	30.00%

(1) This schedule is intended to present information for 10 years. Additional years will be presented as they become available.

<sup>\*</sup>There are no assets that are being accumulated in a trust that meets the criteria in GASB 75 to pay benefits

#### **Required Supplementary Information**

#### Connecticut State Teachers' Retirement Board Retiree Health Insurance Plan Last Two Years (3)

	2019	2018
Schedule of Proportionate Share of the Net OPEB Liability		
Town's proportion of the net OPEB liability	0.00%	0.00%
Town's proportionate share of the collective net OPEB liability	\$ -	\$ -
State of Connecticut's proportionate share of the net OPEB liability associated with the Town	17,695,969	24,319,519
Total	\$ 17,695,969	\$ 24,319,519
Town's covered payroll	(2)	(2)
Town's proportionate share of the net OPEB liability as a percentage of its covered payroll	0.00%	0.00%
Plan fiduciary net position as a percentage of the total OPEB liability	1.49%	1.79%
Schedule of Contributions		
Contractually required contribution (1)	\$ -	\$ -
Contributions in relation to the contractually required contribution		
Contribution deficiency (excess)	\$ -	\$ -
Town's covered payroll	(2)	(2)
Contributions as a percentage of covered payroll	0.00%	0.00%

- (1) Local employers are not required to contribute to the plan
- (2) Not applicable since 0% proportional share of the net OPEB liability
- (3) These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

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#### **Town of Monroe, Connecticut**

#### Notes to Required Supplementary Information

#### Connecticut State Teachers' Retirement Board Retiree Health Insurance Plan Schedule of Contributions Last Two Years (1)

	2019	2018
Changes of Benefit Terms	None	None
The actuarially determined contribution rates are calculated as of	July 1, 2018	July 1, 2016
Actuarial methods and assumptions used to determine co	ontribution rates:	
Actuarial Cost Method	Entry age	Entry age
Amortization Method	Level percentage, open	Level percentage, open
Amortization Period	30 years	30 years
Asset Valuation Method	Fair Value	Fair Value
Inflation	2.75%	2.75%
Healthcare Inflation Rate	Initial 7.25% decreasing to 5.00% (ultimate) by 2022	Initial 7.25% decreasing to 5.00% (ultimate) by 2022
Salary Increases	3.25% to 6.50%, including inflation	3.25% to 6.50%, including inflation
Investment Rate of Return	3.00%	4.25%
Mortality Rate	RP-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale and further adjusted to grade in increases (5% for females and 8% for males) to rates over age 80. For disabled retirees, the RPH-2014 Disabled Mortality table projected to 2017 using the BB improvement scale.	RP-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale and further adjusted to grade in increases (5% for females and 8% for males) to rates over age 80. For disabled retirees, the RPH-2014 Disabled Mortality table projected to 2017 using the BB improvement scale.

<sup>(1)</sup> These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

# Supplemental Schedules

# General Fund

The general fund is the principal fund of the Town and is used to account for all activities of the Town, except those required to be accounted for in another fund. The general fund accounts for the normal recurring activities of the Town (i.e., general government, public safety, public works, health and welfare, culture and recreation, education, etc.). These activities are funded principally by property taxes, user fees and grants from other governmental units.

#### Report of Tax Collector For the Year Ended June 30, 2019

_	Grand List Year	Uncollected Taxes July 1, 2018	Current Levy	Lawful C	orrections <u>Deductions</u>	Transfers to Suspense	Adjusted Amount Collectible	Taxes	Collections Interest and Liens	Total	Uncollected Taxes June 30, 2019
	2010	\$ 4,006	\$ -	\$ -	\$ -	\$ -	\$ 4,006	\$ 4,006	\$ 5,006	\$ 9,012	\$ -
	2011	8,185	-	-	-	-	8,185	8,185	10,574	18,759	-
	2012	8,819	-	-	-	174	8,645	8,525	8,538	17,063	120
	2013	32,906	-	-	-	267	32,639	22,372	13,436	35,808	10,267
	2014	80,455	-	17,438	-	-	97,893	87,545	36,362	123,907	10,348
	2015	319,210	-	2,490	2,195	94,595	224,910	211,213	80,119	291,332	13,697
	2016	834,822		5,806	11,154		829,474	589,555	136,973	726,528	239,919
	Total Prior Years	1,288,403	-	25,734	13,349	95,036	1,205,752	931,401	291,008	1,222,409	274,351
2	2017		76,893,784	80,295	181,267	328	76,792,484	76,053,750	205,453	76,259,203	738,734
	Totals	\$ 1,288,403	\$ 76,893,784	\$ 106,029	\$ 194,616	\$ 95,364	\$ 77,998,236	\$ 76,985,151	\$ 496,461	\$ 77,481,612	\$ 1,013,085
										Interest receivable collectible amounts	243,185 (137,000)
									Та	xes receivable, net	\$ 1,119,270

# Capital Reserve Fund

The Capital Reserve Fund is used to account for capital projects and acquisitions which, by their nature, occur over the course of multiple years. These projects are either funded through transfers appropriated from the General Fund or proceeds from the issuance of general obligation bonds.

#### Statement of Changes in Fund Balance by Project Capital Reserve Fund For the Year Ended June 30, 2019

	Beginning Fund Balance	Transfers In	Other Revenues	Current Year Expenditures	Internal Transfers	Ending Fund Balance
Committed Fund Balance						
EMS vehicle	\$ 136,100	\$ 75,000	\$ -	\$ 188,899	\$ -	\$ 22,201
Fire apparatus	1,571,252	-	-	1,522,563	-	48,689
Public works - vehicle and equipment	482,123	-	-	1,008,688	-	(526,565)
Parks and recreation - new athletic field - Wolfe Park	421,703	-	525	2,043		420,185
Parks and recreation - splash pad at Wolfe Park pool	178,000	-	-	-	-	178,000
Town Hall computers	22,249	-	-	-	-	22,249
MVFD facility study	30,000	-	-	7,000	-	23,000
EMS study	12,000	-	-	-	-	12,000
Fire study	23,983	-	-	11,151	-	12,832
Fire department vehicles	131,200	-	-	-	-	131,200
Parks and recreation equipment vehicles	-	-	-	-	44,000	44,000
Emergency repairs	59,863	-	-	47,951	-	11,912
MS4 project	130,000	20,000	-	62,454	-	87,546
Capital financing	(363,030)	200,000	-	7,176	-	(170,206)
Premium debt service	465,545	· -	-	465,532	-	13
Municipal space report	· -	100,000	-	44,000	105,000	161,000
Vehicle replacement plan	-	· <u>-</u>	-	251,764	-	(251,764)
EMS facility	-	_	-	124,008	_	(124,008)
Fire rescue tools	-	_	_	46,347	46,347	-
Parks and recreation - headquarter's maintenance	_	_	_	15,068	15,068	_
GIS open space	_	-	_	4,664	10,000	5,336
Fire lift bag replacement	-	-	_	8,894	8,894	-
Highway garage generator	-	-	_	, -	55,500	55,500
Stepney and Stevenson fire house roof	-	150,000	_	-	, -	150,000
Assessors office - revaluation reserve	237,129	70,000		157,707		149,422
Total Committed	3,538,117	615,000	525	3,975,909	284,809	462,542
Assigned Fund Balance						
Assigned for unspecified projects	304,306				(284,809)	19,497
Total Fund Balance	\$ 3,842,423	\$ 615,000	\$ 525	\$ 3,975,909	\$ -	\$ 482,039

### Other Governmental Funds

#### **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

**Library Grants Fund** – The Library Grants Fund is used to account for various federal, state and local grants received for the library.

**Wheeler Library Fund** – The Wheeler Library Fund is used to account for revenue received from the Edith S. Wheeler Trust for the benefit of the library.

**School Cafeteria Fund** – The School Cafeteria Fund is used for operations of the schools' cafeterias funded by federal and state grants and faculty and student meal purchases.

**Education Grants Fund** – The Education Grants Fund is used to account for various federal, state and local grants received for educational purposes.

**Education Programs Fund** – The Education Programs Fund is used to account for educational programs, athletic surcharges, facility usage fees and other miscellaneous Board of Education program revenues to be used for the various educational and extracurricular activities for which the fees were collected.

**WMNR Radio Station Fund** – The WMNR Radio Station Fund is used for private donations received which fund the operations of the WMNR Radio Station.

**Police Grants Fund** – The Police Grants Fund is used to account for various federal, state and local grants received for law enforcement.

**Police Private Duty Fund** – The Police Private Duty Fund is used to account for private duty police assignment revenue (i.e. traffic control) used to cover the associated private duty labor and vehicle costs. From time to time, the surplus in this fund is transferred to the Town's General Fund.

**Recreation Programs Fund** – The Recreation Programs Fund is used to account for Recreation program revenue used to cover the associated expenditures required to run various programs by Parks and Recreation. From time to time, the surplus in this fund is either transferred to the Town's General Fund or appropriated for a capital expenditure at one of the Town's parks.

**Senior Center Grant and Program Fund** – The Senior Center Grant and Program Fund is used to account for grant and program revenue used to fund various program expenditures at the Senior Center for the benefit of senior citizens.

#### Other Governmental Funds (continued)

**Town Grants and Programs Fund** – The Town Grants and Programs Fund is used to account for grant, donation and program revenue received by the Town for various specified purposes.

**Town Road Grants Fund** – The Town Road Grants Fund is used to account for State Town Aid Road and municipal projects state grant revenue and related expenditures.

**Waste Disposal Fund** – The Waste Disposal Fund is used to account for refuse hauler fees and dump truck ticket revenue used to fund the Town's proportionate usage of the Trumbull Transfer Station.

**Small Cities Fund** – The Small Cities Fund is used to account for the Community Development Block Grant to be used for housing rehabilitation.

#### **Capital Project Funds**

Capital project funds are used to account for the acquisition and construction of major capital assets.

**Plan of Conservation and Development Fund** – The Plan of Conservation and Development Fund is funded on an annual basis with an appropriation from the General Fund and is used to account for expenditures related to the updating and implementation of the Plan of Conservation and Development (POCD).

**Local Capital Improvements Fund** – The Local Capital Improvements Fund is used to account for state grant revenue and corresponding expenditures relating to the Local Capital Improvement Program (LOCIP).

**Education Bonded Projects Fund** – The Education Bonded Projects Fund is used to account for the bond revenues and expenditures associated with various Board of Education capital projects.

**Road Construction and Reconstruction Fund** – The Road Construction and Reconstruction Fund is used to account for all road construction and reconstruction projects (paving, drainage, etc.) which are funded with the issuance of General Obligation Bonds.

**Reconstruction of Pepper Street Fund** – The Pepper Street Reconstruction Fund is used to account for the grant revenue and related expenditures for the reconstruction of Pepper Street. This project is being funded utilizing federal funds under STP Urban Component of the Surface Transportation Program. 80% will be funded with federal funds, 10% with state funds and the remaining 10% with Town funds.

**Police Department Renovation Fund** – The Police Department Renovation Fund is used to account for the revenue and expenditures related to the renovation of the police station. This project was funded with the issuance of General Obligation Bonds and a \$500,000 grant.

**Education Capital Reserve Fund** – The Education Capital Reserve Fund was established pursuant to Section 10-248a of the Connecticut General Statutes, it is funded with the transfer of a Board of Education budget surplus which remains at the end of any fiscal year.

#### **Permanent Fund**

Permanent funds are used to repay resources that are legally restricted to the extent that only earnings, not principal, may be used for purpose that support the Town's programs.

**Cornelia Rogers Fund** – The Cornelia Rogers Fund is the Town's only permanent fund. It was established 1911 with a contribution of \$2,250. The principal of the fund is to remain intact, and the annual income is to be used from time to time as the Town may authorize.

#### Combining Balance Sheet Other Governmental Funds June 30, 2019

		Special Revenue Funds							
	Library Grants	Wheeler Library	School Cafeteria	Education Grants	Education Programs	WMNR Radio Station	Police Grants	Police Private Duty	
<u>Assets</u>			· <u> </u>			· <u> </u>			
Cash Investments Receivables:	\$ - -	\$ - 373,247	\$ 131,915 -	\$ - -	\$ - -	\$ 155,811 207,116	\$ - -	\$ - -	
Accounts Intergovernmental Loans	- - -	- - -	27,713	15,335 -	80,294 - -	9,132 - -	9,589 -	135,425 - -	
Due from other funds	8,361			6,549	366,868		5,178	880,425	
Total assets	\$ 8,361	\$ 373,247	\$ 159,628	\$ 21,884	\$ 447,162	\$ 372,059	\$ 14,767	\$ 1,015,850	
<u>Liabilities</u>									
Accounts payable Due to other funds Unearned revenue	\$ - -	\$ 65 276,365	\$ 86,198 - 40,147	\$ - - 10,129	\$ 4,113 - 6,925	\$ 5,835 193 -	\$ - - -	\$ - - -	
Total liabilities		276,430	126,345	10,129	11,038	6,028			
<u>Deferred Inflows of Resources</u>									
Unavailable revenue-intergovernmental									
<u>Fund Balances</u>									
Nonspendable Restricted Committed	- 8,361 -	96,817 -	33,283	- 11,755 -	- - -	- -	- 14,767 -	- - -	
Assigned Unassigned	<u> </u>	<u>-</u>	<u>-</u>	<u> </u>	436,124 	366,031 	<u>-</u>	1,015,850 	
Total fund balances	8,361	96,817	33,283	11,755	436,124	366,031	14,767	1,015,850	
Total liabilities, deferred inflows of resources and fund balances	\$ 8,361	\$ 373,247	\$ 159,628	\$ 21,884	\$ 447,162	\$ 372,059	\$ 14,767	\$ 1,015,850	

(Continued)

Capital

#### **Town of Monroe, Connecticut**

#### Combining Balance Sheet Other Governmental Funds June 30, 2019

			Special Reve	enue Funds				Project Funds
	Recreation Programs	Senior Center Grant and Program	Town Grants and Programs	Town Road Grants	Waste Disposal	Small Cities	Total Special Revenue Funds	Plan of Conservation and Development
<u>Assets</u>							-	
Cash Investments Receivables:	\$ - -	\$ - -	\$ 313,423 -	\$ - -	\$ - -	\$ - -	\$ 601,149 580,363	\$ - -
Accounts Intergovernmental Loans Due from other funds	- - - 270,392	- - - 82,585	89,193 - - - 306,585	- - - 1,824,652	109,556 - - 101,619	- - 63,172 -	423,600 52,637 63,172 3,853,214	- - - 80,331
Total assets	\$ 270,392	\$ 82,585	\$ 709,201	\$ 1,824,652	\$ 211,175	\$ 63,172	\$ 5,574,135	\$ 80,331
<u>Liabilities</u>								
Accounts payable Due to other funds Unearned revenue	\$ 21,789 - 122,502	\$ 3,360 - 75,311	\$ 41,342 30,943	\$ 10,919 - -	\$ 64,413 - -	\$ - - -	\$ 238,034 307,501 255,014	\$ - - -
Total liabilities	144,291	78,671	72,285	10,919	64,413		800,549	
<u>Deferred Inflows of Resources</u>								
Unavailable revenue-intergovernmental								
Fund Balances								
Nonspendable Restricted Committed	- - - -	- - -	- 402,177 -	- - 1,813,733	- - -	- 63,172 -	- 630,332 1,813,733	- - -
Assigned Unassigned	126,101 	3,914 	234,739		146,762	<u>-</u>	2,329,521	80,331
Total fund balances	126,101	3,914	636,916	1,813,733	146,762	63,172	4,773,586	80,331
Total liabilities, deferred inflows of resources and fund balances	\$ 270,392	\$ 82,585	\$ 709,201	\$ 1,824,652	\$ 211,175	\$ 63,172	\$ 5,574,135	\$ 80,331

(Continued)

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#### Combining Balance Sheet Other Governmental Funds June 30, 2019

				Capital Project Fun				Permanent Fund	
	Local Capital Improvements	Education B <u>onded Projec</u> ts	Road Construction and Reconstruction	Reconstruction of Pepper Street	Police Department Renovation	Education Capital Reserve	Total Capital Project Funds	Cornelia Rogers	Total Other Governmental Funds
<u>Assets</u>									
Cash Investments Receivable:	\$ - -	\$ - -	\$ - -	\$ - -	\$ - -	\$ - -	\$ <del>-</del> -	\$ - -	\$ 601,149 580,363
Accounts Intergovernmental Loans	- - -	- - -	- - -	10,007 -	- - -	- - -	10,007 -	<del>-</del> -	423,600 62,644 63,172
Due from other funds	191,243	67,816	223,169		104,771	90,650	757,980	57,596	4,668,790
Total assets	\$ 191,243	\$ 67,816	\$ 223,169	\$ 10,007	\$ 104,771	\$ 90,650	\$ 767,987	\$ 57,596	\$ 6,399,718
<u>Liabilities</u>									
Accounts payable Due to other funds Unearned revenue	\$ - - -	\$ - - -	\$ 28,565 - -	\$ 36,797 158,629	\$ 90,529 - -	\$ - - -	\$ 155,891 158,629 -	\$ - - -	\$ 393,925 466,130 255,014
Total liabilities			28,565	195,426	90,529		314,520		1,115,069
<u>Deferred Inflows of Resources</u>									
Unavailable revenue-intergovernmental				10,007			10,007	<del>-</del>	10,007
<u>Fund Balances</u>									
Nonspendable Restricted Committed Assigned	- - 191,243 -	- - 67,816 -	- - 194,604 -	- - -	- - 14,242 -	90,650	- - 558,555 80,331	2,250 55,346 -	2,250 685,678 2,372,288 2,409,852
Unassigned				(195,426)			(195,426)	<u> </u>	(195,426)
Total fund balances	191,243	67,816	194,604	(195,426)	14,242	90,650	443,460	57,596	5,274,642
Total liabilities, deferred inflows of resources and fund balances	\$ 191,243	\$ 67,816	\$ 223,169	\$ 10,007	\$ 104,771	\$ 90,650	\$ 767,987	\$ 57,596	\$ 6,399,718

(Concluded)

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Other Governmental Funds For the Year Ended June 30, 2019

Special Revenue Funds WMNR Library Wheeler School Education Police Police Education Cafeteria Radio Station Grants Private Duty Grants Library Grants Programs Revenues: Intergovernmental \$ 8.780 \$ 191.738 \$ 1.675.265 \$ \$ 38.021 \$ Charges for services 1,156,838 862,821 511,796 39,200 1,046,013 Contributions 25,000 194,885 Income from investments 4,642 4.499 Other 6,748 Total revenues 8.780 29.642 1.348.576 1.675.265 862.821 717.928 77.221 1.046.013 Expenditures: Current: General government Public safety 43.078 686.765 Public works Health and welfare Culture and recreation 36.742 690.686 8.995 Education 1,361,120 2,180,265 959,111 Capital outlay 159,939 Total expenditures 8,995 36,742 1,361,120 2,180,265 959,111 690,686 43,078 846,704 Excess (deficiency) of revenues over expenditures (215)(7,100)(12,544)(505,000)(96,290)27,242 34,143 199,309 Other financing sources (uses): Transfers in 505,000 Transfers out Net other financing sources (uses) 505,000 Net change in fund balances (215)(7,100)(12,544)(96,290)27,242 34,143 199,309 8,576 11,755 Fund balances - July 1, 2018 103,917 45,827 532,414 338,789 (19,376)816,541 \$ 436,124 Fund balances - June 30, 2019 \$ 8,361 \$ 96,817 \$ 33,283 \$ 11,755 \$ 366,031 \$ 14,767 \$ 1,015,850

(Continued)

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Other Governmental Funds For the Year Ended June 30, 2019

				Special Rever	nue Funds				Capital Project Funds
		Recreation Programs	Senior Center Grant and Program	Town Grants and Programs	Town Road Grants	Waste Disposal	Small Cities	Total Special Revenue Funds	Plan of Conservation and Development
	Revenues: Intergovernmental Charges for services Contributions Income from investments Other	\$ - 356,604 - - -	\$ 56,704 38,137 - 1,127	\$ - 305,789 64,186 - -	\$ 530,997 - - - - -	\$ - 595,869 - - -	\$ 2,237 - - - - -	\$ 2,503,742 4,913,067 284,071 9,141 7,875	\$ - - - - -
	Total revenues	356,604	95,968	369,975	530,997	595,869	2,237	7,717,896	
107	Expenditures: Current: General government Public safety Public works Health and welfare Culture and recreation Education Capital outlay	- - - 327,878 - -	- - - - 83,906 - -	37,849 63,811 - 106,956 197,919 - -	44,064 - - - - -	555,439 - - - - -	6,805 - - - - - - -	44,654 793,654 599,503 106,956 1,346,126 4,500,496 159,939	- - - - - -
	Total expenditures	327,878	83,906	406,535	44,064	555,439	6,805	7,551,328	
	Excess (deficiency) of revenues over expenditures	28,726	12,062	(36,560)	486,933	40,430	(4,568)	166,568	
	Other financing sources (uses): Transfers in Transfers out	<u>-</u>	(15,038)	(24,784)	<u> </u>	<u> </u>		505,000 (39,822)	<u>-</u>
	Net other financing sources (uses)		(15,038)	(24,784)	<u>-</u> _			465,178	
	Net change in fund balances	28,726	(2,976)	(61,344)	486,933	40,430	(4,568)	631,746	-
	Fund balances - July 1, 2018	97,375	6,890	698,260	1,326,800	106,332	67,740	4,141,840	80,331
	Fund balances - June 30, 2019	\$ 126,101	\$ 3,914	\$ 636,916	\$ 1,813,733	\$ 146,762	\$ 63,172	\$ 4,773,586	\$ 80,331

(Continued)

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Other Governmental Funds For the Year Ended June 30, 2019

								apital	Project Funds								anent ınd		
			al Capital		ucation d Projects	Road Constructi Reconstru	on and		construction epper Street	Depa	olice ortment ovation		cation Reserve		al Capital ect Funds		nelia gers		otal Other vernmental Funds
	Revenues:	•	00.000	•		•		•	440.000	•		•	0.50	•	100 550	•		•	0.700.000
	Intergovernmental	\$	86,000	\$	-	\$	-	\$	113,208	\$	-	\$	350	\$	199,558	\$	-	\$	2,703,300 4,919,388
	Charges for services Contributions		6,321		-		-		<u>-</u>		-		-		6,321		-		284,071
	Income from investments		_				-		_				-		_		-		9,141
	Other		_		_		_		_		_		_		_		_		7,875
	outer .			-								-							7,070
	Total revenues		92,321		<u> </u>				113,208				350		205,879				7,923,775
	Expenditures: Current:																		
	General government		-		-		-		-		-		-		-		-		44,654
	Public safety		-		-		-		-		-		-		-		-		793,654
	Public works		98,735		-		-		36,796		-		-		135,531		-		735,034
_	Health and welfare		-		-		-		-		-		-		-		-		106,956
S	Culture and recreation		-		-		-		-		-		-		-		-		1,346,126
ט	Education		-		-	000	-		-		2 200	_	-		-		-		4,500,496
	Capital outlay				<del>-</del>	886,	,826	_	<del>-</del>		3,300		2,412		952,538		-		1,112,477
	Total expenditures		98,735			886,	,826_		36,796		3,300	6	2,412	1	088,069				8,639,397
	Excess (deficiency) of revenues over expenditures		(6,414)		<u>-</u>	(886,	,826)		76,412		(3,300)	(6	2,062)		882,190)				(715,622)
	Other financing sources (uses):																		505.000
	Transfers in		-		-		-		-		-	/50	-		-		-		505,000
	Transfers out								<u>-</u>			(50	<u>(5,000)</u>		505,000)	-			(544,822)
	Net other financing sources (uses)											(50	5,000)		505,000)				(39,822)
	Net change in fund balances		(6,414)		-	(886,	,826)		76,412		(3,300)	(56	57,062)	(1	387,190)		-		(755,444)
	Fund balances - July 1, 2018		197,657		67,816	1,081,	,430_		(271,838)		17,542	65	57,712	1	830,650	5	7,596		6,030,086
	Fund balances - June 30, 2019	\$	191,243	\$	67,816	\$ 194,	,604	\$	(195,426)	\$	14,242	\$ 9	0,650	\$	443,460	\$ 5	7,596	\$	5,274,642

(Concluded)

# Internal Service Funds

Internal service funds are used to account for the providing of goods or services provided by one department to the other departments of the Town on a cost reimbursement basis or accounting for risk retention as allowed by GASB Statement No. 10.

#### **Board of Education Medical and Dental Fund**

The Board of Education Medical and Dental Fund is used to account for the Board of Education's Medical and Dental Plans.

#### **Heart and Hypertension Fund**

The Heart and Hypertension Fund is used to account for Heart and Hypertension claims of police officers.

# Internal Service Funds Combining Statement of Fund Net Position June 30, 2019

	Board of Education Medical and Dental	Heart and Hypertension	Total
<u>Assets</u>			
Current assets: Cash Due from other funds	\$ 237,002	\$ - 408,233	\$ 237,002 408,233
Total current assets	237,002	408,233	645,235
<u>Liabilities</u>			
Current liabilities: Accounts payable Claims payable Heart and hypertension Due to other funds	16,870 875,983 - 754,868	- - 47,576 -	16,870 875,983 47,576 754,868
Total current liabilities	1,647,721	47,576	1,695,297
Noncurrent liability: Heart and hypertension		264,660	264,660
Total Liabilities	1,647,721	312,236	1,959,957
Net Position			
Unrestricted	\$ (1,410,719)	\$ 95,997	\$ (1,314,722)

# Internal Service Funds Combining Statement of Revenues, Expenses and Changes in Fund Net Position For the Year Ended June 30, 2019

	Board of Education Medical and Dental	Heart and Hypertension	Total
Operating revenues: Charges for services	\$ 9,907,672	\$ 201,768	\$ 10,109,440
Operating expenses: Claims and benefits Insurance and administrative charges	9,285,807 1,347,846	176,427 19,000	9,462,234 1,366,846
Total operating expenses	10,633,653	195,427	10,829,080
Operating income (loss)	(725,981)	6,341	(719,640)
Nonoperating revenues: Income from investments	2,998		2,998
Change in net position	(722,983)	6,341	(716,642)
Net position - July 1, 2018	(687,736)	89,656	(598,080)
Net position - June 30, 2019	\$ (1,410,719)	\$ 95,997	\$ (1,314,722)

## Internal Service Funds Combining Statement of Cash Flows For the Year Ended June 30, 2019

	Board of Education		
	Medical	Heart and	Total
	and Dental	Hypertension	Total
Cash flows from operating activities:			
Cash received from charges for services	\$ 10,662,540	\$ 138,853	\$ 10,801,393
Cash paid for benefits and claims	(9,229,286)	(119,853)	(9,349,139)
Cash paid for administration	(1,330,976)	(19,000)	(1,349,976)
Net cash from operating activities	102,278	-	102,278
Cash flows from investing activities:			
Income from investments	2,998		2,998
Net increase (decrease) in cash	105,276	-	105,276
Cash - July 1, 2018	131,726		131,726
Cash - June 30, 2019	\$ 237,002	\$ -	\$ 237,002
Reconciliation of operating income (loss) to net cash			
from operating activities:			
Operating income (loss)	\$ (725,981)	\$ 6,341	\$ (719,640)
Adjustments to reconcile operating income (loss) to			
net cash from operating activities:			
(Increase) decrease in:		(00.045)	(00.045)
Due from other funds Increase (decrease) in:	-	(62,915)	(62,915)
Accounts payable	16,870	_	16,870
Claims payable	56,521	_	56,521
Heart and hypertension	,	56,574	56,574
Due to other funds	754,868	<u> </u>	754,868
Net cash from operating activities	\$ 102,278	\$ -	\$ 102,278

# Statistical Section

This part of the Town's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

#### **CONTENTS**

#### **FINANCIAL TRENDS (TABLES 1 - 4)**

These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.

#### **REVENUE CAPACITY (TABLES 5 - 8)**

These schedules contain information to help the reader assess the Town's most significant local revenue source, the property tax.

#### **DEBT CAPACITY (TABLES 9 - 12)**

These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.

#### **DEMOGRAPHIC AND ECONOMIC INFORMATION (TABLES 13 - 15)**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place.

#### **OPERATING INFORMATION (TABLES 16 - 17)**

These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

#### Net Position by Component Last Ten Years (Unaudited)

June 30

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Net Investment in Capital Assets Restricted Unrestricted	\$ 54,444,890 1,059,000 (5,750,358)	\$ 51,539,596 892,032 (3,868,141)	\$ 51,511,189 1,030,376 (9,011,321)	\$ 47,644,061 891,323 170,081	\$ 43,135,174 1,365,940 73,315	\$ 42,870,105 190,831 122,549	\$ 43,366,732 190,026 (3,702,895)	\$ 38,087,484 189,760 633,908	\$ 42,622,828 521,924 (3,052,383)	\$ 43,728,675 71,347 (1,403,609)
Total Net Position	\$ 49,753,532	\$ 48,563,487	\$ 43,530,244	\$ 48,705,465	\$ 44,574,429	\$ 43,183,485	\$ 39,853,863	\$ 38,911,152	40,092,369	42,396,413

#### Changes In Net Position Last Ten Years (Unaudited)

	Year Ended June 30									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Expenses General government Public safety Public works	\$ 8,694,492 10,017,082 5,578,373	\$ 8,578,937 8,953,623 5,402,753	\$ 8,196,290 8,727,631 4,894,353	\$ 8,196,272 8,472,241 4,800,989	\$ 8,686,745 8,368,234 5,091,569	\$ 8,572,236 8,209,708 5,494,186	\$ 7,823,123 8,278,987 4,683,225	\$ 8,229,750 8,326,453 5,631,004	\$ 6,972,475 7,339,882 5,260,746	\$ 6,619,837 6,937,172 6,086,321
Subrecipient Health and welfare	433,183	332,320	338,798	357,310	267,102 2448,470	325,502	270,271	260,055	251,916 246,230	301,854 189,603
Culture and recreation Education Interest	3,397,814 75,001,806 953,959	3,426,250 75,723,462 1,249,096	3,796,280 75,525,651 1,465,752	3,432,231 68,982,600 1,407,195	3,148,479 66,998,073 1,459,435	3,185,250 65,177,110 1,414,240	3,037,069 65,191,283 1,367,013	3,091,287 63,718,458 1,438,356	2,987,392 65,757,974 2,334,757	3,183,429 63,345,854 1,942,141
Total Expenses	104,076,709	103,666,441	102,944,755	95,648,838	94,019,637	92,378,232	90,650,971	90,695,363	91,151,372	88,606,211
Program Revenues Charges for Services										
General government Public safety	973,097 1,656,842	639,367 1,872,862	563,500 1,638,735	815,083 1,589,696	581,190 1,326,736	2,935,327 893,263	2,928,731 1,024,540	2,246,309 1,099,902	2,388,653 1,006,970	2,709,335 763,407
Public works Public works Health and welfare	666,882 89.202	647,757 87,347	623,166 90,905	640,562 79,429	607,745 6,955	587,700 1,505	711,957 1,292	693,659 1,015	846,172 895	878,765 29.977
Culture and recreation Education	1,119,555 4,659,851	1,342,163 4,263,645	1,802,181 3,536,570	1,320,089 3,584,177	1,288,639 3,565,079	1,196,565 1,963,319	1,090,762 2,647,635	1,133,228 2,588,406	1,205,517 3,038,590	1,328,896 2,769,593
Operating Grants and Contributions General government	84,338	149,335	515,909	70,984	217,551	65,026	47,962	41,332	42,729	30,165
Public safety Public works Health and welfare	38,021 - 18,213	126,324 55,640 85,990	301,087 - 70,300	286,757 7,482 68,789	346,340 42,441 43,647	456,541 - 85,899	757,257 48,994 66,216	38,793 - 22,305	99,203 - 21,877	250,679 23,271
Culture and recreation Education	285,369 16,347,465	278,228 19,841,499	202,573 19,417,419	219,867 15,300,895	184,112 14,206,782	301,076 15,181,107	241,004 13,521,094	302,034 13,768,474	219,207 13,066,437	154,019 12,996,679
Capital Grants and Contributions General government	-	934,845	407,228 96,225	-	69,394	-	-	-	81,180	23,320
Public safety Public works Subrecipient	616,997	531,808	340,304 -	1,129,774 -	500,000 319,407	306,353 - -	219,608	679,721 -	938,011 251,916	212,423 301,854
Health and welfare Culture and recreation	-	-	-		25,000	-	-	5,500	, <u>-</u>	450,000
Education Interest	350	9,842	38,295 	38,189	52,996 62,602	356,534 	488,676	99,994	113,812 	301,686 
Total Program Revenues	26,556,182	30,866,652	29,644,397	25,151,773	23,446,616	24,330,215	23,795,728	22,720,672	23,321,169	23,224,069
Net Expense/Revenue	(77,520,527)	(72,799,789)	(73,300,358)	(70,497,065)	(70,573,021)	(68,048,017)	(66,855,243)	(67,974,691)	(67,830,203)	(65,382,142)
General Revenues Property taxes Grants and contributions not	77,141,208	77,043,922	75,241,086	74,032,714	71,725,240	70,175,208	67,726,473	66,103,448	64,727,759	62,496,456
restricted to specific programs Income from investment Gain on disposal of equipment	487,134 1,032,629	20,457 360,554 210,651	2,486 126,258	11,734 291,025	2,307 (54,166) 2,000	370,374 125,872	527,634 80,527	336,908 353,118	375,640 410,461	476,260 524,401
Other	49,601	197,448	463,027	292,627	191,884	706,185				
Total General Revenues	78,710,572	77,833,032	75,832,857	74,628,100	71,867,265	71,377,639	68,334,634	66,793,474	65,513,860	63,497,117
Change in Net Position	\$ 1,190,045	\$ 5,033,243	\$ 2,532,499	\$ 4,131,035	\$ 1,294,244	\$ 3,329,622	\$ 1,479,391	\$ (1,181,217)	\$ (2,316,343)	\$ (1,885,025)

#### Fund Balances of Governmental Funds Last Ten Years (Unaudited)

June 30 2019 2018 2017 2016 2015 2014 2012 2011 2013 2010 General Fund Nonspendable 55,908 \$ 95,242 \$ 166,433 \$ 219,005 \$ 34,269 \$ 328,814 \$ 76,893 \$ 88,057 \$ 103,844 801,126 Restricted 371,072 388,069 388,966 389,539 3,154,776 2,094,776 2,008,743 1,112,641 810,881 692,998 735,552 555,927 982,162 1,642,722 Assigned 9,963,934 Unassigned 13,277,694 12,749,121 8,083,746 6,210,066 5,945,005 4,688,184 3,990,150 3,263,399 2,854,250 Total General Fund 16,803,542 9,752,359 6,672,272 5,752,550 4,622,970 4,333,618 15,287,874 12,456,885 8,041,078 4,600,816 All Other Governmental Funds Nonspendable 2,250 2,250 2,250 72,792 69,990 3,568 72,787 73,716 74,172 72,665 Restricted 448,168 499,534 119,357 450,478 685,678 501,713 562,564 118,557 118,303 Committed 2,834,830 4,982,562 1,959,645 2,945,006 3,827,955 2,551,484 5,897,523 2,139,309 3,402,912 Assigned 2,429,349 4,609,458 3,049,611 1,980,446 1,627,794 1,847,933 Unassigned (195,426)(291,214)(1,874,300)(1,072,621)(1,254,169)(1,042,015)(1,447,435)(540,592)(1,271,972)(2,958,225)Total All Other Governmental Funds 5,756,681 9,872,509 3,585,374 4,354,615 4,767,712 1,701,618 883,218 5,548,950 2,655,590 (1,037,627)**Total Governmental Funds** \$ 22,560,223 \$ 25,160,383 \$ 16,042,259 \$ 14,106,974 \$ 12,808,790 \$ 8,373,890 \$ 6,635,768 \$ 10,171,920 \$ 6,989,208 \$ 3,563,189

### Changes in Fund Balances of Governmental Funds Last Ten Years (Unaudited)

Year Ended June 30 2019 2018 2017 2016 2015 2014 2013 2012 2011 2010 Revenues Property taxes \$ 77.492.761 76.743.249 \$ 73.956.951 \$ 70.058.508 \$ 67.784.322 \$ 64.441.364 \$ 62.534.910 \$ \$ 75.225.166 \$ 71.851.017 \$ 66.287.184 Intergovernmental 17,707,024 21,947,913 21,034,700 17,664,197 15,602,770 17,116,247 15,999,077 15,413,059 15,311,579 14,975,639 Charges for services 6.541.935 7.036.966 5.545.982 5.627.376 5.138.944 5.270.591 6.141.159 6.003.762 6.642.003 6.284.881 Contributions 284.071 352.058 335,896 339.509 312,305 407,052 326,550 286.946 263.790 163.950 Income from investments 1,029,631 402,762 125,216 289,665 (55, 124)124,867 68,510 267,455 405,815 495,517 Other 49,601 249,416 606,971 393,093 264,595 303,635 260,264 147,411 95,639 322,743 106,732,364 102,873,931 98,270,791 93,114,507 93,280,900 90,579,882 88,405,817 84,777,640 Total Revenues 103,105,023 87,160,190 Expenditures Current General government 8,622,517 8,427,313 8,451,070 8,108,538 8,539,233 8,362,032 7,596,367 7,215,604 6,264,127 6,053,554 Public safety 8,571,337 8,298,211 7,877,095 7,799,005 7,895,770 7,755,072 7,435,179 6,698,766 6,639,468 6,264,598 4,362,206 3,685,397 3,922,005 3,859,645 4,155,970 3,236,889 4,108,126 3,834,665 Public works 4,214,507 4,115,290 Subrecipient expenditures 301,854 251,916 Health and welfare 432.431 418,303 445,898 346,892 325,747 270,149 260,054 189,603 411,418 246,109 3.009.013 2,900,068 3,005,709 2,751,270 Culture and recreation 2,850,797 2,838,529 2,675,306 2,657,336 2,514,753 2,715,281 69,826,986 63,546,523 61,949,317 61,825,546 61,636,828 61,331,807 Education 71,102,515 69,210,966 60,535,413 59,113,605 Debt service Principal 5.045.000 4.895.000 5,085,000 4,640,837 4.589.519 4,620,083 3.940.046 3.560.670 3.527.348 2.913.764 1,311,328 1,754,416 Interest 1,271,104 1,211,639 1,352,220 1,330,962 1,432,689 1,497,314 1,571,389 2,102,617 Bond issuance costs 142.997 64.978 1.072 183.104 129.379 187.350 183.192 Capital outlay 4.624.199 5,466,112 5.949.231 4,193,161 3,486,263 7,546,807 5,827,956 1.851.409 3.229.951 4,860,780 **Total Expenditures** 105,764,793 106,540,670 105,140,773 96,952,608 95,228,300 99,050,391 94,116,034 89,442,511 89,261,983 88,350,321 Excess (Deficiency) of Revenues Over Expenditures (2,659,770)191,694 (2,266,842)1,318,183 (2,113,793)(5,769,491)(3,536,152)(1,036,694)(2,101,793)(3,572,681)Other Financing Sources (Uses) Sale of capital assets 59,610 307,092 186,000 Lease financing 4,114,646 Issuance of refunding bonds 7.040.000 7.220.000 8,785,000 10.805.000 Payment to refunded bonds escrow agent (7,463,559)(7,917,578)(9,082,302)(11,105,918)Issuance of debt 8,085,000 2,610,000 6,220,000 3,275,000 5,325,000 4,065,000 Premium 957,897 996,900 451,708 491,431 131,996 117,967 Transfers in 1.159.822 1.202.713 1.042.524 1.381.811 1,613,613 647.276 1.042.447 505.950 271.164 804.776 Transfers out (1,159,822)(1,202,713)(1,062,524)(1,401,811)(1,633,613)(647, 276)(1,042,447)(505,950)(271,164)(804,776)Total Other Financing Sources (Uses) 59.610 8.926.430 2.889.322 (20,000)6.331.996 7,507,613 4.219.406 5,515,513 186,000 Net Change in Fund Balances (2,600,160)9,118,124 622,480 \$ 1,298,183 4,218,203 1,738,122 (3,536,152)3,182,712 3,413,720 Debt Service as a Percentage of Non-Capital Expenditures 6.2% 6.2% 6.5% 6.5% 6.7% 6.8% 6.2% 6.1% 6.4% 6.0%

#### Assessed and Estimated Actual Value of Taxable Property Last Ten Years (Unaudited)

			Real Estate Commercial/					Total Assessed	Total Estimated	Total Direct
Fiscal Year	Grand List Dated	Residential	Industrial/ Public Utility	Land	Motor Vehicles	Personal Property	Exemptions	Value of Taxable Property	Actual Value of Taxable Property	Tax Rate
2010	10/1/2008	\$ 1,678,449,336	\$ 187,059,210	\$ 48,621,554	\$ 144,037,577	\$ 82,022,355	\$ 22,289,957	\$ 2,117,900,075	\$ 3,057,414,331	29.50
2011	10/1/2009 *	1,781,803,568	238,305,618	57,100,238	143,313,912	85,254,852	22,425,741	2,283,352,447	3,293,968,840	28.26
2012	10/1/2010	1,781,550,580	238,448,260	58,617,908	150,399,886	80,587,807	19,825,455	2,289,778,986	3,299,434,916	28.79
2013	10/1/2011	1,784,313,791	237,512,033	58,042,628	156,689,468	80,346,311	20,188,798	2,296,715,433	3,309,863,187	29.26
2014	10/1/2012	1,785,703,412	240,872,126	58,103,838	156,954,517	83,513,266	17,162,517	2,307,984,642	3,321,638,799	30.41
2015	10/1/2013	1,788,623,260	240,281,903	57,092,438	162,084,062	83,973,333	20,635,956	2,311,419,040	3,331,507,137	31.01
2016	10/1/2014 *	1,636,392,900	243,819,216	32,825,420	163,276,216	86,481,284	16,683,328	2,146,111,708	3,089,707,194	34.35
2017	10/1/2015	1,637,841,440	242,904,936	32,162,073	167,301,230	90,398,935	17,297,222	2,153,311,392	3,100,869,449	35.00
2018	10/1/2016	1,640,527,840	246,377,500	30,745,803	167,903,024	95,313,866	22,090,976	2,158,777,057	3,115,525,761	35.76
2019	10/1/2017	1,646,277,486	251,811,130	27,414,240	168,675,972	102,767,145	25,323,099	2,171,622,874	3,138,494,247	35.24

Source: Town Records - Assessor's Office

Note: There are no overlapping governments that collect property taxes from Town residents.

<sup>\*</sup> Revaluation Year

#### Principal Property Taxpayers Current Year and Nine Years Ago (Unaudited)

		2019			2010	
Name	Assessed Value	Rank	Percentage Net Taxable Grand List (1)	Assessed Value	Rank	Percentage Net Taxable Grand List (1)
FirstLight Hydro Generating Company	\$ 32,470,000	1	1.50%	\$ 11,946,870	1	0.56%
Eversource Energy	26,383,310	2	1.21%	-	-	0.00%
Aquarion Water Company	13,301,780	3	0.61%	-	-	0.00%
Victorinox Swiss Army Inc.	11,574,010	4	0.53%	11,429,710	2	0.54%
RGS Property LLC / Really Good Stuff	7,935,700	5	0.37%	-	-	0.00%
One Eleven Century Plaza LLC	9,242,200	6	0.43%	7,127,330	4	0.34%
Clocktower Square #1 LLC	6,594,100	7	0.30%	-	-	0.00%
Maril LLC	6,212,900	8	0.29%	3,635,863	10	0.00%
Nissan Infiniti LT	6,034,412	9	0.28%	-	-	0.00%
Lake Zoar Properties LLC	6,006,870	10	0.28%	7,359,780	3	0.00%
CBL Inc.	-	-	0.00%	5,815,900	5	0.27%
Tartaglia / Salce LLC #1	-	-	0.00%	5,140,860	6	0.24%
Quarry Ridge Associates LLC	-	-	0.00%	4,214,390	7	0.20%
Stepney LLC	-	-	0.00%	3,996,130	8	0.19%
Fifteen Eighty Five Monroe Turnpike LLC		-	0.00%	3,804,820	9	0.18%
Total	\$ 125,755,282		5.79%	\$ 64,471,653		2.52%
(1) - Based on October 1, 2017 and 2008 net taxable grand list of :	\$ 2,171,622,874			\$ 2,117,900,075		

Source: Town assessor department.

## Tax Rates, Levies and Cash Collections Last Ten Years (Unaudited)

Year Ended June 30	(1) Mill Rate	(2) Total Adjusted Tax Levy	Net Current Levy Tax Collections	Percentage of Current Taxes Collected	Collections in Subsequent Years	Total Collection	Percent of Levy Collected	Current Delinquent Balance
2010	29.50	\$ 62,457,178	\$ 61,657,391	98.72%	\$ 799,787	\$ 62,457,178	100.00%	\$ -
2011	28.26	64,320,324	63,469,681	98.68%	850,643	64,320,324	100.00%	-
2012	28.79	65,702,953	64,923,280	98.81%	779,673	65,702,953	100.00%	-
2013	29.26	67,158,611	66,544,399	99.09%	614,212	67,158,611	100.00%	-
2014	30.41	69,989,113	69,304,734	99.02%	684,259	69,988,993	100.00%	120
2015	31.01	71,651,461	70,803,834	98.82%	837,360	71,641,194	99.99%	10,267
2016	34.35	73,622,328	72,929,270	99.06%	682,710	73,611,980	99.99%	10,348
2017	35.00	75,013,051	74,237,133	98.97%	762,221	74,999,354	99.98%	13,697
2018	35.76	76,796,399	75,961,577	98.91%	594,903	76,556,480	99.69%	239,919
2019	35.24	76,792,484	76,053,750	99.04%	-	76,053,750	99.04%	738,734

<sup>(1)</sup> There are no overlapping tax rates.

Source: Town tax records. Amounts in Collections in Subsequent Years column are updated each year in determining the Total to Date columns Amount and Percentage of Levy

<sup>(2)</sup> Adjusted tax levy equals the tax levy after lawful corrections, abatements and transfers to suspense

### Ratios of Outstanding Debt by Type Last Ten Fiscal Years

Year Ended June 30	General Obligation Bonds (1)	Notes	Total	Percentage of Personal Income	Per Capita
2010	\$ 44,329,807	\$ 4,407,692	\$ 48,737,499	5.81%	\$ 2,508
2011	47,061,726	860,344	47,922,070	5.62%	2,462
2012	48,210,633	584,674	48,795,307	5.40%	2,480
2013	44,333,428	334,628	44,668,056	4.66%	2,257
2014	43,490,557	6,098,006	49,588,563	5.20%	2,500
2015	45,544,061	2,475,296	48,019,357	4.97%	2,417
2016	40,751,295	2,101,958	42,853,253	4.41%	2,161
2017	38,229,731	1,753,338	39,983,069	4.03%	2,021
2018	41,618,452	1,439,951	43,058,403	4.57%	2,193
2019	36,195,730	1,162,952	37,358,682	3.94%	1,919

<sup>(1)</sup> Presented net of original issuance discounts and premiums for 2010 through 2014, and net of premiums for 2015 through 2019.

Note: Details regarding the Town's outstanding debt can be found in the notes to financial statements There is no overlapping debt for the Town.

## Ratios of General Bonded Debt Outstanding Last Ten Years (Unaudited)

Year Ended June 30	OI	General bligation onds (1)	Percentage of <u>Actual Taxable</u> Value of Property	 Per Capita
2010	\$	44,329,807	1.45%	\$ 2,281
2011		47,061,726	1.43%	2,418
2012		48,210,633	1.46%	2,450
2013		44,333,428	1.34%	2,240
2014		43,490,557	1.31%	2,193
2015		45,544,061	1.37%	2,292
2016		40,751,295	1.32%	2,055
2017	:	38,229,731	1.23%	1,932
2018		41,618,452	1.34%	2,120
2019	:	36,195,730	1.15%	1,859

<sup>(1)</sup> Presented net of original issuance discounts and premiums for 2010 through 2014, and net of premiums for 2015 through 2019.

Note: Details regarding the Town's outstanding debt can be found in the notes to financial statements.

#### Schedule of Debt Limitation Connecticut Statutes, Section 7-374(b) June 30, 2019 (Unaudited)

Tax base:

Total tax collections (including interest and I	ien fees) for the prior	r year			\$ 76,865,488
	General Purpose	Schools	Sewers	Urban Renewal	Pension Deficit
Debt limitation:					
2 1/4 times base 4 1/2 times base 3 3/4 times base	\$ 172,947,348 - -	\$ - 345,894,696 -	\$ - - 288,245,580	\$ - - -	\$ - - -
3 1/4 times base 3 times base				249,812,836 	230,596,464
Total limitations	172,947,348	345,894,696	288,245,580	249,812,836	230,596,464
Indebtedness: Bonds	18,564,000	15,186,000	<del>-</del>	<del>-</del>	<u>-</u>
Debt limitation in excess of outstanding debt	\$ 154,383,348	\$330,708,696	\$ 288,245,580	\$249,812,836	\$ 230,596,464
The total net indebtedness above amounts to:					\$ 33,750,000
In no event shall total indebtedness exceed se	ven time the base fo	or debt limitation comp	outation:		\$ 538,058,416

There is no overlapping debt for the Town of Monroe.

#### Legal Debt Margin Information Last Ten Years (Unaudited)

Year Ended June 30	Debt Limit		Net Debt Applicable To Limit		Legal Debt Margin		 Total Net Debt Applicable
2010	\$	425,922,777	\$ 46,071,226		\$	379,851,551	10.82%
2011		436,807,133	43,511,668			393,295,465	9.96%
2012		451,562,881	43,348,945			408,213,936	9.60%
2013		463,725,157	45,944,429			417,780,728	9.91%
2014		475,559,903	42,661,612			432,898,291	8.97%
2015		491,311,450	49,012,000			442,299,450	9.98%
2016		503,896,071	42,562,828			461,333,243	8.45%
2017		527,532,894	47,777,596			479,755,298	9.06%
2018		536,968,838	38,795,000			498,173,838	7.22%
2019		538,058,416	33,750,000			504,308,416	6.27%

Source: Town audit reports.

#### Demographic and Economic Statistics Last Ten Years (Unaudited)

Fiscal Year Ended June 30	<u>Population</u>	Median Age	Personal Income	Per Capita Personal Income	Median Household Income	Education Level High School Graduate or Higher	el of Schooling Bachelor's Degree or Higher	School Enrollment	Unemployment Rate*
2010	19,435	41.0	\$ 838,192,680	\$ 43,128	\$ 116,058	N/A	N/A	3,899	7.90%
2011	19,466	41.8	853,428,372	43,842	109,727	N/A	N/A	3,761	7.80%
2012	19,675	41.9	903,239,900	45,908	108,478	N/A	N/A	3,589	7.20%
2013	19,794	42.4	957,633,720	48,380	112,605	N/A	N/A	3,488	6.40%
2014	19,834	42.6	954,372,412	48,118	103,589	N/A	N/A	3,379	5.70%
2015	19,867	43.0	966,311,013	48,639	108,688	N/A	N/A	3,299	5.10%
2016	19,833	43.5	971,777,334	48,998	110,558	78%	50%	3,180	4.50%
2017	19,784	44.1	993,057,880	50,195	113,333	79%	50%	3,189	4.50%
2018	19,635	44.5	942,303,285	47,991	109,631	81%	52%	3,149	4.20%
2019	19,470	43.8	948,987,270	48,741	115,049	78%	47%	3,108	3.60%

Sources: State of Connecticut, Office of Policy & Management

United States Census Bureau (2013-2017 American Community Survey)

Connecticut Department of Labor
Connecticut Department of Education
Connecticut Department of Public Health
Connecticut Economic Resource Center

N/A - Information not available.

<sup>\*</sup> Average for the Fiscal Year

## Principal Employers Current Year And Nine Years Ago (Unaudited)

2019 2010 Percentage Percentage Of Total Town Of Total Town **Employment Employees Employer Employees** Rank Rank **Employment** Town of Monroe 646 1 11.52% 742 11.45% Big Y Supermarket 154 2 2.75% 165 2.55% 4 Victorinox (Swiss Army) 149 3 2.66% 150 5 2.31% Northeast Laser Engraving 145 4 2.59% 0.00% Stop & Shop 126 5 2.25% 0.00% M Cubed Technologies 6 2.01% 0.00% 113 7 Church Hill Classics LTD 93 1.66% 0.00% Pella Windows & Doors 82 8 1.46% 0.00% **Practitioner Support Services** 80 9 1.43% 0.00% The Waterview LLC 75 10 1.34% 0.00% Vitramon 0.00% 2 5.40% 350 Really Good Stuff 0.00% 200 3 3.08% U.S. Post Office 0.00% 125 6 1.93% United Beauty Supply Co 0.00% 100 7 1.54% Lake Zoar Properties 0.00% 8 1.54% 100 Robohand 0.00% 9 1.39% 90 Edgerton, Inc. 0.00% 62 10 0.96% Total 1,663 29.65% 2,084 32.15%

Source: Town of Monroe Assessor's Office

ANNUAL REPORT OF THE TOWN OF MONROE - 2020

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#### Town of Monroe, Connecticut

#### Full-Time Equivalent Employees By Function/Program Last Ten Years (Unaudited)

	Fiscal Year									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General Government:										
First Selectman	2.5	2.5	2.5	2.5	2.0	2.0	2.0	2.0	2.0	2.0
Registrars of Voters	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Town Clerk	3.0	3.0	3.0	3.2	3.2	3.2	3.2	3.2	3.2	3.2
Tax Collector	2.7	2.7	2.7	2.7	2.5	2.5	2.5	2.5	2.5	2.5
Town Treasurer	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5
Senior Center	4.8	4.7	4.7	4.5	4.5	4.5	4.5	5.5	5.5	5.5
Economic Development	-	-	-	-	-	-	-	-	-	1.0
Planning - Building, P&Z, I/W, & Engineering	10.0	8.5	8.5	9.0	9.0	9.0	8.5	8.5	6.5	6.5
Finance Department	5.2	5.2	5.2	5.0	5.0	5.0	5.0	5.0	5.0	5.5
Human Resources	1.7	1.7	1.7	1.5	1.5	1.5	1.5	1.5	1.5	1.5
Information Technology	3.7	3.7	3.7	3.7	3.7	3.7	3.7	3.7	3.0	3.0
Assessor	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0
Town Hall Maintenance	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
General Government Total	42.1	40.5	40.5	40.6	39.9	39.9	39.4	40.4	37.7	39.2
Public Safety:										
Police Department	48.0	48.0	51.0	55.0	55.0	53.0	51.0	49.0	48.0	48.0
Animal Control	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5
Park Ranger	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Fire Marshal	2.3	2.3	2.3	2.3	2.3	1.8	1.8	1.8	1.8	1.8
Emergency Management	0.4	0.4	0.4	0.4	0.4	0.4	0.4	0.4	0.4	0.4
Emergency Medical Services (EMS)	0.5	0.5	0.5	1.0	0.5	0.5	0.5		<del></del>	
Public Safety Total	54.7	54.7	57.7	62.2	61.7	59.2	57.2	54.7	53.7	53.7
Public Works:										
Administration	4.5	4.5	4.5	4.5	4.5	4.5	4.5	4.0	5.5	5.5
Highway	20.0	20.4	20.4	24.1	24.1	24.1	24.1	24.1	24.1	24.1
Tree Warden	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Solid Waste	0.2	0.2	0.2	0.2	0.1	0.1	0.1	0.1	0.1	0.1
Public Works Total	24.9	25.3	25.3	29.0	28.9	28.9	28.9	28.4	29.9	29.9
Health and Welfare:										
Health Department	3.3	3.3	3.3	3.0	_	-	_	-	_	_
Social Services	1.7	1.7	1.7	1.7	1.7	1.2	1.0	1.0	1.0	1.0
200tal 20111000									1.0	1.0
Health and Welfare Total	5.0	5.0	5.0	4.7	1.7_	1.2	1.0	1.0	1.0	1.0
Culture and Recreation:										
Library	13.5	13.5	13.5	14.0	13.5	13.5	13.5	13.5	12.5	12.0
Parks and Recreation	23.1	23.1	23.1	16.0	16.0	16.0	16.0	16.0	16.0	16.0
Radio Station (WMNR)	6.5	6.5	6.5	7.0	7.0	7.0	7.0	7.0	7.0	
Culture and Recreation Total	43.1	43.1	43.1	37_	36.5	36.5	36.5	36.5	35.5	28.0
Education:										
Administration	23.0	23.0	24.0	24.0	24.0	24.0	20.4	20.9	22.2	22.8
Teachers and Other Certified Staff	265.0	264.4	267.9	271.5	277.1	280.1	285.0	285.5	279.8	296.5
Paraprofessionals	85.0	78.0	81.0	84.0	84.0	84.0	87.3	89.0	85.1	83.8
Other Non-Certified Staff	103.0	90.6	90.6	90.6	92.6	92.6	91.6	90.0	94.0	99.6
Education Total	476.0	456.0	463.5	470.1	477.7	480.7	484.3	485.4	481.1	502.7
Total Town Employees by Function	645.8	624.6	635.1	643.6	646.4	646.4	647.3	646.4	638.9	654.5

#### Operating Indicators By Function/Program Last Ten Years (Unaudited)

		Fiscal Year										
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010		
General Government: Building Permits:												
Total permits issued	476	437	509	413	416	355	418	412	331	279		
Total estimated value of permits	\$ 10,737,278	\$ 21,627,389	\$ 21,347,271	\$ 14,952,059	\$ 9,664,084	\$ 8,941,578	\$10,280,932	\$ 8,740,546	\$ 9,700,117	\$ 6,247,294		
Public Safety:												
Police:												
Calls for service	23,315	24,654	27,680	28,125	31,492	27,134	29,018	26,021	24,735	25,282		
Arrests	256	232	247	162	159	128	130	141	173	152		
Traffic citations	3,218	3,128	3,236	3,723	5,297	4,036	4,127	3,202	3,619	4,133		
EMS:												
Total service calls	1,360	1,390	1,328	1,435	1,374	1,337	1,356	1,421	1,309	1,342		
Billable calls	835	901	823	829	832	787	835	861	832	902		
Fire*:												
Townwide calls	522	626	605	592	581	482	523	657	825	657		
Mutual aid calls (all departments)	621	716	751	663	692	446	365	442	462	446		
Total responses	1,143	1,342	1,356	1,255	1,273	928	888	1,099	1,287	1,103		
Culture and Recreation:												
Wolfe Park Facility reservations	126	124	120	117	126	103	107	104	108	110		
Wolfe Park Pool attendance	16,284	16,593	15,326	20,594	18,504	18,076	19,625	24,084	19,796	N/A		
Great Hollow Lake attendance	14,861	15,909	17,994	20,060	18,504	18,748	17,844	17,089	N/A	N/A		
	-	•	·	•	•	·	-	-				

Source: Town Records

N/A - Data not available

<sup>\*</sup> The Town has 3 separate volunteer fire departments. Townwide calls are the total incidents which required fire responses within the Town for the fiscal year. Mutual aid calls are when one department responds to the aid of another department in town or to an out of town incident. Total responses represent the sum of the townwide and mutual aid calls. (Example: One fire incident may require the response of all three departments - one townwide call and 2 mutual aid calls.)

## Capital Asset Statistics by Function/Program Last Ten Years (Unaudited)

	Fiscal Year									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General Government:										
Town Hall	1	1	1	1	1	1	1	1	1	1
Senior Center	1	1	1	1	1	1	1	1	1	1
Public Safety:										
Police Station	1	1	1	1	1	1	1	1	1	1
Fire Stations - Town owned										
Monroe Station #2	1	1	1	1	1	1	1	1	1	1
Stevenson Station #2	1	1	1	1	1	1	1	1	1	1
Stepney Station #2	1	1	1	1	1	1	1	1	1	1
Fire Apparatus - Town owned	13	13	12	13	13	13	13	13	14	14
Ambulances	3	3	3	3	3	3	3	3	3	3
Public Works:										
Garage	1	1	1	1	1	1	1	1	1	1
Dump/Plow Truck Fleet	20	20	20	20	20	20	20	20	20	20
Streets (Miles)	143	143	143	143	143	143	143	143	143	143
Health & Welfare:										
Food Pantry	1	1	1	1	1	1	1	1	1	1
Culture and Recreation:										
Edith Wheeler Memorial Library	1	1	1	1	1	1	1	1	1	1
Parks	4	4	4	4	4	4	4	4	4	4
Education - Schools:										
High	1	1	1	1	1	1	1	1	1	1
Middle	1	1	1	1	1	1	1	2	2	2
Elementary	3	3	3	3	3	3	3	3	3	2
,	•	•	•	•	•	•	•	•	•	•

Source: Town records